

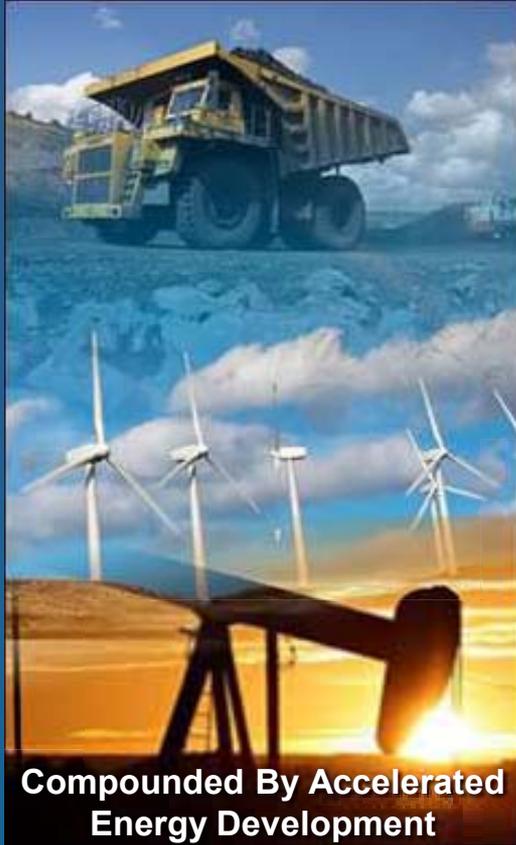
Fish and Wildlife Conservation in the 21st Century

A Way Of Working Challenge

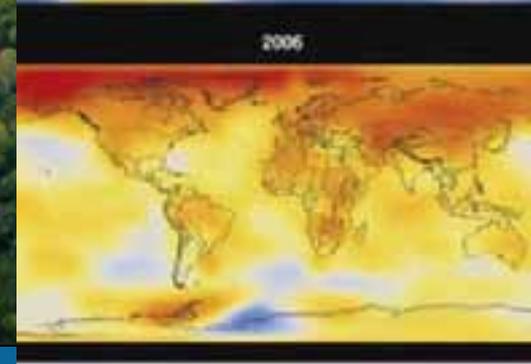
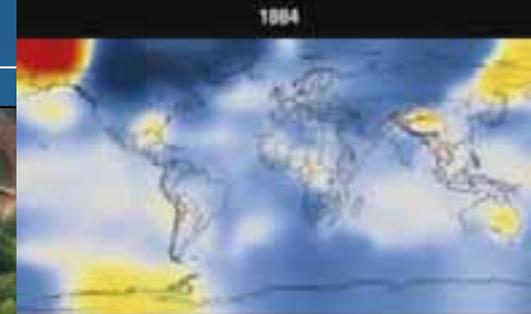
FWS – Gulf Coastal
Plains and Ozarks
SHC Workshop

15 March 2010
Jackson, Mississippi

“The conservation community faces unprecedented issues of scale, pace, and complexity in sustaining our Nation’s fish and wildlife resources.”



Year: 2042
– Global Population ~9 Billion People –
habitat fragmentation, contamination, pollution, invasive species, disease, threats to water quality and quantity...



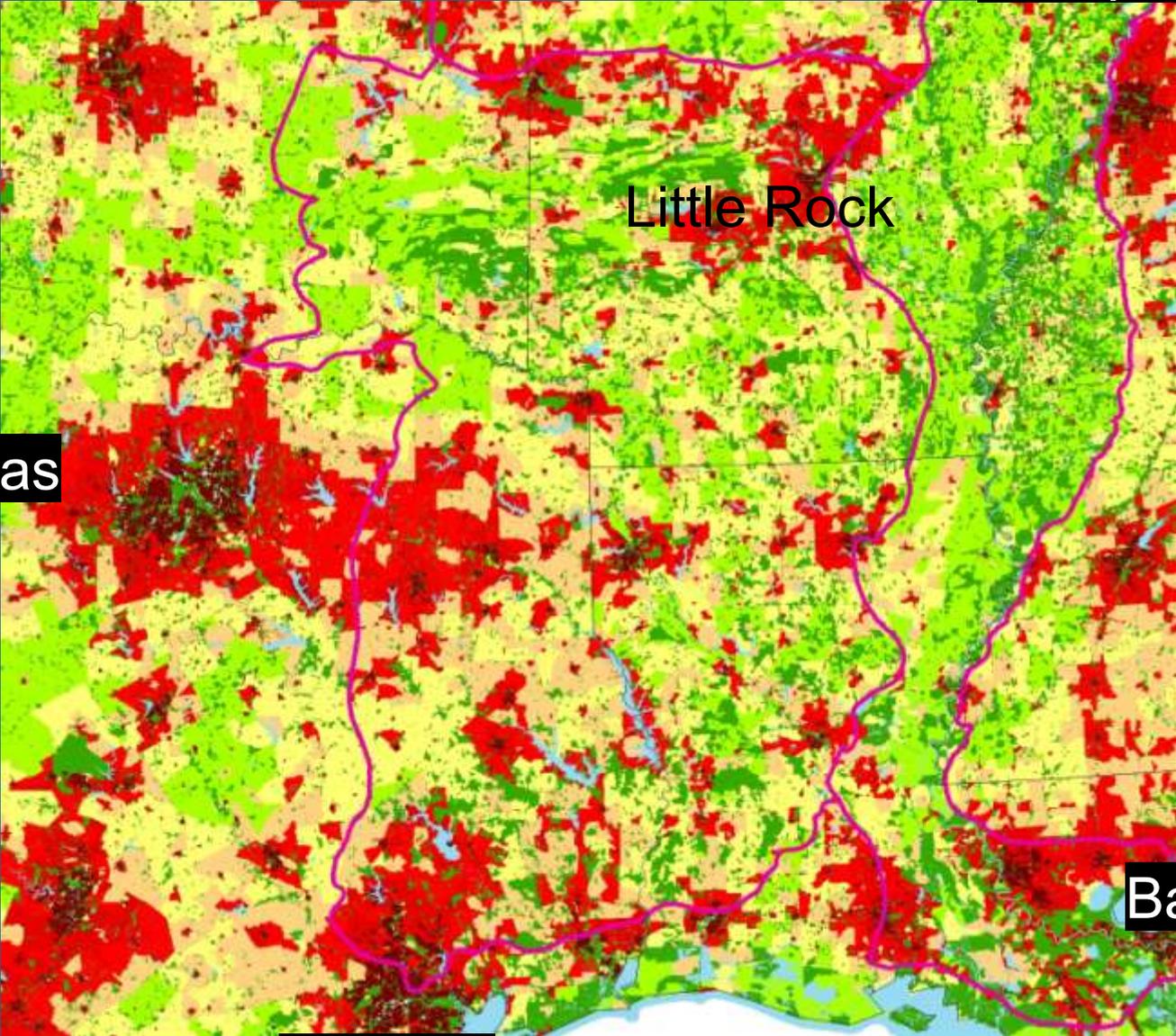
“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

Memphis

2030

Little Rock

Dallas



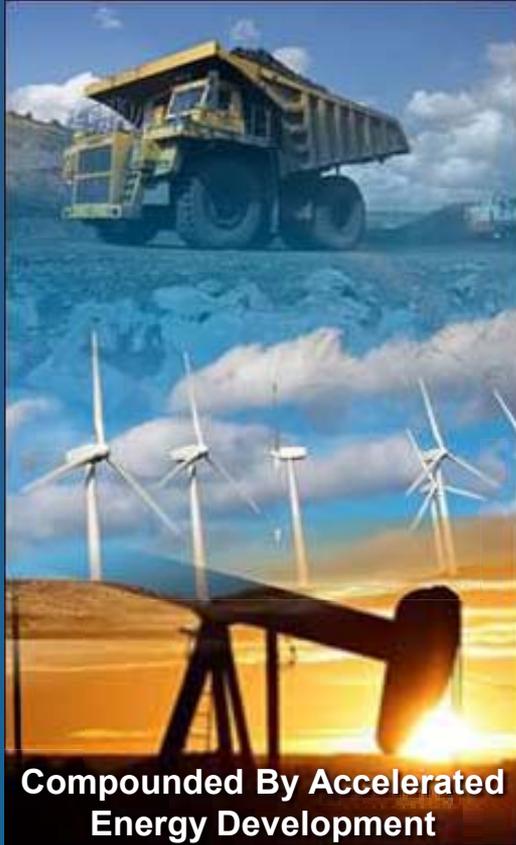
LEGEND

- STATES
- Study Area BCRs
- Housing units/sq km**
 - Water
 - 0
 - 0 - 2
 - 2 - 4
 - 4 - 8
 - 8 - 16
 - 16 - 128
 - >128

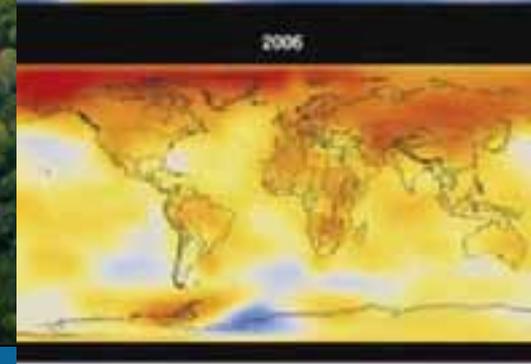
Baton Rouge

Houston

“The conservation community faces unprecedented issues of scale, pace, and complexity in sustaining our Nation’s fish and wildlife resources.”



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“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

“The conservation community faces unprecedented issues of scale, pace, and complexity in sustaining our Nation’s fish and wildlife resources.”

The Public Trust Doctrine

The Nation’s fish and wildlife resources are publicly owned and held in trust by the government for the continuing benefit of the public.

- “21st Century resource challenges are formidable



Challenge”

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

- Conservation In Transition
- A Way-of-Working Challenge
- Coming to “Terms” ...

- “21st Century resource challenges are formidable and complex...Yet the most fundamental challenge facing the wildlife community is not a resource challenge at all; it's **A Way-of-Working Challenge**”

Year: 2042
– Global Population ~9 Billion People –
habitat fragmentation, contamination, pollution, invasive species, disease, threats to water quality and quantity...

Compounded By Accelerated Energy Development

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

Trends Transforming Conservation

- 1) The emergence of Conservation Science as the 21st Century conservation paradigm
- 2) The changing conservation workforce
- 3) Escalating expectations regarding public sector performance
- 4) The increasing complexity of conservation issues

Three “ethics” or “philosophical movements” that have defined conservation in America*

- Romantic-Transcendental Conservation Ethic

Exemplified by the work of early American naturalists, writers, and artists.
Man/nature relationship seen in a spiritual renewal context.

- Resource Conservation Ethic

Exemplified by public policies originating in the Roosevelt/Pinchot era.
Man/nature relationship seen in a utilitarian, wise use context.

- Evolutionary-Ecological Land Ethic

Defined by the theoretical thinking of Conservation Biology, Landscape Ecology, Ecosystem Management
Overtly seeks a change in the resource conservation ethic.

* Meffe and Carroll, Principles of Conservation Biology, 1994

Moving Toward the Third Era of American Conservation

- Crisis oriented, value laden, science driven
- Overtly seeks a change in the conservation target

Disruptive Change

Conservation Science Era
(1980 - Present)

Resource Conservation Era
(circa 1890 – Present)

The Naturalist Era
(circa 1820 – 1890)



Adapted from Meffe and Carroll, Principles of Conservation Biology, 1994



Land use change (e.g., conservation, development) occurs at the site scale; yet population sustainability is system dependent, operating on outcomes manifested at broader spatial and temporal scales.



Conservation Target: Ecologically Sustainable Landscapes: sustaining ecological systems, processes, and functions.

Moving Toward the Third Era of American Conservation

- Crisis oriented, value laden, science driven
- Overtly seeks a change in the conservation target
- Overtly seeks a departure from the resource conservation ethic

Conservation Science Era
(1980 - Present)

Resource Conservation Era
(circa 1890 – Present)

The Naturalist Era
(circa 1820 – 1890)



Adapted from Meffe and Carroll, Principles of Conservation Biology, 1994

The Resource Conservation Era (circa 1890 – Present)

- Conservation Ethic – Resource development as an economic imperative, stewardship as a public responsibility
- Natural resources were segmented and compartmentalized, i.e. forest, soil, water, wildlife, range, etc.
- Practitioners (both scientists and managers) trained in resource-specific disciplines, e.g. forestry, wildlife, range management, soil science.
- The Nation's private, state, federal conservation infrastructure developed following this compartmentalized approach.

Resource Conservation and Conservation Science

An Operational Comparison

	Resource Conservation	Conservation Science
Planning	<ul style="list-style-type: none"> • Activity oriented • Administratively focused • Programmatically explicit • Opportunity based 	<ul style="list-style-type: none"> • Outcome oriented • Model based • Spatially explicit • Multi-scaled • Predictive
Implementation	<ul style="list-style-type: none"> • Protection, restoration, and management pursued as ends • Opportunities prioritized at the project scale 	<ul style="list-style-type: none"> • Protection, restoration, and management pursued as means • Opportunities prioritized against landscape scale assessments
M&E	<ul style="list-style-type: none"> • An operational luxury • Appropriate as an element of research 	<ul style="list-style-type: none"> • Essential to assessing outcomes • Integral to structured, adaptive decision making
Research	<ul style="list-style-type: none"> • Priorities are derived from periodic calls to programs and field stations to identify their needs 	<ul style="list-style-type: none"> • Aimed at testing assumptions and uncertainties of biological planning and assessment

Resource Conservation and Conservation Science

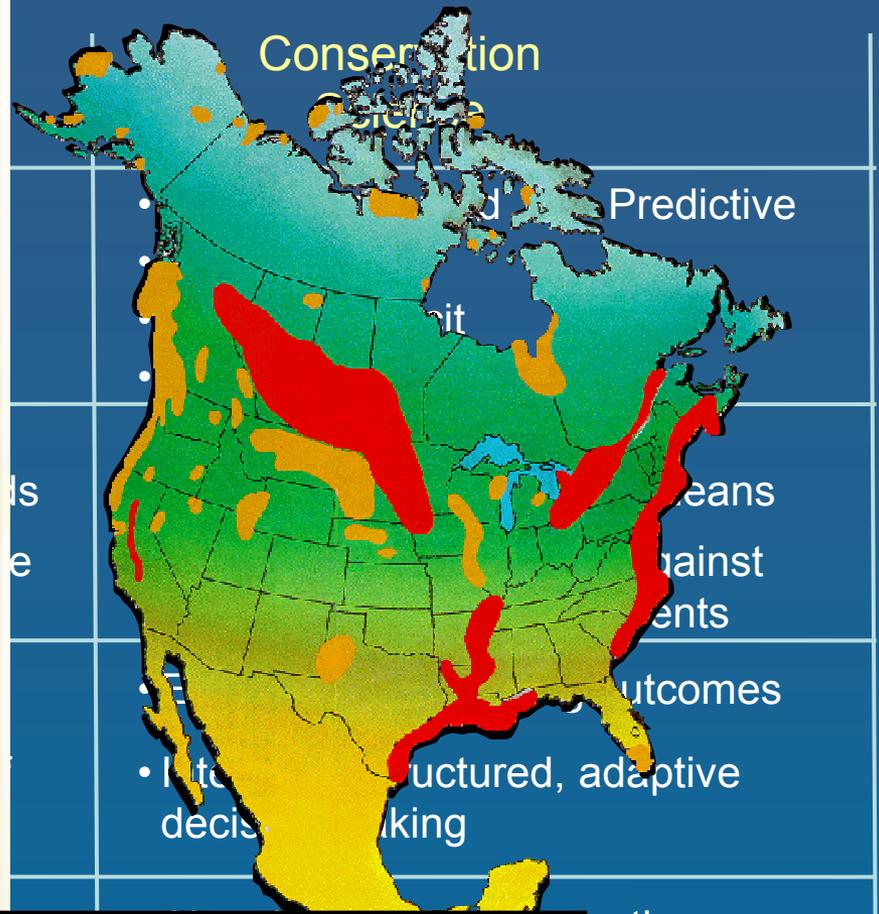
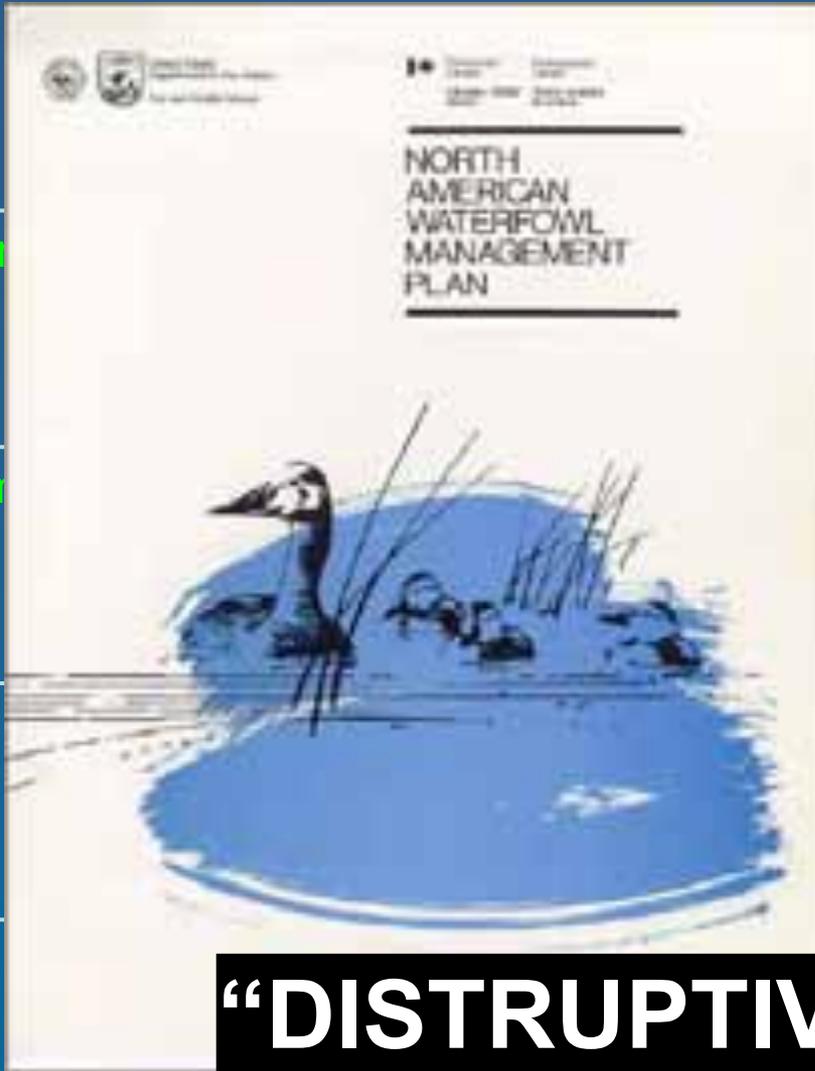
An Operational Comparison

Plannin

Implem

M&E

Resea



“DISRUPTIVE CHANGE”

field stations to identify their needs

• Integrate structured, adaptive decision making

options biological planning and assessment

Conservation

Predictive

Means

Against

Impacts

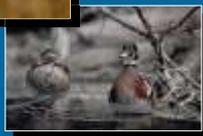
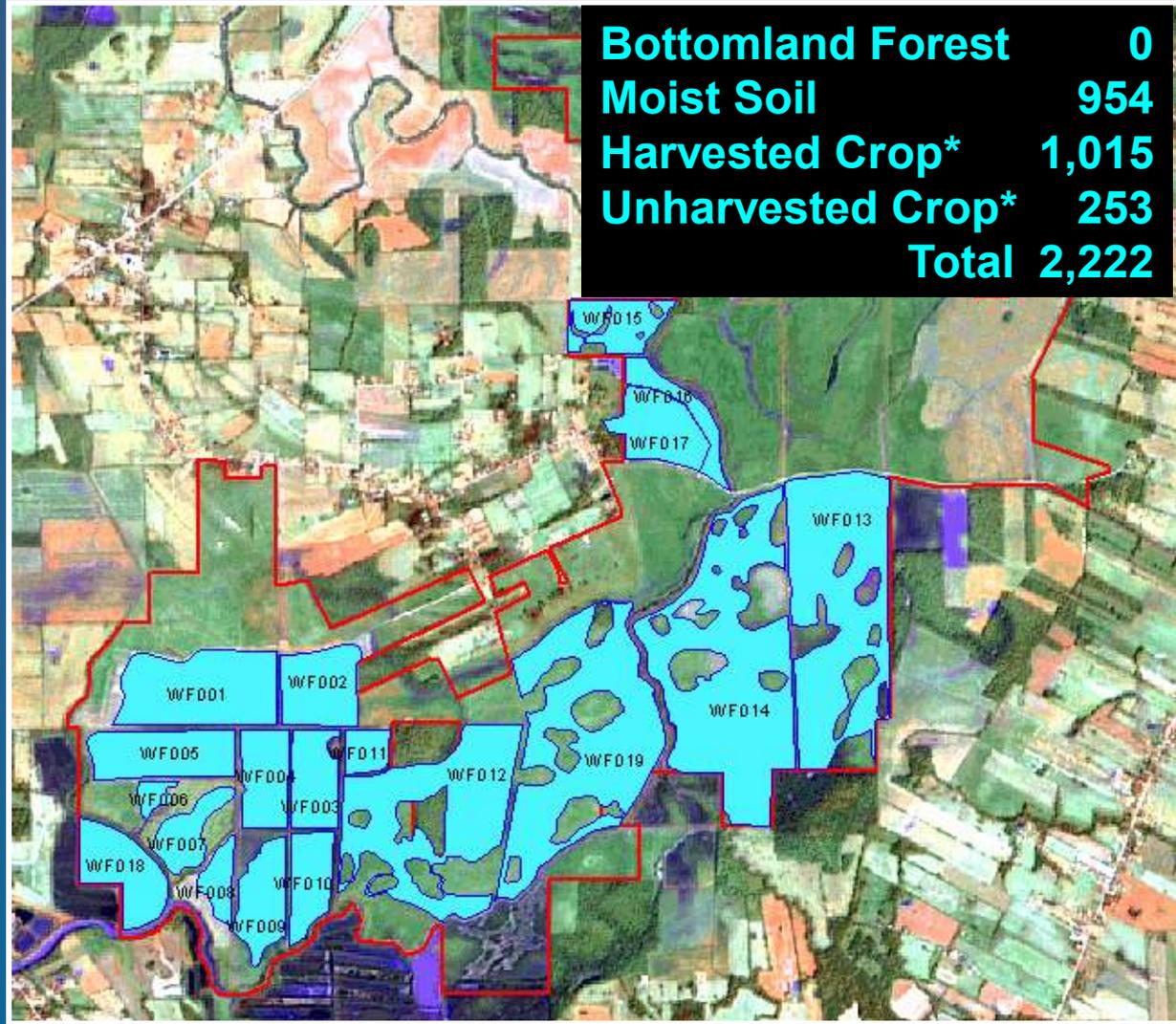
Outcomes

Options

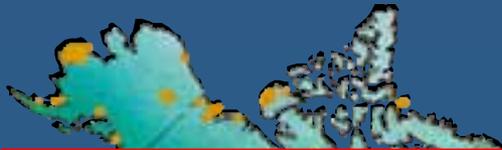
biological

planning and assessment

Grand Cote National Wildlife Refuge



Grand Cote National Wildlife Refuge



Bottomland Forest

0

Catahoula NWR
Objective = 629 ac

Dewey Wills WMA
Objective = 0 ac

Lake Ophelia NWR
Objective = 1,550 ac

Grand Cote NWR
Objective = 1,600 ac

Spring Bayou WMA
Objective = 3,200 ac

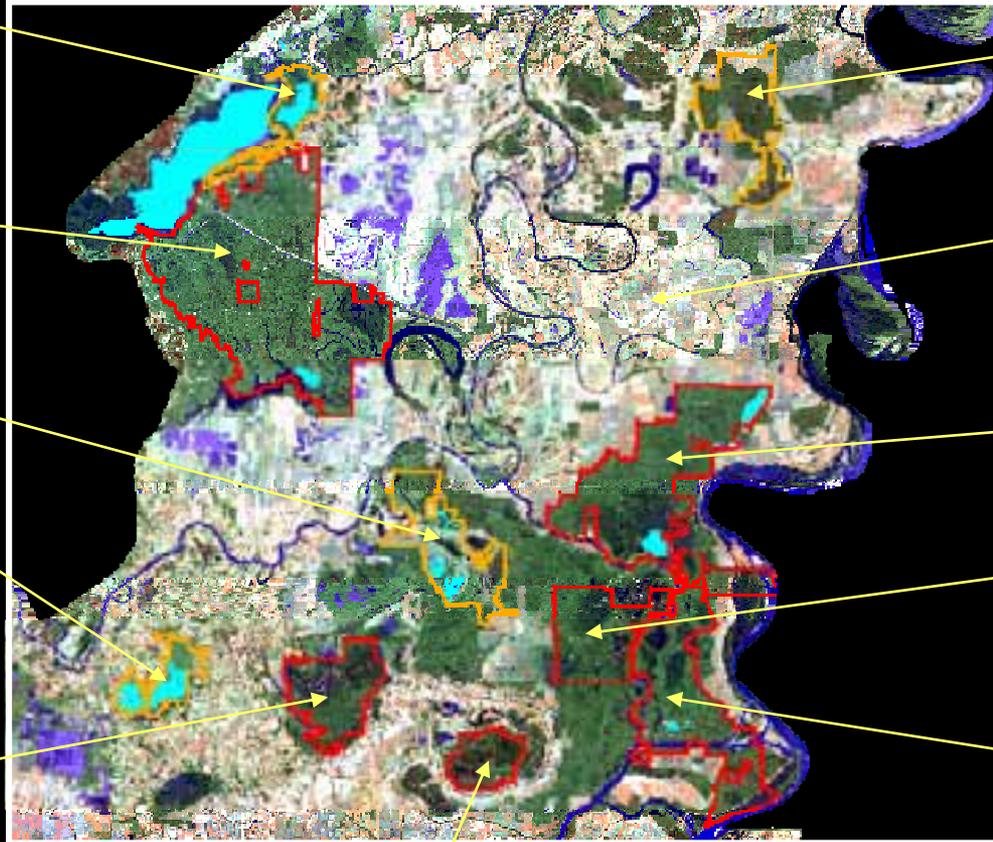
Bayou Cocodrie NWR
Objective = 358 ac

Private Lands
Objective = 140,000 ac

Red River WMA
Objective = 558 ac

Grassy Lake WMA
Objective = 0 ac

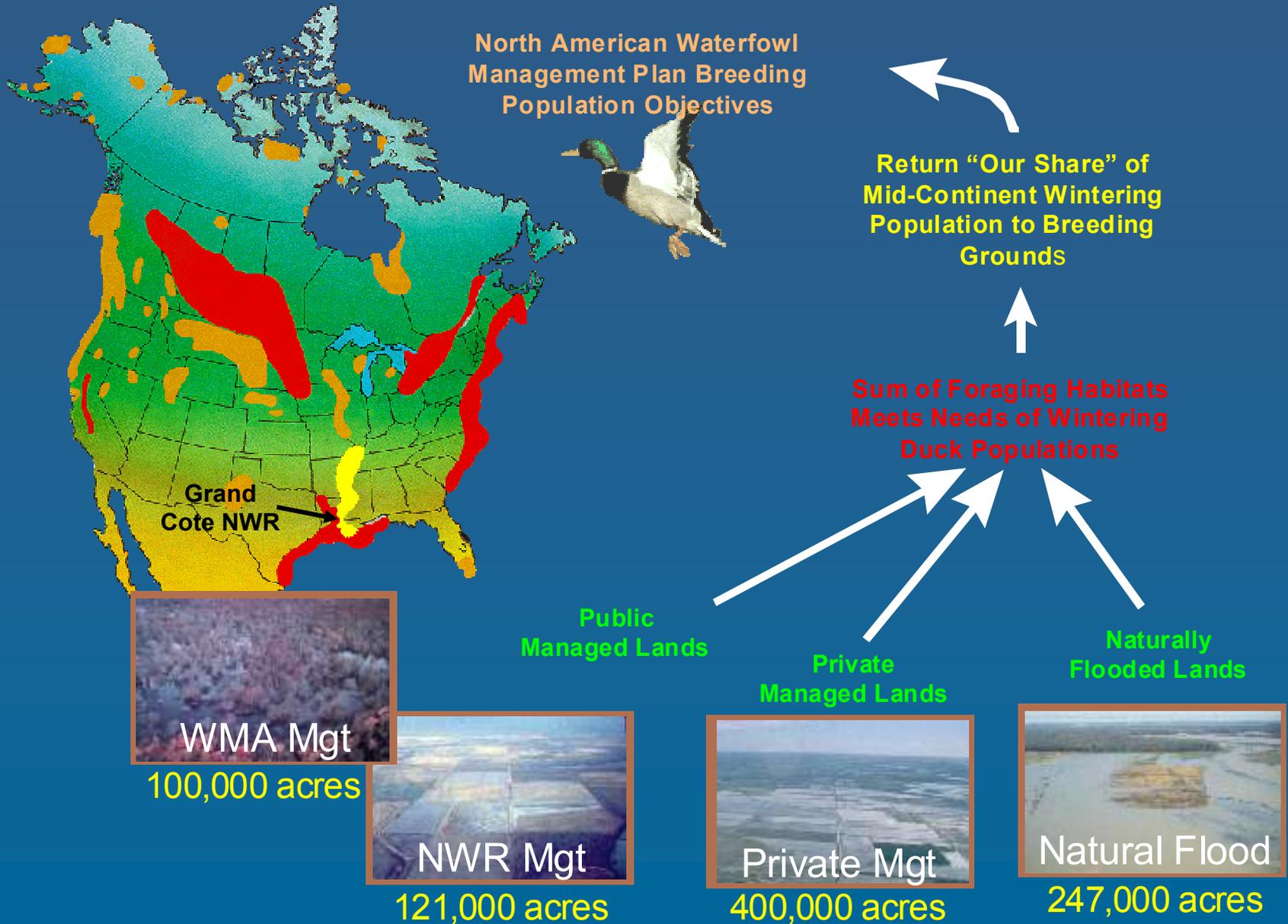
Three Rivers WMA
Objective = 153 ac

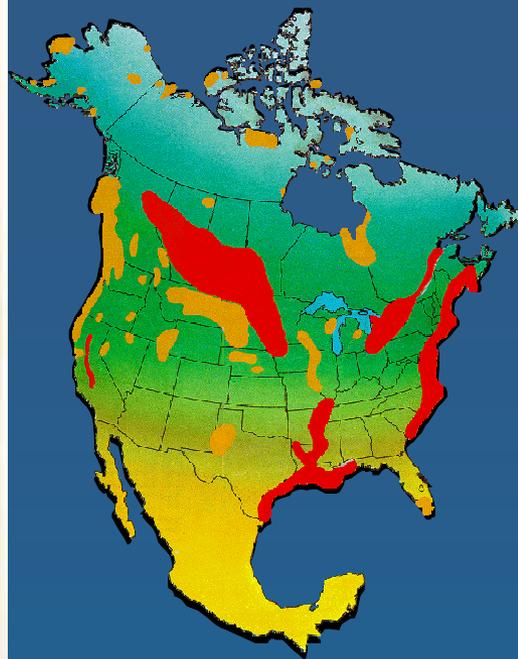
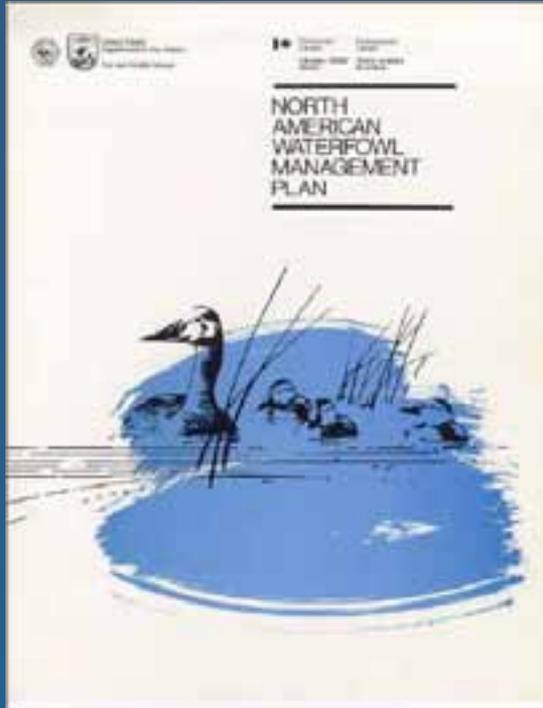


Pomme de Terre WMA
Objective = 2,406 ac



Conservation Programs Connected Through Ecological Pathways





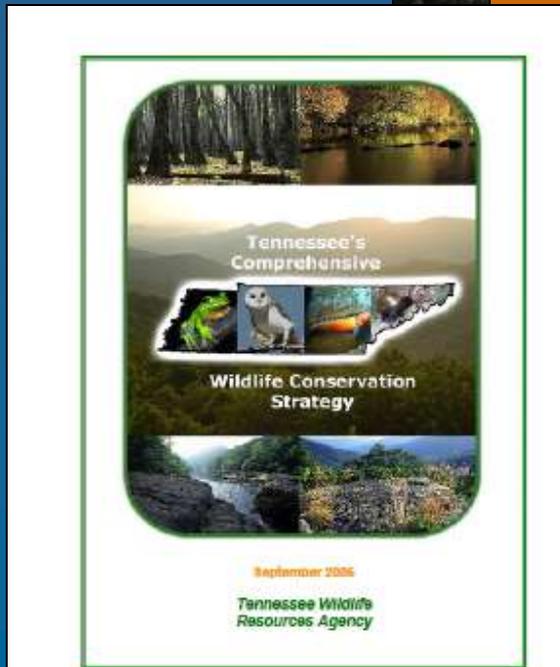
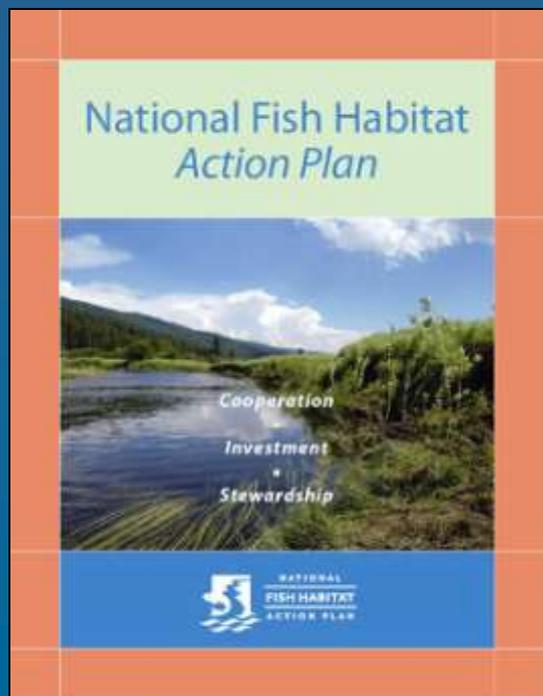
Missouri Comprehensive Wildlife Strategy

What is a wildlife action plan?
Congress asked each state to develop a wildlife action plan, known technically as a comprehensive wildlife conservation strategy. These proactive plans examine the health of wildlife and prescribe actions to conserve wildlife and vital habitat before they become more rare and more costly to protect.

Missouri snapshot
Few other states are as enriched as Missouri by the intersection of plains and animals representing the vast prairie of the Great Plains and diverse biomes.

management challenges are different.
Missouri's planning approach
Utilizing wildlife information gathered over the past 10 years, Missouri's Comprehensive

"Development of the Comprehensive Wildlife Strategy demonstrates our commitment to all wildlife. The Strategy highlights a renewed Department focus to conserve a broad array of wildlife and plants in recognition that all living things are part of a complex system."
—John D. Harkin, Director, Missouri Department of Conservation



Four Trends Transforming Conservation

- 1) The emergence of Conservation Science as the 21st Century conservation paradigm
- 2) The changing conservation workforce
- 3) Escalating expectations regarding public sector performance
- 4) The increasing complexity of conservation issues

Four Trends Transforming Conservation

- 1) The emergence of Conservation Science as the 21st Century conservation paradigm

- 2) The changing conservation workforce
 - ✓ Educated and trained in systems thinking
 - ✓ Socially conditioned to networking
 - ✓ “Knowledge workers” uncomfortable in hierarchical, vertically integrated organizational structures.

Four Trends Transforming Conservation

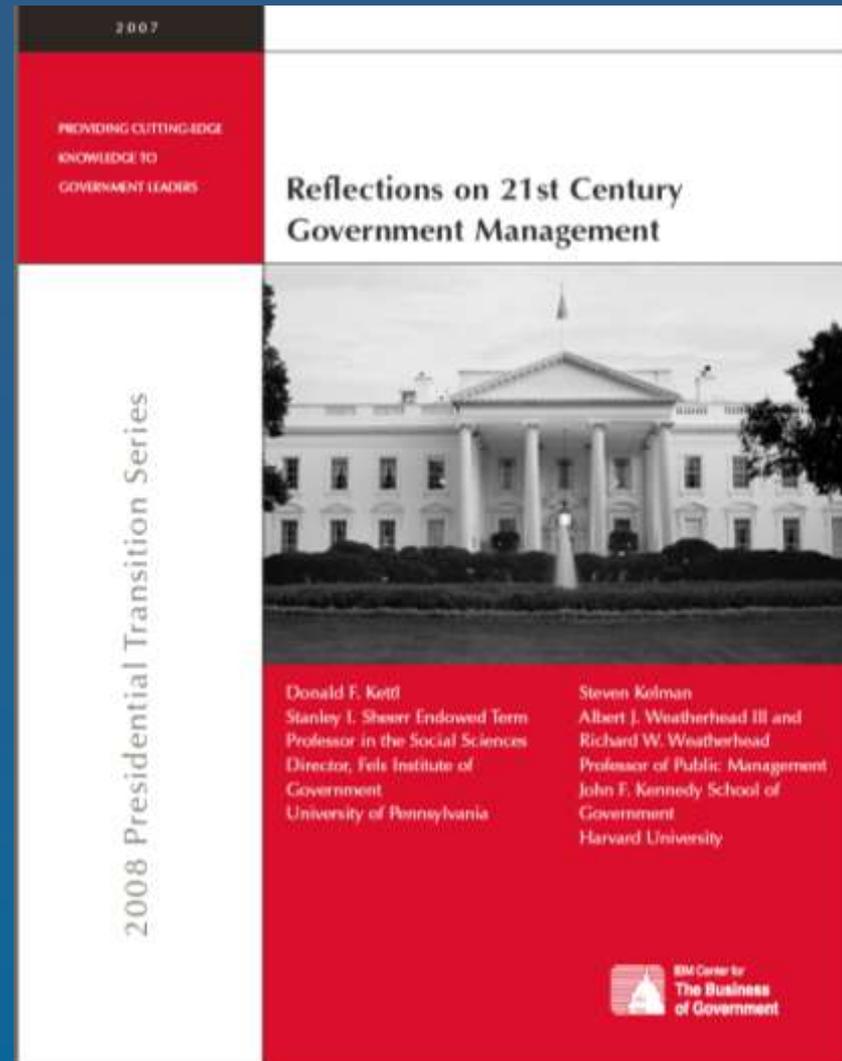
- 1) The emergence of Conservation Science as the 21st Century conservation paradigm
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A Problem Statement re: Government Performance

“The current conduct of American government is a poor match for the problems it must solve...”

“American governments increasingly face problems that pay little attention to the boundaries created to manage them...”

“If government is to serve the needs of its citizens in the 21st century, it must reconfigure itself – to shift the boundaries of who does what and, even more important, how its work gets done.”



A paraphrase...

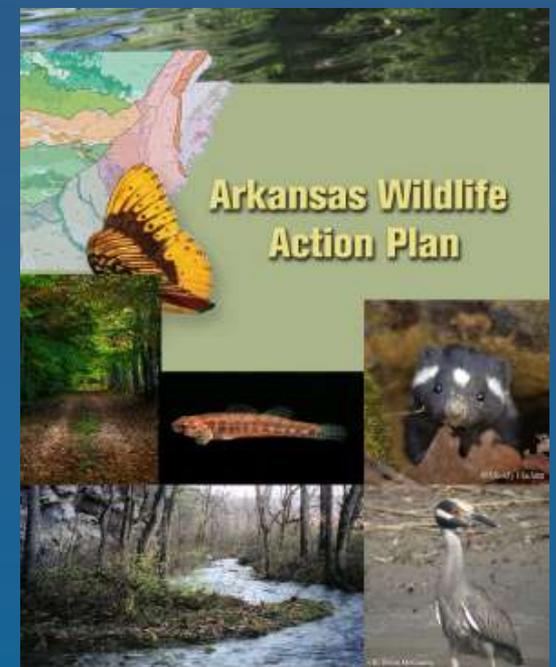
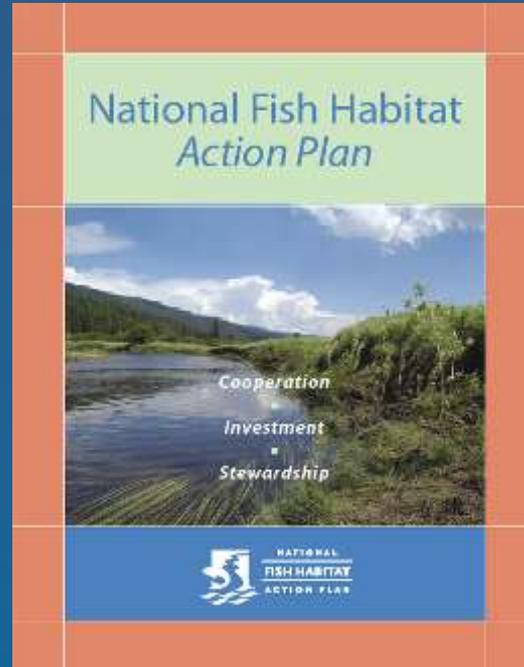
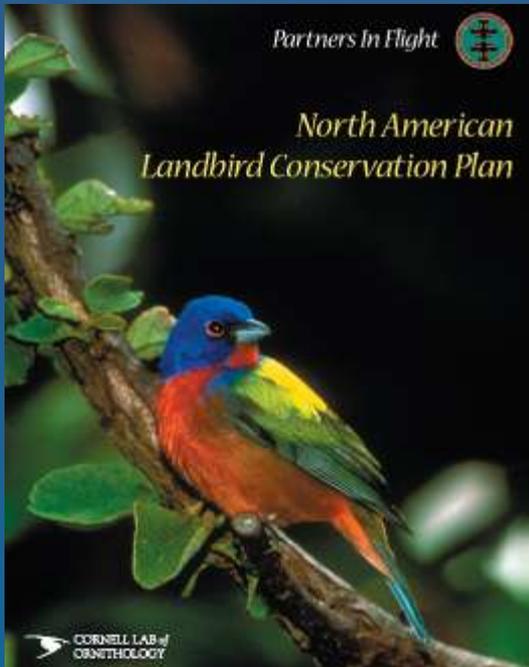
The conservation business models of most wildlife agencies and organizations are a poor match for the problems confronting 21st Century wildlife conservation.

Increasingly, those problems transcend the boundaries of individual programs, agencies, and organizations and challenge traditional ways of thinking and doing.

If 21st Century challenges are to be met, transformational change will be needed in how wildlife agencies and organizations work, individually and collectively.

A Discipline-Specific Emphasis On Performance and Accountability

Socio-Ecological Accountability



- Outcome based goals and objectives that exceed the singular grasp of any one organization.
- Measurable change at landscape scales.
- Collaborative strategies, interagency collaboration

Four Trends Transforming Conservation

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“The conservation community face unprecedented issues of scale, pace, and complexity in sustaining our Nation’s fish and wildlife resources.”



Year: 2042
– Global Population ~9 Billion
People –
habitat fragmentation, contamination,
pollution, invasive species, disease, threats
to water quality and quantity...



21st Century conservation issues...

- Inter-disciplinary in nature
- Multi-scaled in scope
- Span the jurisdictions of multiple agencies and organizations
- Intertwined with issues of socio-economic sustainability

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

Four Trends Transforming Conservation

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Implications?

Conservation in Transition

Implications to Wildlife Agencies and Organizations

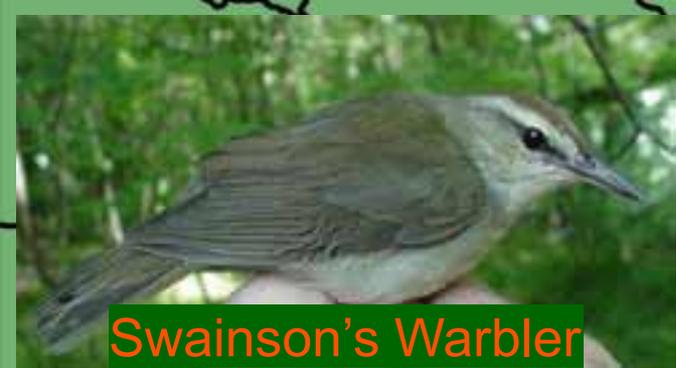
The 21st Century wildlife agency will need...

- A capacity for conservation that extends beyond the operational footprint of its programs – the capacity to characterize, assess, and predict population and habitat sustainability at landscape scales.
 - Problems transcend the boundaries of individual programs.
 - Goals and objectives defined at landscape scales exceed the operational reach of individual programs.
 - Solutions extend beyond the operational footprint of individual programs, agencies, and organizations.



Swainson's Warbler



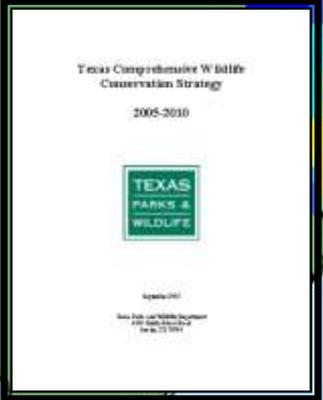
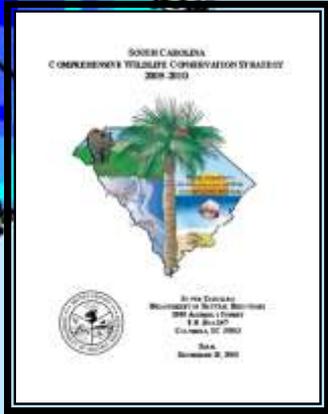
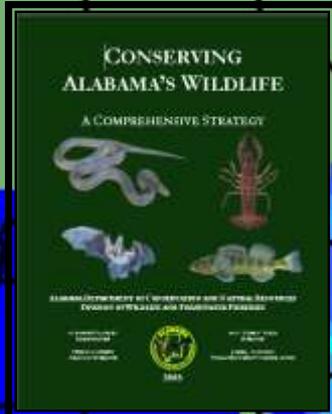
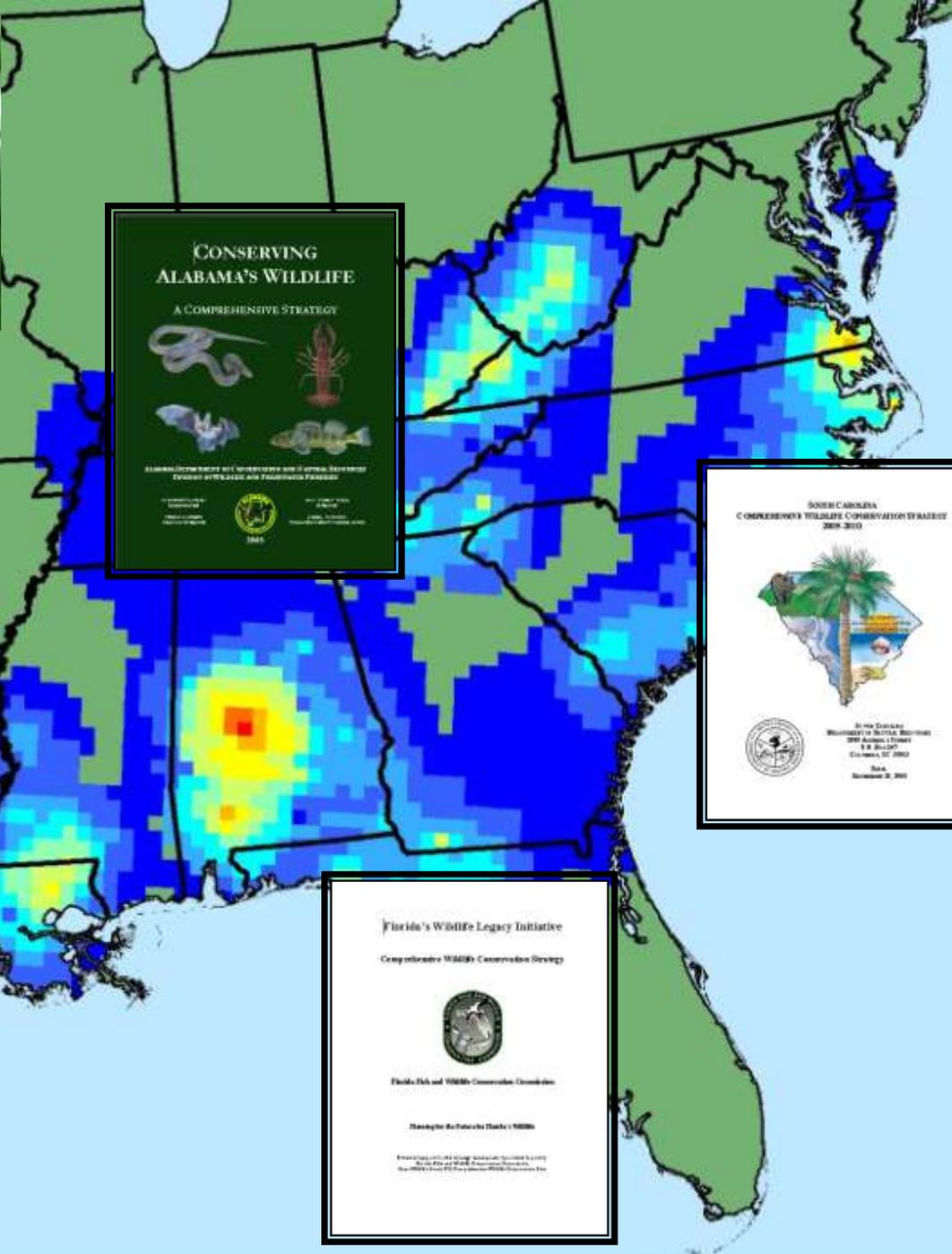


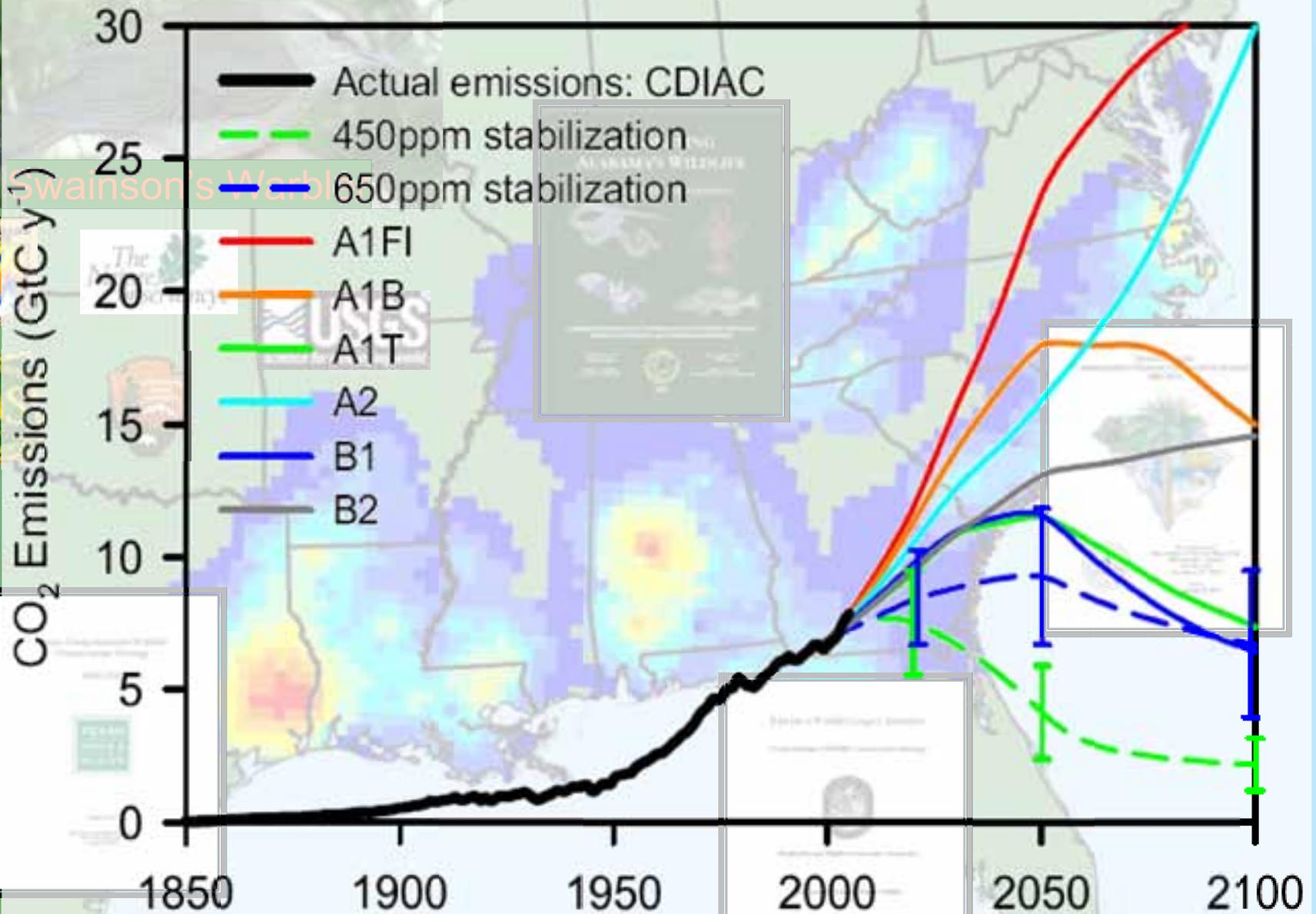
Swainson's Warbler





Swainson's Warbler





Conservation in Transition

Implications to Wildlife Agencies and Organizations

The 21st Century wildlife agency will need...

- A capacity for conservation that extends beyond the operational footprint of its programs – the capacity to characterize, assess, and predict population and habitat sustainability at landscape scales.
- New organizational core competencies¹ in landscape assessment.
 - Assessing and predicting sustainability at the landscape scale
 - Spatially depicting goals and objectives that reflect measurable biological outcomes
 - Assessing and characterizing the environmental sensitivity of landscapes to species and populations

¹ Prahalad, C.K. and Gary Hamel. The Core Competence of the Corporation. Harvard Business Review. May-June 1990

Conservation in Transition

Implications to Wildlife Agencies and Organizations

The 21st Century wildlife agency will need...

- A capacity for conservation that extends beyond the operational footprint of its programs – the capacity to characterize, assess, and predict population and habitat sustainability at landscape scales.
- New organizational core competencies in landscape assessment
- An approach to partnering that enables a region's private, state, federal conservation infrastructure to operate as a networked, leveraged system.

A Way-of-Working Challenge

Conservation in Transition

Implications to Wildlife Agencies and Organizations

The 21st Century wildlife agency will need...

- A capacity for conservation that extends beyond the operational footprint of its programs – the capacity to characterize, assess, and predict population and habitat sustainability at landscape scales.
- New organizational core competencies in landscape assessment
- An approach to partnering that enables a region's private, state, federal conservation infrastructure to operate as a networked, leveraged system.
- To assume a role in the Public Square that extends beyond the operational footprint of its programs.
 - Make available transparent, science-based assessments of population and habitat sustainability
 - Engage the citizenry in the search for socially viable solutions

A Way-of-Working Challenge

- Designing An Ecologically Sustainable Landscape
- Toward An Ecological View of Organizational Relationships

Mississippi Alluvial Valley – Designing the Landscape



Mississippi Alluvial Valley

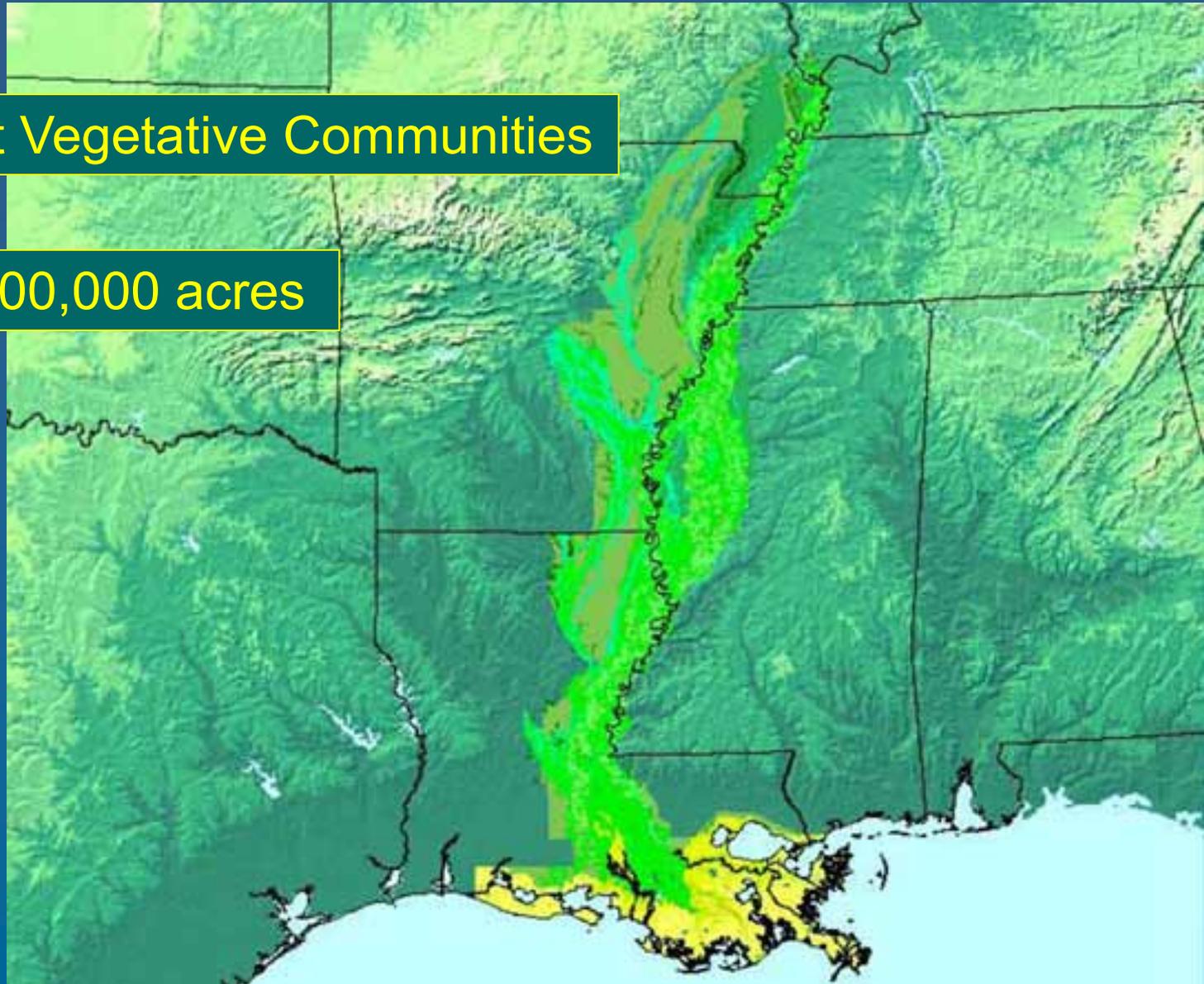
Nation's Largest Floodplain

24 Million Acres
600 Miles Long
100 Miles Wide

“The Nation’s Floodplain” – A Dynamic Ecological System

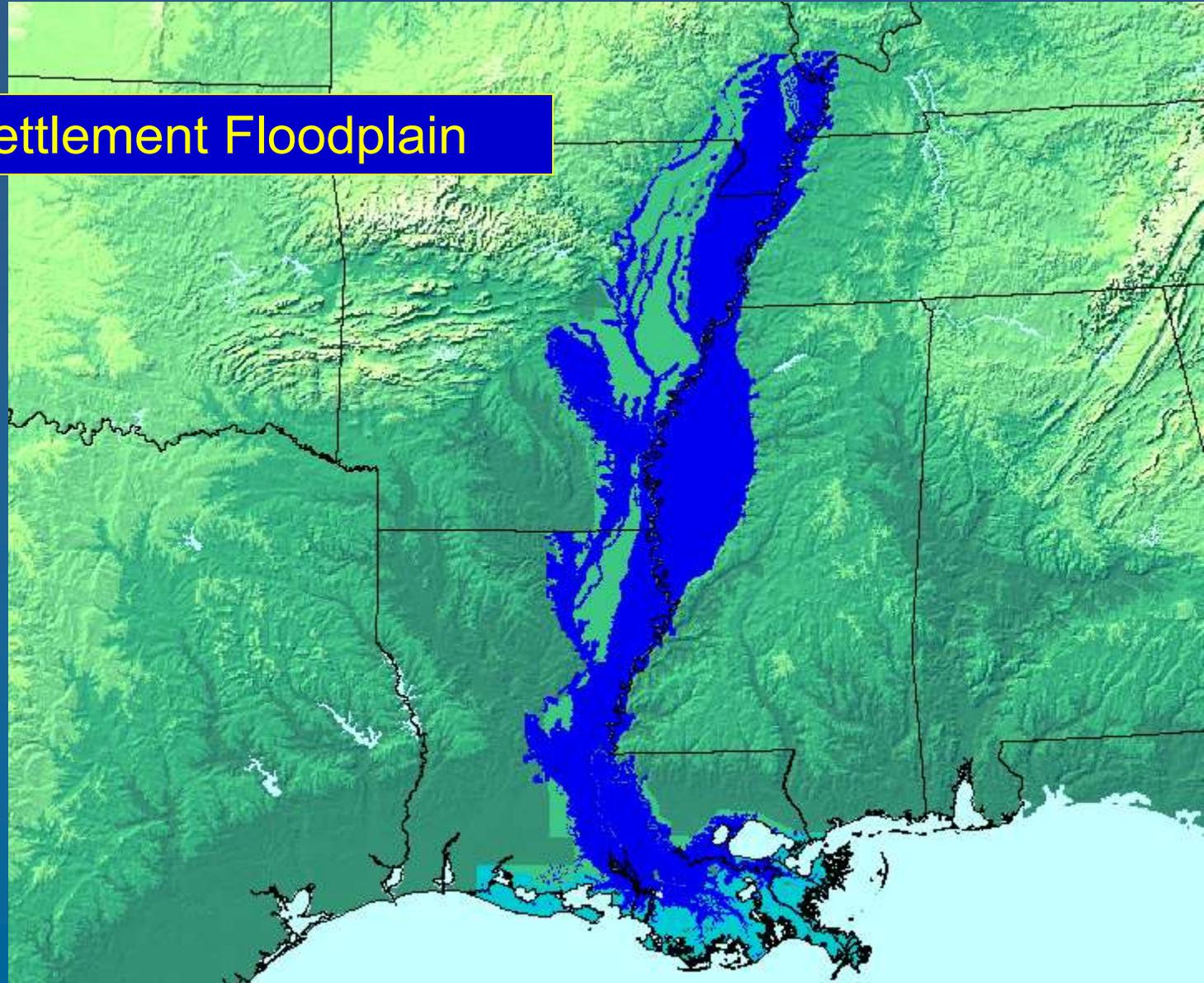
Pre-Settlement Vegetative Communities

24,000,000 acres

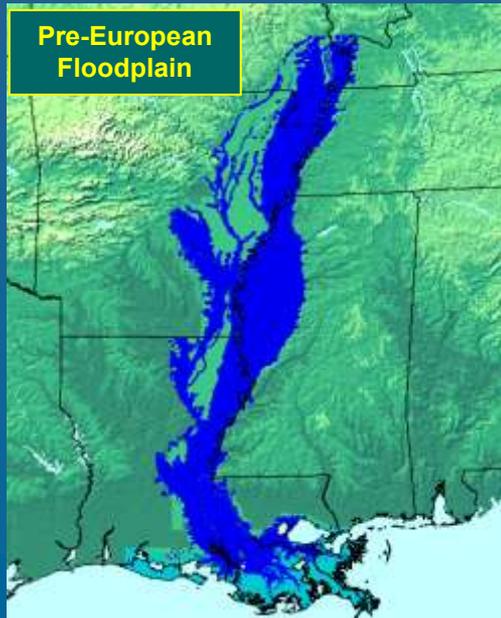
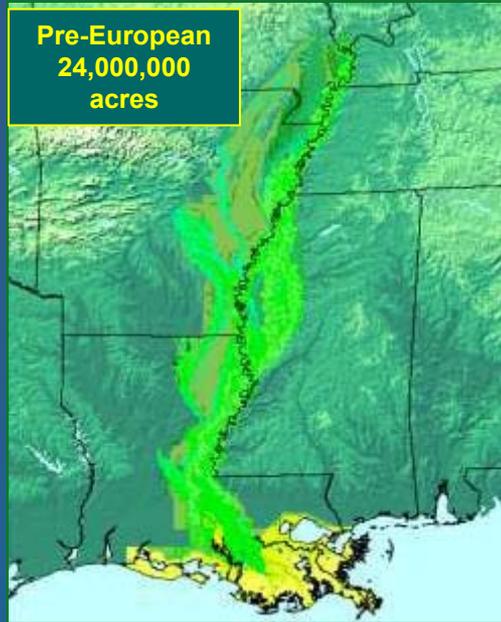


“The Nation’s Floodplain” – A Dynamic Ecological System

Pre-Settlement Floodplain

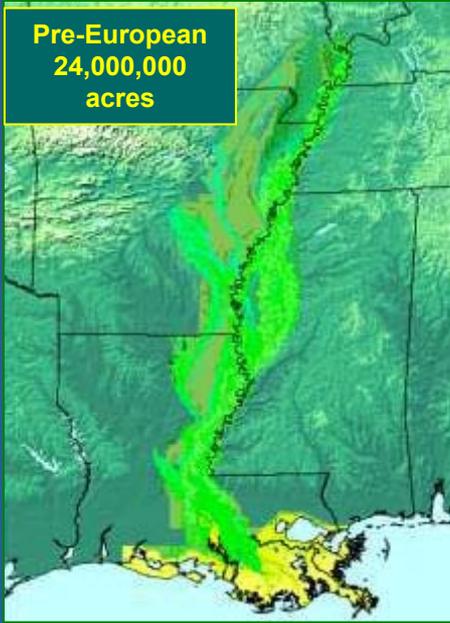


Mississippi Alluvial Valley – Designing the Landscape

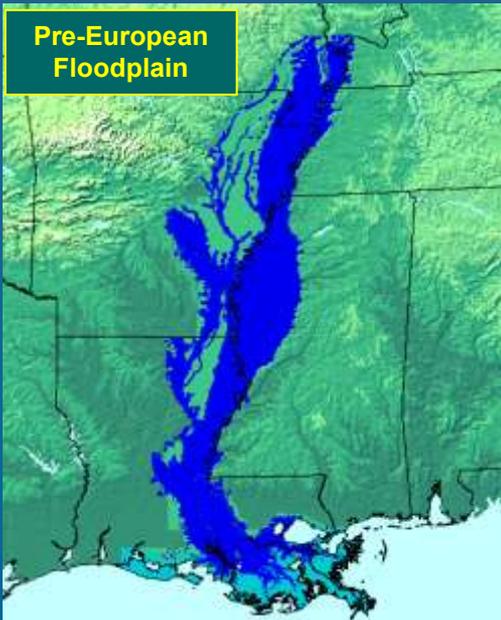


Mississippi Alluvial Valley – Designing the Landscape

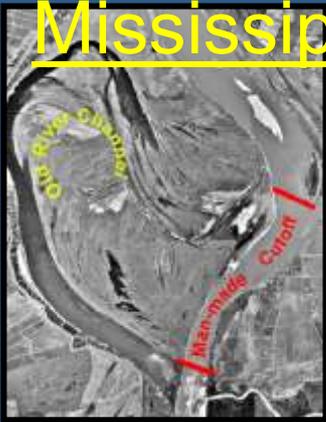
Pre-European
24,000,000
acres



Pre-European
Floodplain



Mississippi Alluvial Valley – Designing the Landscape



Levee Construction



Channel Realignment

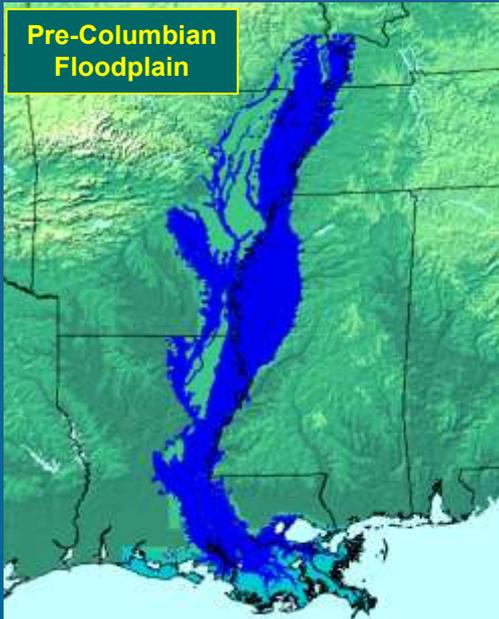


Channel Revetments



Bank Stabilization

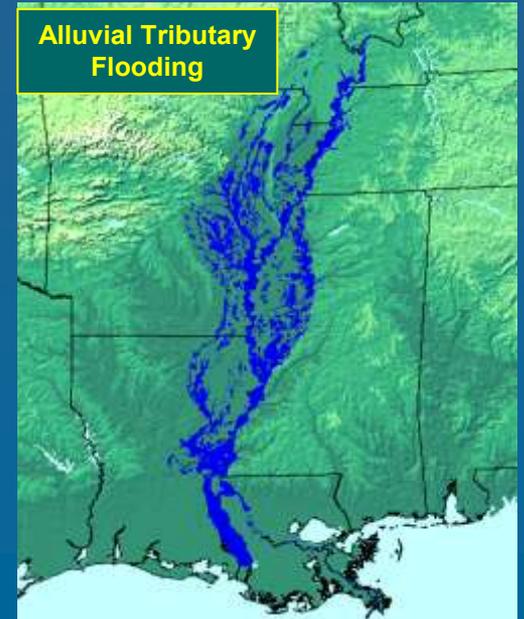
Pre-Columbian
Floodplain



Active
Floodplain

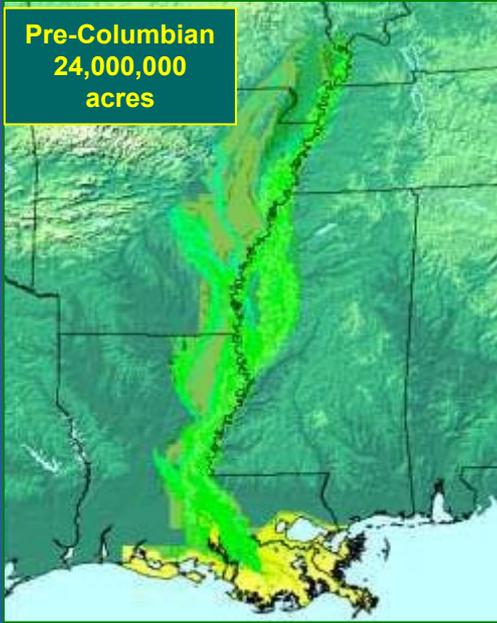


Alluvial Tributary
Flooding

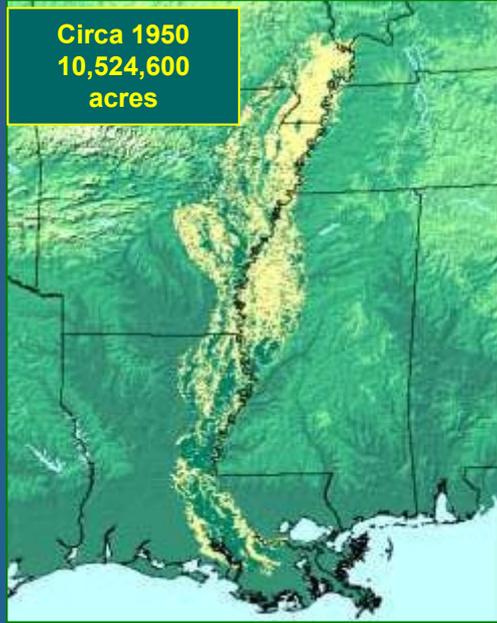


Mississippi Alluvial Valley – Designing the Landscape

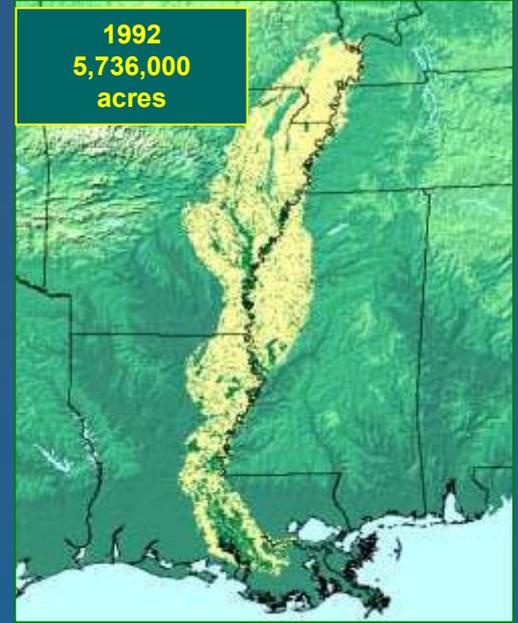
Pre-Columbian
24,000,000
acres



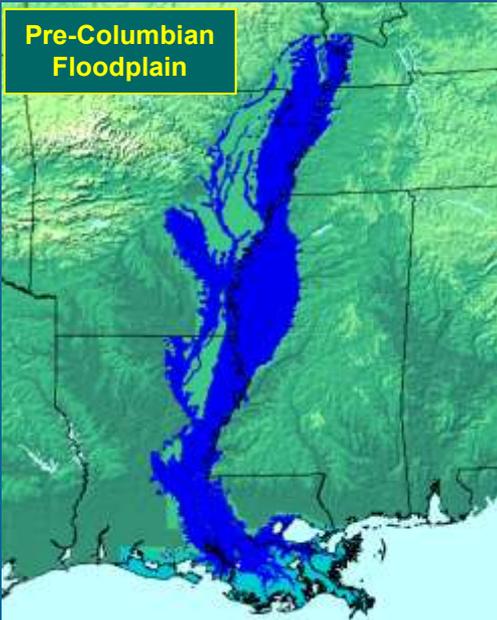
Circa 1950
10,524,600
acres



1992
5,736,000
acres



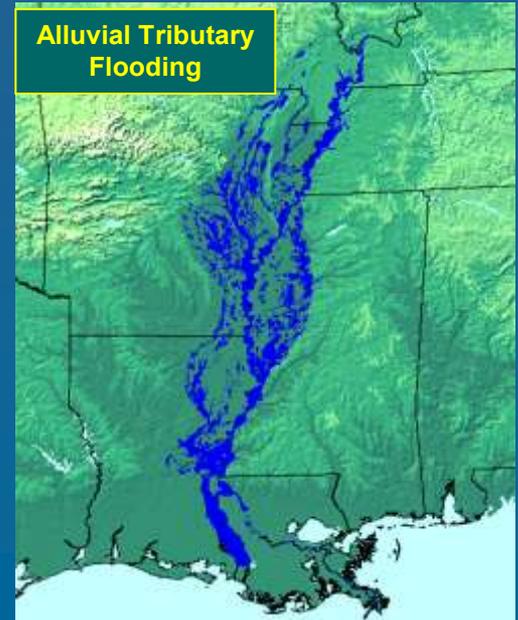
Pre-Columbian
Floodplain



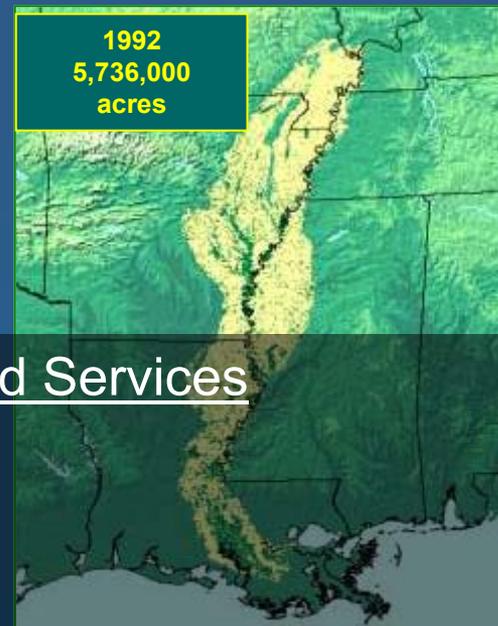
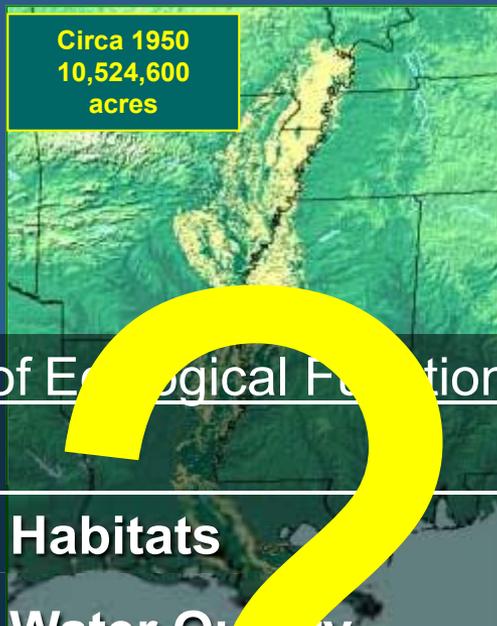
Active
Floodplain



Alluvial Tributary
Flooding

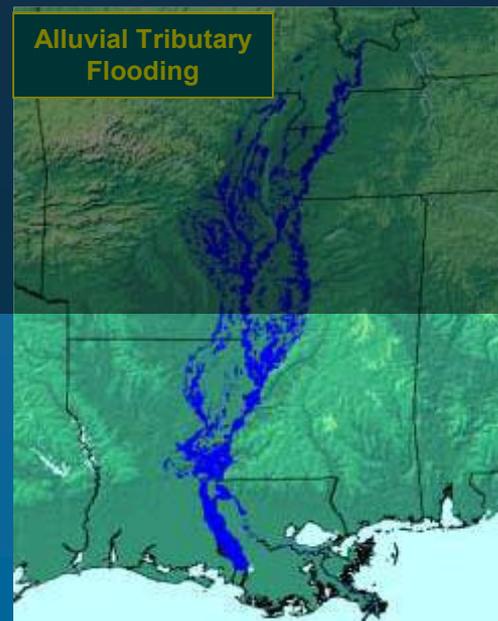
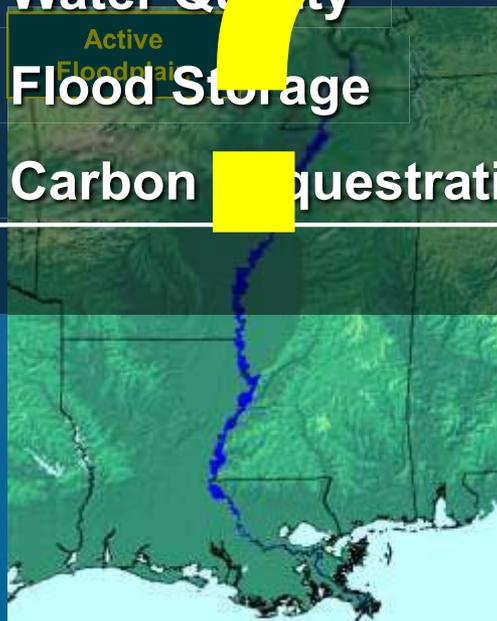
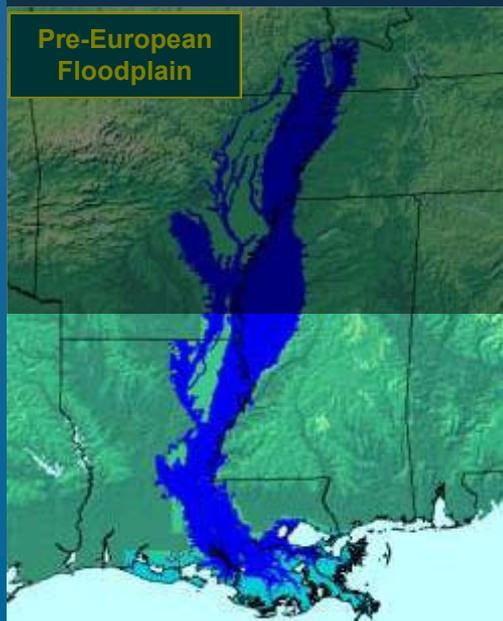


Mississippi Alluvial Valley – Designing the Landscape



Deterioration of Ecological Functions and Services

-
- Habitats
 - Water Quality
 - Flood Storage
 - Carbon Sequestration



Mississippi Alluvial Valley – Designing the Landscape

Biological Planning and Conservation Design



North American Landbird Plan



North American Waterbird Plan



U.S. Shorebird Conservation Plan



North American Waterfowl Management Plan



Northern Bobwhite Quail Conservation Initiative

Landscapes capable of sustaining bird populations ecoregionally



On-the-ground conservation actions

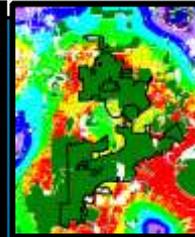


Swainson's Warbler
 Prothonotary Warbler
 Hooded Warbler
 Wood Thrush
 Acadian Flycatcher

Patch Size Model: $A = (N * D) + B$

A = Area of forest required to support a source population
 N = Desired number of breeding pairs
 D = Density of breeding birds (pairs / area)
 B = Area of a 1-km wide forested buffer around the core (N*D)

State	Source Population Objectives		
	10K	20K	100K
Arkansas	9	11	3
Illinois	0	1	0
Kentucky	2	1	0
Louisiana	19	15	7
Mississippi	14	6	2
Missouri	6	1	0
Tennessee	1	1	1
Totals	51	36	13



Species' range-wide population objectives.

Mississippi Alluvial Valley – ~~Designing~~ the Landscape Redesigning

2000



A Vision of An
Ecologically
Sustainable
Landscape

2050



Swainson's Warbler

- Prothonotary Warbler
- Hooded Warbler
- Wood Thrush
- Acadian Flycatcher

Patch Size Model: $A = (N * D) + B$

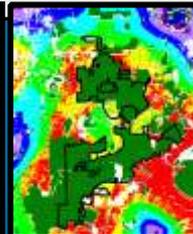
A = Area of forest required to support a source population

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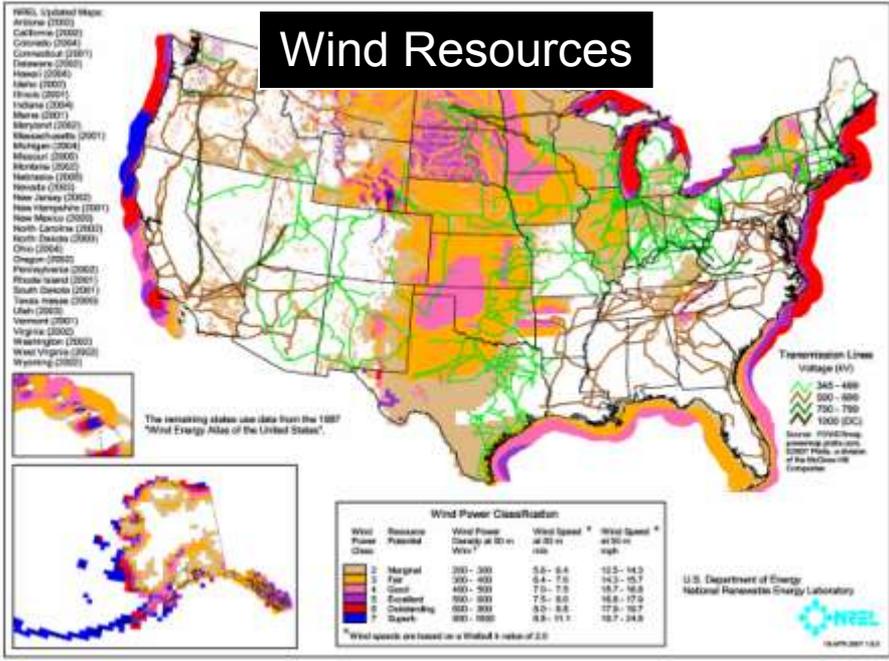
D = Density of breeding birds (pairs / area)

B = Area of a 1-km wide forested buffer around the core (N*D)

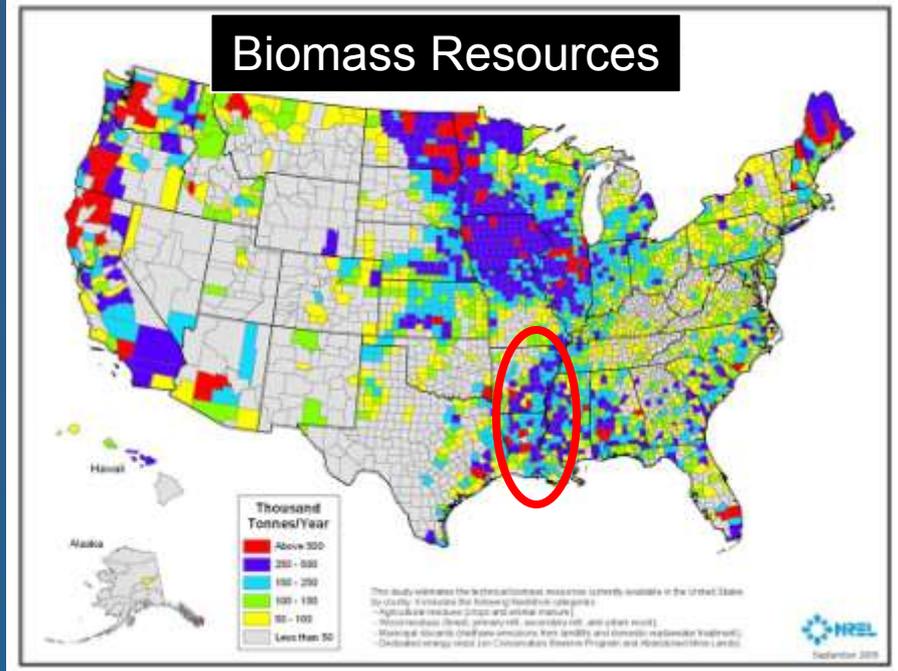
State	Source Population Objectives		
	10K	20K	100K
Arkansas	9	11	3
Illinois	0	1	0
Kentucky	2	1	0
Louisiana	19	15	7
Mississippi	14	6	2
Missouri	6	1	0
Tennessee	1	1	1
Totals	51	36	13



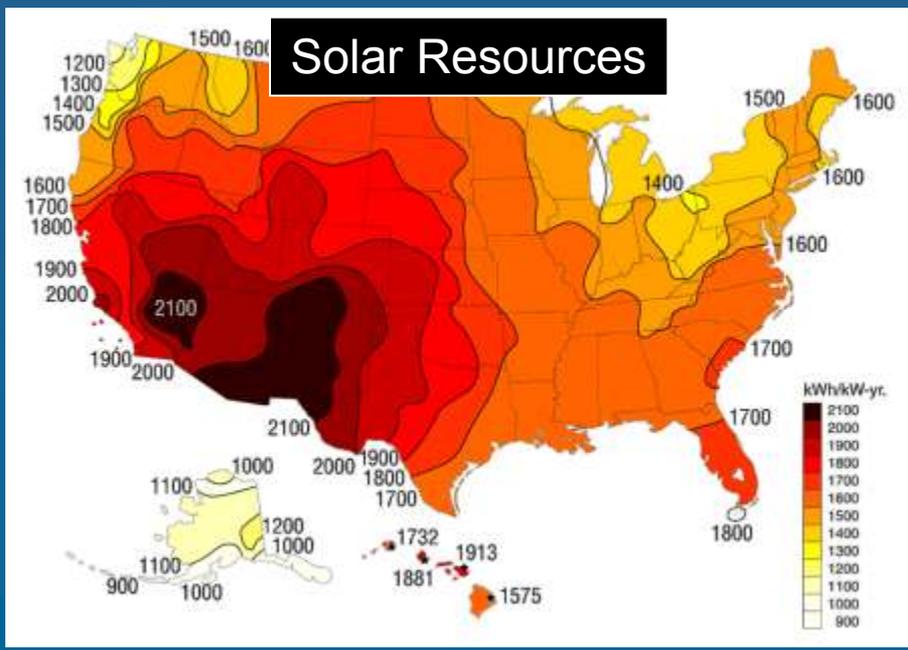
Wind Resources



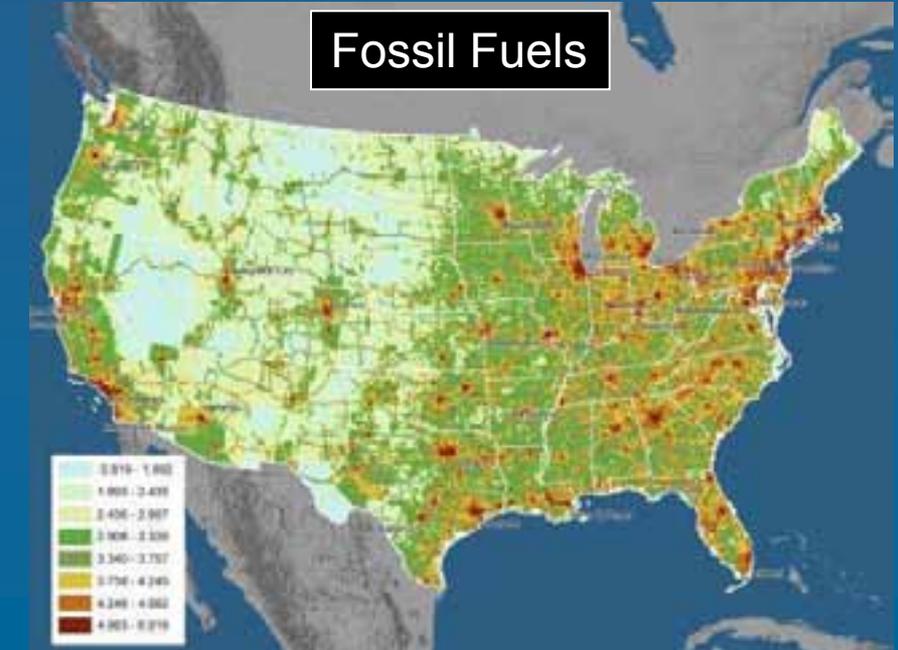
Biomass Resources



Solar Resources



Fossil Fuels

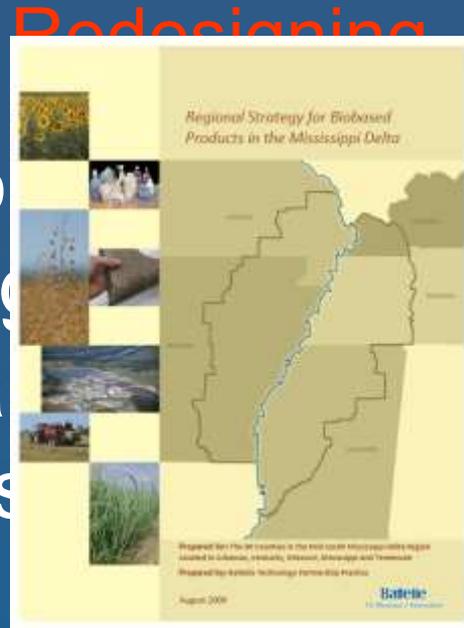


Mississippi Alluvial Valley – ~~Designing~~ Redesigning the Landscape

2000



A Vision of
Ecological
Sustainable
Landscape



2050



Swainson's Warbler
Prothonotary Warbler

- Collectively the five states can secure a key leadership role in the emerging multi-billion global bioeconomy by leveraging their assets and attracting technology partners from outside the region.
- Sustainably grown and harvested biomass in the 98 county region can adequately supply an \$8 billion biofuels and biobased products industry without affecting the food and feed supply chain.
- The bioeconomy will open up markets for new crops...
Increase biodiversity and wildlife

Patch Size Model: $A = (N * D) * B$

A = Area of forest required to support a source population
 N = Desired number of breeding pairs
 D = Density of breeding birds (pairs/area)
 B = Biomass production per acre

State	Objectives	20K	100K
Illinois	0	1	1
Kentucky	2	1	0
Louisiana	19	15	7
Mississippi	14	6	2
Missouri	7	1	1
TOTAL		51	36

A Way-of-Working Challenge

- Designing An Ecologically Sustainable Landscape
- Toward An Ecological View of Organizational Relationships

Sustaining ecological systems, processes, and functions.

Building Conservation Partner Ecosystems

An Ecological View of Organizational Relationships

- **Work as a System** – a region's private, state, federal conservation infrastructure will need to interact as a system if measurable outcomes are to be achieved at landscape scales.
- **Recognize our functional interdependence** – Partners are mutually dependent in accomplishing outcomes at landscape scales.
- **Strive for functional connectivity** – leveraged capacity for biological assessment, conservation design, conservation delivery, monitoring, and research built on the principle of horizontal integration.
- **Niche recognition and support** – the performance and accountability of our partners will often relate to their ability to access, use, and leverage our assets and vice versa.
- **System sustainability** – organizations strive to leverage assets in a way that sustains the health of their conservation partner ecosystem.

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

- Conservation In Transition
- A Way-of-Working Challenge
- Coming to “Terms”

- “21st Century resource challenges are formidable and complex...Yet the most fundamental challenge facing the wildlife community is not a resource challenge at all; it's **A Way-of-Working Challenge**”

Year: 2042
– Global Population ~9 Billion People –
habitat fragmentation, contamination, pollution, invasive species, disease, threats to water quality and quantity...

Compounded By Accelerated Energy Development

“The conservation challenges of the 21st Century represent a force of change more far-reaching and consequential than any previously encountered.”

Coming To “Terms”

Strategic Habitat Conservation

SHC Framework (Adaptive Management Cycle)

Landscape Conservation

Landscape Conservation Cooperative

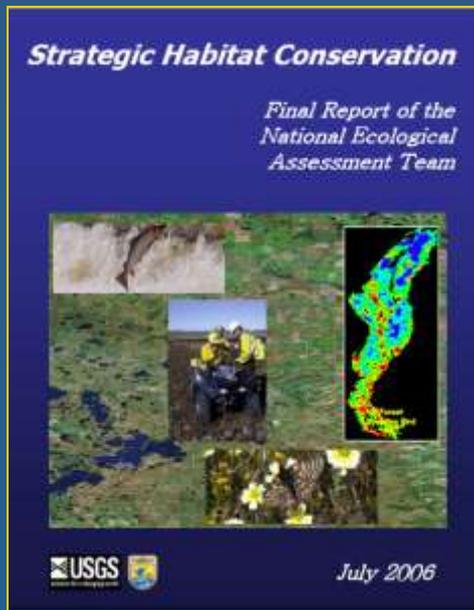
Climate Change

Adaptation Strategy

Strategic Habitat Conservation

...a conservation approach that seeks to define, design, and deliver landscapes that support and sustain socio-viable populations of fish and wildlife and the ecological processes on which they depend.

Requisites:



Science

As A Body of Knowledge

As A Method of Discovery

Iterative Process – Adaptive Management Framework: Learning from Successes and Failures

Scalability

Management Occurs At The Site Scale Yet Population Sustainability Is System Dependent, Operating On Outcomes Manifested Across Scales.

A Forecast of Alternative Futures Will Help Guide Implementation Decisions Today

Interdependence

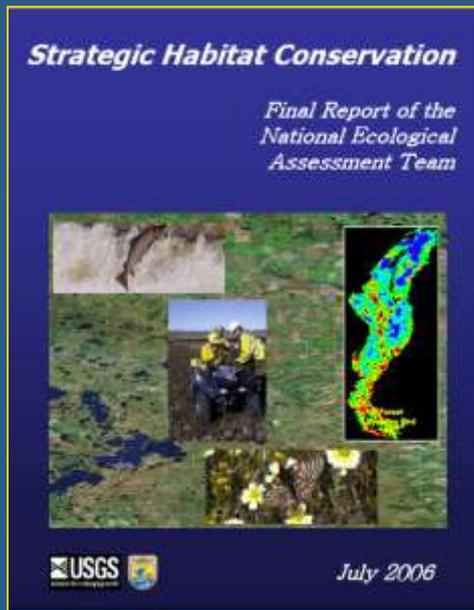
Goals And Objectives Of Sustainable Landscapes Exceed The Operational Reach Of Individual Programs, Agencies, And Organizations.

Problems And Solutions Transcend The Boundaries Of Individual Programs, Agencies, And Organizations.

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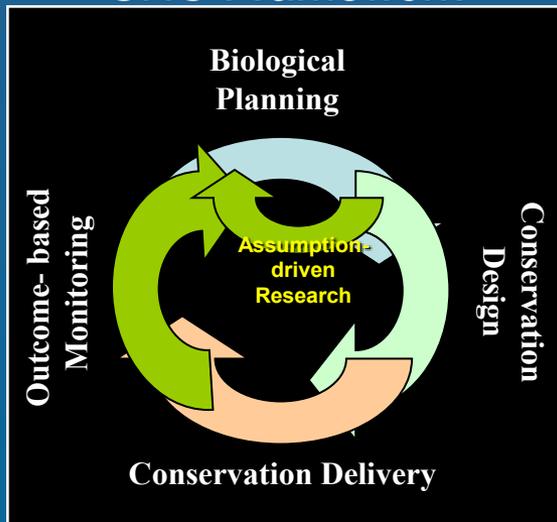


Science

Scalability

Interdependence

SHC Framework



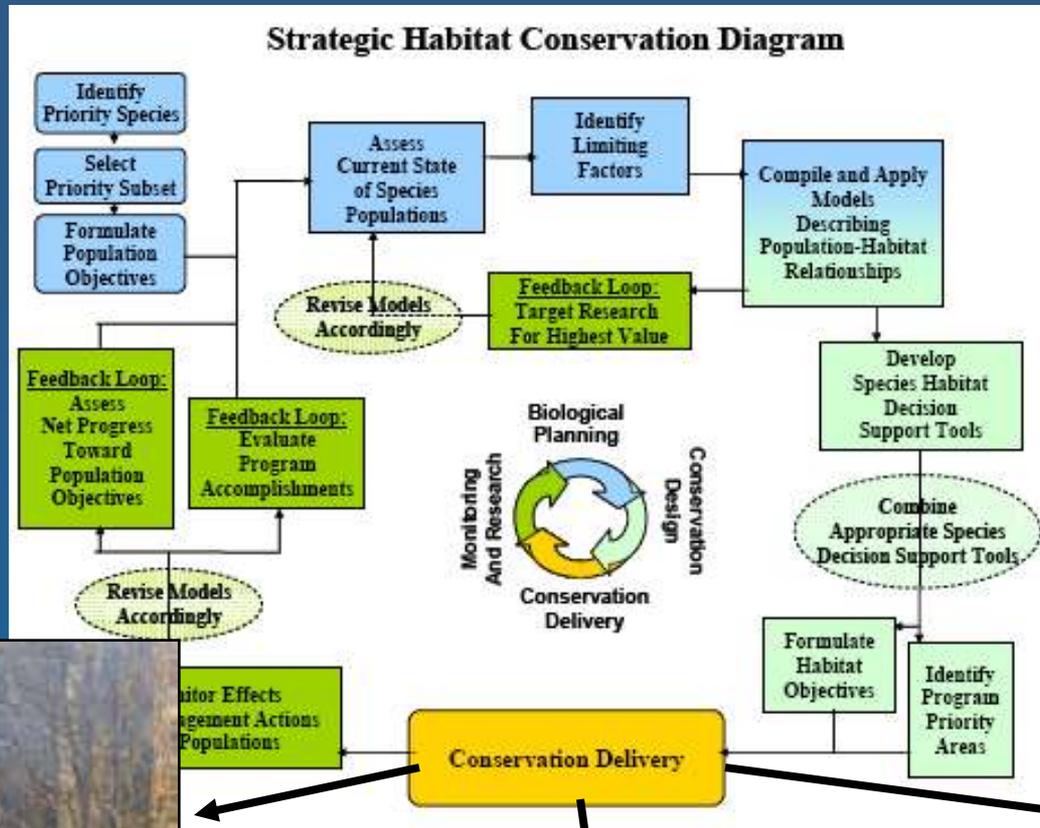
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Strategic Habitat Conservation



Protection, Restoration, Management



Regulation and Policies

U.S. Fish & Wildlife Service
Climate Change

Despite the enormity of the many challenges associated with this issue, the Service is committed to addressing climate change and its potential impacts on our Nation's fish, wildlife, and habitat. *Sam Hamilton, Director*

Rising to the Challenge -- Strategic Plan for Responding to Accelerating Climate Change

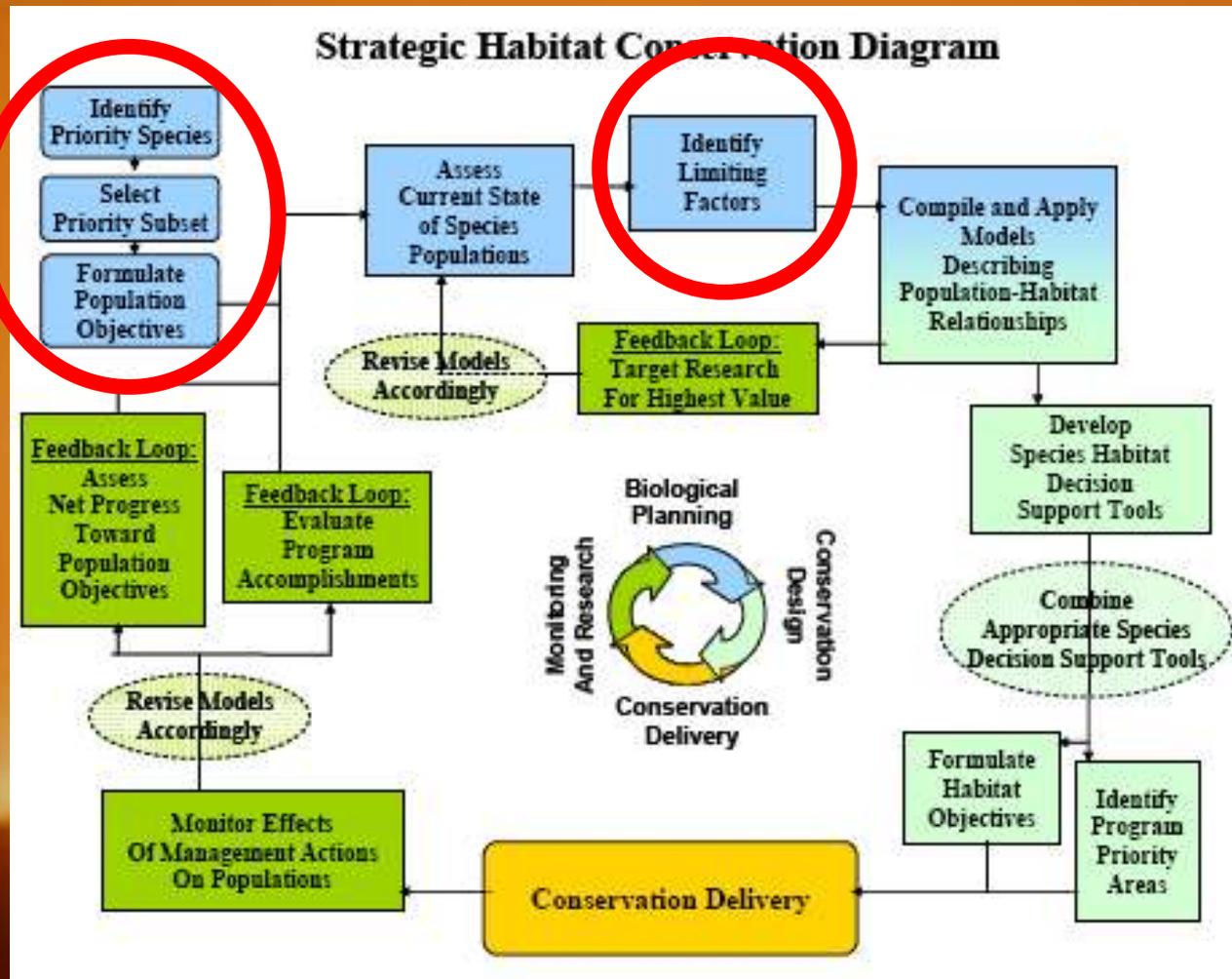
Sam D. Hamilton, Director of the U.S. Fish and Wildlife Service, said the plan laid the foundation for the Service's role in national efforts to conserve fish and wildlife in a rapidly changing climate "but the plan is not yet complete. It needs constructive input from our most powerful partners—the American public. The public's involvement is critical, because climate change is bigger than any one agency, department, or government."

We are taking action.

The Challenge

A basic biological fact is that species abundance and distribution are dynamic, relative to a variety of factors, including climate. As climate changes, species abundance and distribution will change. The degree to which species are affected by climate change will vary by species and by region.

Communication and Education



Climate change adaptation for natural systems is a **management strategy** that involves identifying, preparing for, and responding to expected climate changes in order to promote ecological resilience, maintain ecological function, and provide the necessary elements to support and sustain fish and wildlife resources.

Mississippi Alluvial Valley – ~~Designing~~ the Landscape Redesigning

2000



A Vision of An
Ecologically
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Landscape

2050



Swainson's Warbler
Prothonotary Warbler
Hooded Warbler
Wood Thrush
Acadian Flycatcher

Patch Size Model: $A = (N * D) + B$

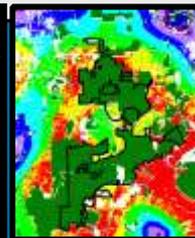
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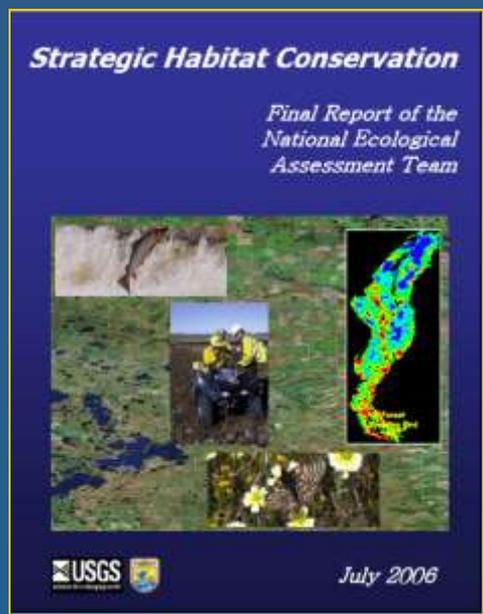
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“Landscape Conservation”

...a conservation approach that seeks to define, design, and deliver landscapes that support and sustain socio-viable populations of fish and wildlife and the ecological processes on which they depend.

Requisites:



Science

Scalability

Interdependence

