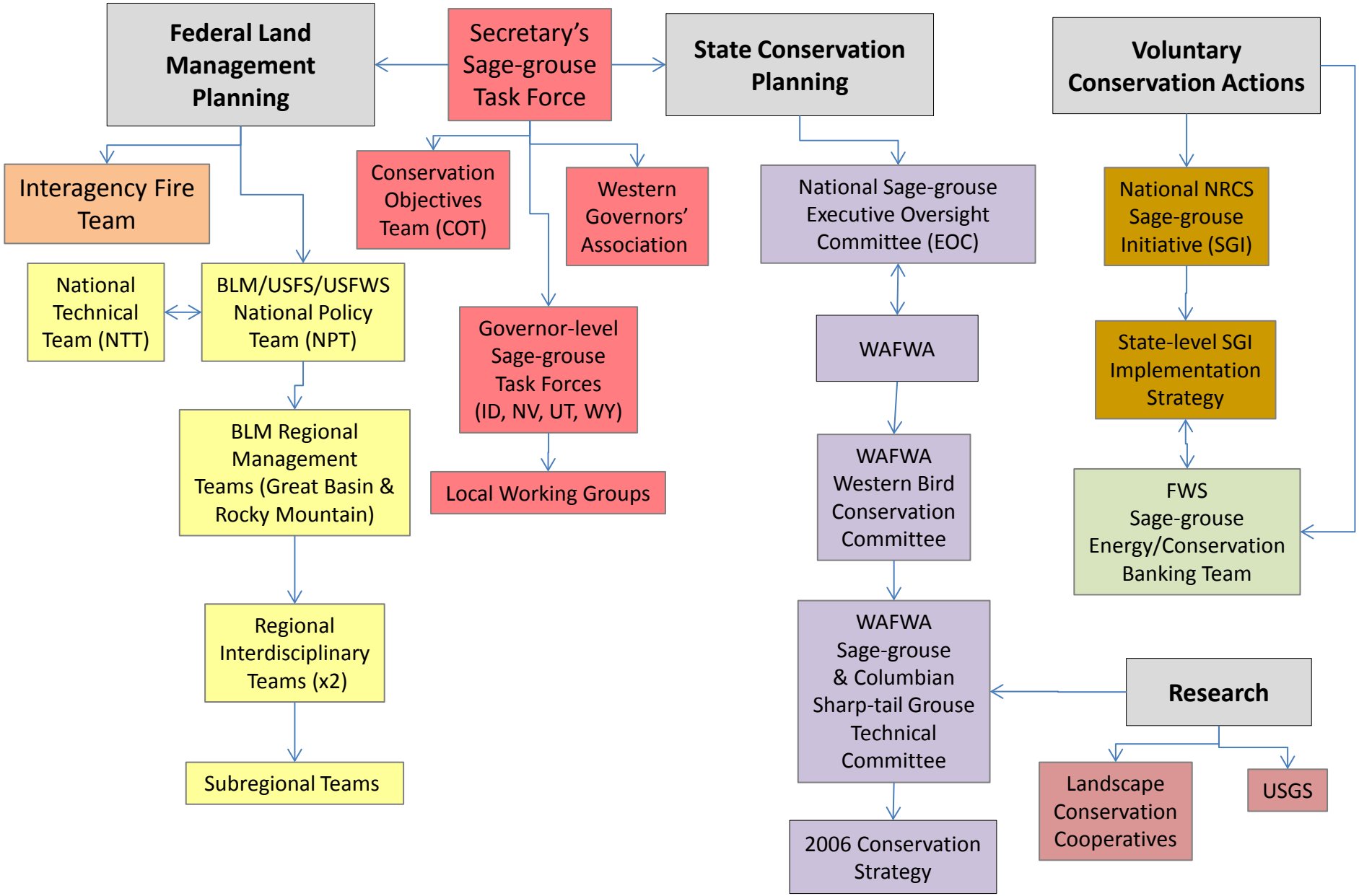Sage-grouse Conservation Governance