



U.S. Fish and Wildlife Service – Washington Fish and Wildlife Office Protocol for Marbled Murrelet Monitoring During Pile Driving (Revised 12/4/2023)

1.0 Objective

The intent of the monitoring protocol is to:

1. Comply with the requirements of the Endangered Species Act Section 7 consultation.
2. Detect all marbled murrelets (*Brachyramphus marmoratus*) (murrelets) within the monitoring area.
3. To minimize take of murrelets from both exposure to potentially injurious underwater sound pressure levels, and from the masking effects of in-air sound by communicating immediately with the pile driver operator.
4. Track incidental take exempted through the Incidental Take Statement found in the final Biological Opinion for the project so that the Lead Federal Action Agency will know when take occurs and/or when take exemptions might be exceeded.

2.0 Adaptive Approach

The individuals that implement this protocol will assess its effectiveness during implementation. They will use their best professional judgment throughout implementation and will seek improvements to these methods when deemed appropriate. Any modifications to this protocol will be coordinated between the Lead Federal Action Agency and the Washington Fish and Wildlife Office (WFWO).

3.0 Monitoring

3.1 Activities to be Monitored

Application of this protocol is required as specified through the Endangered Species Act consultation process for individual projects. It may apply to projects that involve either in-water impact pile driving when injurious sound pressure levels are expected and to projects that involve either vibratory or impact pile driving when in-air sounds are expected to cause masking effects.

3.2 Equipment

- Binoculars - quality 8 or 10 power
- Spotting scopes (optional)
- Two-way radios with earpieces
- Range finder
- Log books

- Seabird identification guide
- Life vest or other personal flotation device for observers in boats
- Cellular phone to contact Lead Federal Action Agency, the Construction Contractor, or WFWO.

3.3 Monitoring Locations

The spacing and placement of monitoring locations must be designed to provide adequate coverage of the entire monitoring area. Locations are determined ahead of time and are identified on the Seabird Monitoring Site/Transect Identification Form. The monitoring design should allow for the entire monitoring area to be fully surveyed within five minutes.

Each land-based observer can cover a 180° arc over a 50 meter (m) area. Each boat observer can cover a 50 m transect on one side of the boat. Using the *Seabird Monitoring Site/Transects Identification Form*, insert an aerial photo of the project site and outline each boat transect or land-based monitoring site. Identify on the aerial photo where each of the two types of monitoring (boat transects and land-based sites) will occur (See Example Dolphin Repair). Construction activity and/or other site specific variables (i.e., topography, pier or barge placement, etc.) can limit visibility. These should be identified on the aerial photo when known ahead of time. If conditions change on-site (e.g., a barge moves into the monitoring zone), monitoring locations can be refined in the field. In that case, note final monitoring locations on an aerial photo or plan sheet, and document the changes in the final monitoring report.

For each land-based monitoring site, draw the shoreline on the *Seabird Land-Based Monitoring Site Form*. Include on-site information such as structures that could be used by seabirds, or fishing piers, which may draw in feeding birds (i.e., gulls). The gridwork will allow the observer to quickly fill in location identifiers during monitoring.

3.4 Monitoring Techniques

One qualified biologist shall be identified as the Lead Biologist. The Lead Biologist has the authority to stop pile driving when murrelets are detected in the monitoring area or when visibility impairs monitoring. The Lead Biologist is responsible for:

- Ensuring consistency with the criteria in the consultation;
- Communicating with monitoring crew(s), the pile driver operator, and the WFWO; and
- Determining monitoring start and end times.

An appropriate number of qualified observers will be positioned on shore and in boats to provide adequate coverage of the monitoring area to ensure no murrelets are in the monitoring area. Monitoring will begin at least 30 minutes prior to commencement of pile driving. Each qualified observer will cover an on-shore station or boat transect that is no more than 50 m wide. All observers are responsible for:

- Understanding the requirements in the consultation and monitoring plan;
- Knowing the lines and method of communicating with the Lead Biologist and

- boat operator (if an observer is on the boat);
- Evaluating the sea conditions and visibility;
- Calibrating their ability to determine a 50 m distance at the beginning of each day. Calibration should be done using a range finder on a stationary object on the water; and
- Determining when conditions for monitoring are not met.

Monitoring will only occur when the sea state is at a Beaufort scale of 2 or less. The Beaufort scale is presented in Table 1 below. Observers should scan without a scope or binoculars; scopes and binoculars should only be used to verify species.

Observers will be positioned at land-based vantage points to scan for murrelets within the monitoring zone. The land-based vantage points must have an unobstructed view of the monitoring zone at all times. Each land-based observer can cover a 50 m area with a 180° arc. At least 2 full sweeps of the monitoring zone shall be conducted prior to pile driving to ensure that no murrelets are in the monitoring zone. Each boat observer is responsible for scanning from 0° (straight ahead of bow) to 90° left or right, depending upon which side of the boat they occupy. Observers should occasionally scan past 90°, looking for murrelets that may have surfaced behind the boat. Boat speed should be no less than 5 knots and no greater than 10 knots. Observer coverage should not be compromised; therefore, observer's ability to scan dictates the speed of the boat. Boat operators will not function as murrelet monitors while operating the boat.

If no murrelets are within the monitoring zone, the observers will notify the Lead Biologist who will communicate to the pile driver operator that pile driving may commence. During pile driving the observers on shore will continue scanning the area for murrelets. The observers in the boats will patrol and scan the monitoring area. All observers will have two-way radios with earpieces to allow for effective communication during pile driving. If murrelets are seen within the monitoring zone during pile driving, the observers will immediately notify the Lead Biologist who will communicate to the pile driver operator that he/she is to cease pile driving. Pile driving will not resume until the murrelets have left the monitoring area and at least 2 full sweeps of the monitoring area have confirmed murrelets are not present.

When a murrelet is detected within the monitoring area, it will be continuously observed until it leaves the monitoring area. If observers lose sight of the murrelet, searches for the murrelet will continue for at least 5 minutes. If the murrelet is still not found, then at least 2 full sweeps of the monitoring area to confirm no murrelets are present will be conducted prior to resumption of pile driving.

It is the observer's responsibility to determine if he/she is not able to see murrelets and inform the Lead Biologist that the monitoring needs to be terminated until conditions allow for accurate monitoring.

Murrelets are especially vulnerable to disturbance when they are molting and flightless. Molting occurs after nesting in late summer, typically July through October in Puget Sound populations. Extra precaution should be exercised during this period.

Table 1 – Beaufort Wind Scale develop in 1805 by Sir Francis Beaufort of England (0=calm to 12=hurricane)

Force	Wind (knots)	Classification	Appearance of wind effects on the water	Appearance of wind effects on land	Notes specific to on-water seabird observations
0	<1	Calm	Sea surface smooth and mirror like	Calm, smoke rises vertically	Excellent conditions, no wind, small or very smooth swell. You have the impression you could see anything.
1	1-3	Light air	Scaly ripples, no foam crests	Smoke drift indicates wind direction, still wind vanes	Very good conditions, surface could be glassy (Beaufort 0), but with some lumpy swell or reflection from forests, glare, etc.
2	4-6	Light breeze	Small wavelets, crests glassy, no breaking	Wind felt on face, leaves rustle, vanes begin to move	Good conditions, no whitecaps, texture/lighting contrast of water make murrelets more difficult to see. Surface could also be glassy or have small ripples, but with a short, lumpy swell, thick fog, etc.
3	7-10	Gentle breeze	Large wavelets, crests beginning to break, scattered whitecaps	Leaves and small twigs constantly moving, light flags extended	Surveys cease, scattered whitecaps present, detection of murrelets definitely compromised, a hit-or-miss chance of seeing them owing to water choppiness and high contrast. This could also occur at lesser wind with a very short wavelength, choppy swell.
4	11-16	Moderate breeze	Small waves 0.3 to 1.1m becoming longer, numerous whitecaps	Dust, leaves, and loose paper lifted, small tree branches move	Whitecaps abundant, sea chop bouncing the boat around, etc.
5	17-21	Fresh breeze	Moderate waves 1.1 to 2.0 m taking longer form, many whitecaps, some spray	Small trees begin to sway	

3.5 Limitations

No monitoring will be conducted during inclement weather that creates potentially hazardous conditions as determined by the Lead Biologist. Observers must have visibility to at least 50 m. No monitoring will be conducted when visibility is significantly limited such as during heavy rain, fog, glare, or in a Beaufort sea state greater than 2.

Glare can significantly limit an observer's ability to detect birds. Boat orientation may be adjusted to reduce glare (e.g., change direction or reduce width of transects to 50 m with observers on only one side of boat). However, if visibility cannot be adjusted, monitoring and pile driving must cease until effective monitoring can be conducted.

Monitoring will not start until after sunrise and will cease prior to sunset. Specific timing restrictions may be in place per the consultation documents.

3.6 Documentation

The observers will document the number and general location of all murrelets in the monitoring area. Additional information on other seabirds and behaviors will be collected during documentation to improve general data knowledge on seabird presence and distribution as well as project impacts on various seabirds. Each observer will record information using the *Seabird Monitoring Data Collection Form* and reference completed *Seabird Monitoring Site/Transects Identification* and *Seabird Land-Based Monitoring Site Forms*. Forms are included in the Appendix.

Data Collection

All murrelets within transects or monitoring sites will be continuously documented during impacting activities. On the *Seabird Monitoring Data Collection Form*, document the time, number of birds, location, and observed behavior (See Example Dolphin Repair). Update the documentation when a murrelet changes behavior, changes location, or leaves the area. To the extent possible, the observers will also record each murrelet "take" incident observed, as defined in the final Biological Opinion. This may include obvious disturbance responses from pile driving or other construction activities, and injury or mortality that can be attributed to project-related activities.

Observers will also note all seabirds within the area that appear to be acting abnormally during any project activities. For example, if a seabird is listing, paddling in circles, shaking head, or suddenly flushing at the onset of activity, note the information on the *Seabird Monitoring Data Collection Form*. For all birds except murrelets, providing a genus level (grebe, loon, cormorant, scoter, gull, etc) of identification is sufficient.

General information on other seabird behavior and distribution within the monitoring area will be collected. Every two hours at minimum during pile driving activities, the observer will document other seabird presence, behavior, and distribution in the monitoring area. This information can be collected more frequently. Many seabirds may linger in an area for several hours. If this is the case, note the time, species, and in the

comments section identify that this is the same group from earlier and document any notable changes in behavior.

Under location, the data form indicates two separate options for documenting location. Land-based observers can fill out the land-based only or both land-based and boat sections. The land-based location will be based on the grid drawn out on the *Seabird Land-Based Monitoring Site Form* (See Example Dolphin Repair). For the boat transect locations, identify the distance in meters from the boat to the seabird and whether it is landward (toward activity) or seaward (away from activity).

Example Dolphin Repair

Seabird Monitoring Site/Transect Identification Form

Project Name

Dolphin repair

Monitoring Dates

November 8, 9, 10, 2012

Number of Monitoring
Sites/Transects

4

Insert aerial photo of entire monitoring project area. Identify each monitoring site/station reflecting 50 meter zones for each observer. For example, if there are two observers on a boat transect, the box will be 100 meters wide. Some monitoring stations will overlap and should be indicated here.



Seabird Land-Based Monitoring Site Form

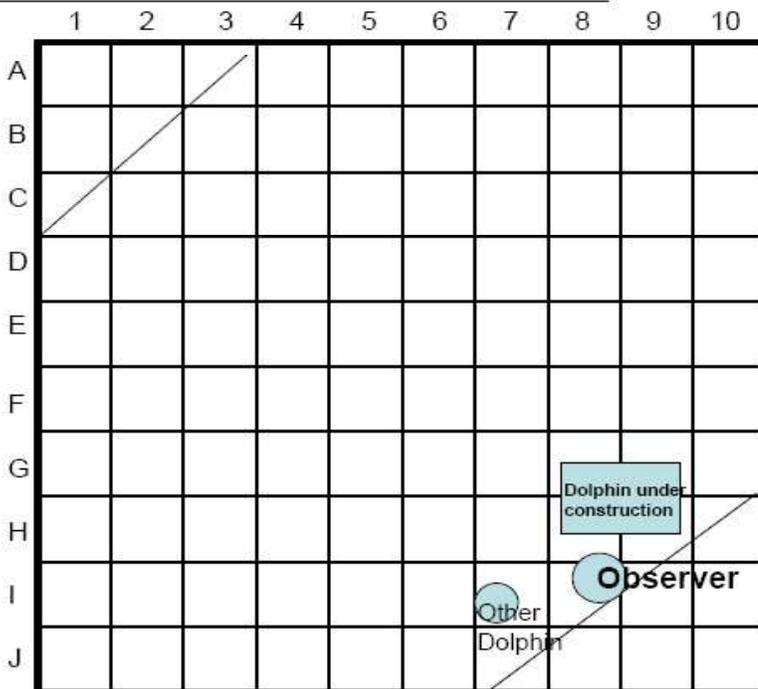
Project Name Dolphin Repair Date 11/10/12

Land Based Monitoring Site ID _____ Station #4

For each monitoring station referenced in the main map grid, sketch the coastline using the 5 meter squares. Indicate the direction to where impacting activities are occurring.

Use space below to describe additional monitoring site details that may be pertinent such as other structures seabirds may use.

Observer located at end of terminal pier adjacent to construction activities.
There is another dolphin to the west currently used by cormorants.



Seabird Monitoring Data Collection Form

Date _____

Project Name Dolphin Repair Monitoring Site/Transect ID Land Based Station #4

Observers Harry Downy

Activity Pile Driving Time and Duration 10:30 am to 4:00 pm

Time	Species	# of birds	Wind speed (Beaufort Marine scale)	Land Observer	Boat Observer		Observed Behavior*	Comments
				Grid Location	Distance	Land/Sea Ward		
10 am	scooters	10	2	C6			R	
10 am	cormorants	20	2	I8			R, P	Hanging out on adjacent dolphin
11:15 am	marbled murrelet	1	1	B4			F	Pile driving ceased, MM left observation area at 11:20
12:00 pm	grebe	2	2	G6			P	
12:00 pm	cormorants	20	2	I8			R, P	Hanging out on adjacent dolphin
2:00	gulls	15	1	H10			F	Group attracted by fisherman dumping guts
2:00	cormorants	20	1	I8			R, P	Hanging out on adjacent dolphin
4:00	gulls	5	2	H10			F	Residuals from earlier
4:00	cormorants	20	2	I8			R, P	Hanging out on adjacent dolphin

* R=resting, F=feeding/diving, P=preening, Y=flying/flushing, T=transient, N=nesting, O=other

Seabird Monitoring Data Collection Form							Date <u>11/10/12</u>	
Project Name <u>Dolphin Repair</u>			Monitoring Site/Transect ID <u>Land Based Station #4</u>					
Observers <u>Jimmy Jones</u>								
Activity <u>Pile Driving</u>			Time and Duration <u>10:30 am to 4:00 pm</u>					
Time	Species	# of birds	Wind speed (Beaufort Marine scale)	Land Observer	Boat Observer		Observed Behavior*	Comments
				Grid Location	Distance	Land/Sea Ward		
10 am	grebe	1	2		25	sea	T	
11:25	marbled murrelet	1	1		45	land	F	Pile driving ceased at 11:15, left monitoring area at 11:45
12:00	scoters, loon	8	1		15	land	R, P	Started by pile driving re-start, flushed out of area
12:00	common murre	2	1		25	sea	T	Started by pile driving re-start, flushed out of area
2:00	gulls	1	2		75	sea	T	
4:00	gulls	5	2		50	sea	T	

* R=resting, F=feeding/diving, P=preening, Y=flying/flushing, T=transient, N=nesting, O=other

3.7 Timing and Duration

Pile driving cannot start until the monitoring pre-sweep has been conducted. The pre-sweep monitoring can commence once there is enough daylight for adequate visibility, and must begin at least 30 minutes before the initiation of pile driving. Monitoring will then continue until pile driving is completed each day. The monitoring set-up (i.e., number and location of observers) should allow for the entire monitoring area to be covered within five minutes.

3.8 Contingency

In the unlikely event that a murrelet is perceived to be injured by pile driving, all pile driving will cease and WFWO will be contacted as soon as possible.

The Lead Federal Action Agency will work with WFWO to make necessary changes to the monitoring plan as described in section 2.0 above. Pile driving cannot resume until the plan has been amended, unless the WFWO cannot be reached, then the Lead Biologist determines the course of action and continues to ensure consistency with the consultation.

4.0 Beach Surveys

Searches for diving seabird carcasses along nearby beaches will be conducted following pile driving activities. The biologist will walk accessible beaches within 0.5 mile of the pile driving location. Beach surveys will be conducted during low or receding tides, if possible, to maximize the chances of finding beached carcasses. Beach surveys will be conducted each day following in-water impact pile driving (as is practical based on the timing of tide events and pile driving activities). Beach surveys are of secondary priority and will not be conducted if such activities would interfere with the implementation of murrelet monitoring or if the timing of low/receding tides imposes unreasonable schedule demands on the biologist.

Any dead murrelets or other diving seabirds found during the beach surveys (or during monitoring activities) will be collected by monitoring staff and delivered, as soon as possible, to the WFWO in Lacey, Washington for examination. Collected carcasses will be put in plastic bags, and kept cool (but not frozen) until delivery to the WFWO. Surveyors will follow the chain-of-custody process included in the consultation documents.

5.0 FWS Communication

Prior to the initiation of monitoring the Lead Federal Action Agency and a representative from the WFWO will meet to review the proposed monitoring locations and any logistical concerns that may have developed during monitoring preparation. The Lead Federal Action Agency will keep the WFWO informed of the progress and effectiveness of the monitoring activities and of the number and disposition of murrelet take that is documented throughout the duration of the project.

The Lead Federal Action Agency will notify the WFWO of any problems and/or necessary modification to the monitoring plan. The Lead Federal Action Agency will coordinate with the WFWO in the development of a modified approach and will obtain WFWO approval for such modifications.

Primary points of contact at the WFWO are:

1. Consulting Biologist – phone:
2. Mitchell Dennis – phone: (564) 669-0716
3. Anne Heron – phone: (564) 200-4849

6.0 Personnel Qualifications and Training

All observers must be certified under the Marbled Murrelet Marine Protocol. Observers will have appropriate qualifications, including education or work experience in biology, ornithology, or a closely related field; at least one season (2-3 months) of work with bird identification being the primary objective (i.e. not incidental to other work). Observers must have experience identifying marine birds in the Pacific Northwest, as well as understanding and documenting bird behavior.

All observers will attend the marbled murrelet marine monitoring protocol training and pass the written and photo examination with 90% proficiency. Upon successful completion, observers will be certified. Certification is valid for one year.

Recertification is required annually, unless the observer can document that he/she implemented the monitoring protocol for at least 25 monitoring days in the previous year. Recertification can then be delayed for one year; however, recertification can only be delayed for one year.

Certifications will be considered expired after one year, unless the WFWO is notified by the biologist that greater than 25 days of survey were done within one year of their certificate date. If an observer does conduct greater than 25 days of survey the certificate will be valid for an additional year from the certificate date. To extend a certification the biologist sends an email to marine_mamu_training@fws.gov with the dates of the surveys they conducted and the date of their original certificate. The WFWO will maintain a list a certified observers and it will be available on our website.

The Lead Federal Agency is expected to provide all observers with a copy of the consultation documents for the project. Observers must read and understand the contents of the consultation documents related to identifying, minimizing, and reporting “incidental take” of murrelets.

7.0 Reporting

At the completion of each in-water work window for which there has been impact pile driving, the Lead Federal Action Agency will forward a monitoring report to the WFWO within 30 days. Reports shall be sent to the attention of (WFWO Branch Manager). The report shall include:

- Observation dates, times, and conditions
- Description of the any “take” (as described in the final Biological Opinion) identified by the biologist
- Copies of field data sheets or logs

Note: Questions and comments regarding this protocol should be directed to the USFWS Washington Fish and Wildlife Office - marine_mamu_training@fws.gov

APPENDIX

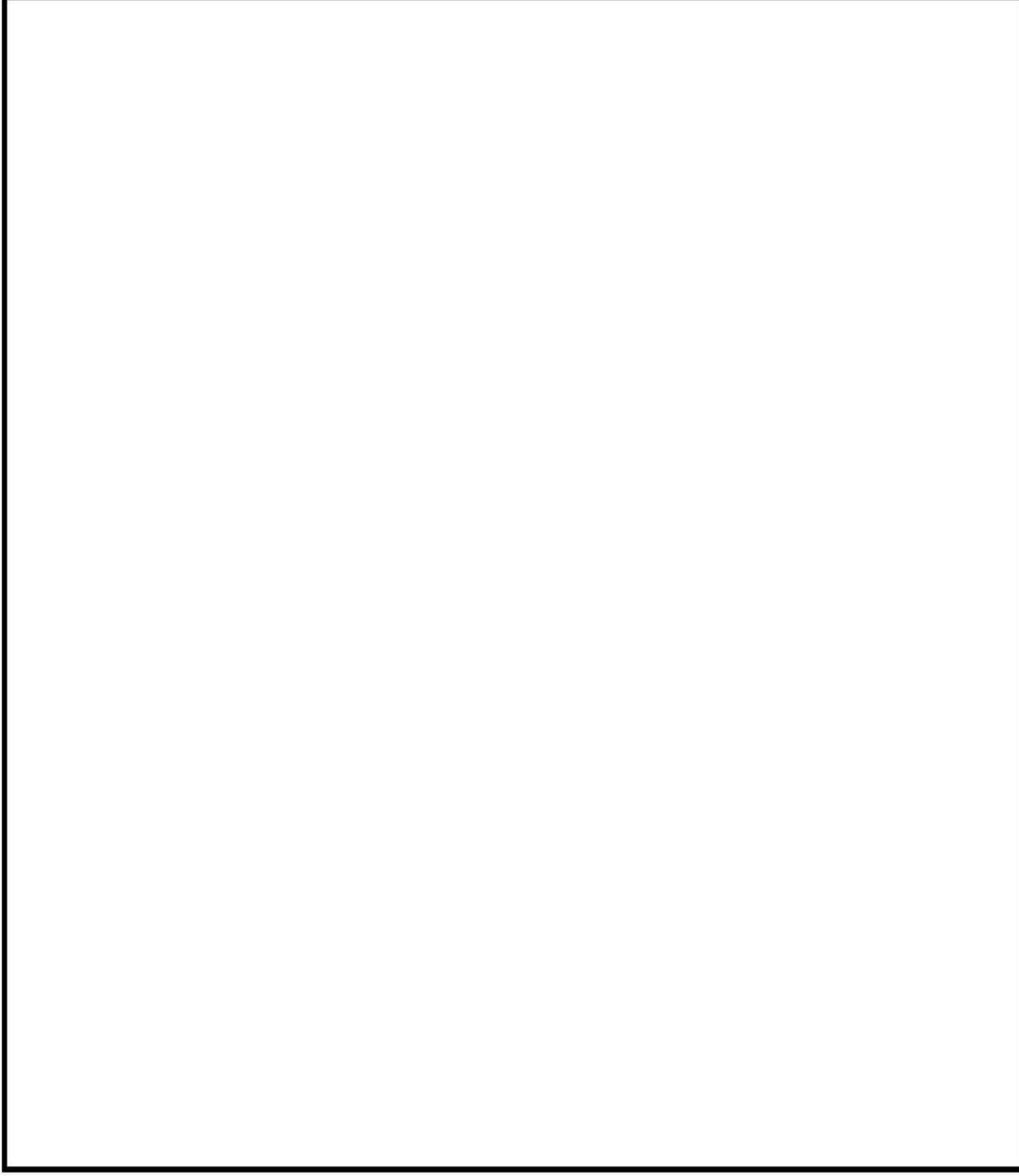
Seabird Monitoring Site/Transect Identification Form

Project Name

Monitoring Dates

Number of Monitoring
Sites/Transects

Insert aerial photo of entire monitoring project area. Identify each monitoring site/transect. Each monitoring station will reflect the 50 meter zone for each observer. For example, if there are two observers on a boat transect, the box will be 100 meters wide. Some monitoring stations will overlap and should be indicated here.



Seabird Land-Based Monitoring Site Form

Project Name _____ Date _____

Land Based Monitoring Site ID _____

For each monitoring station referenced in the main map grid, sketch the coastline using the 5 meter squares. Indicate the direction to where impacting activities are occurring.

Use space below to describe additional monitoring site details that may be pertinent such as other structures seabirds may use.

1	2	3	4	5	6	7	8	9	10
A									
B									
C									
D									
E									
F									
G									
H									
I									
J									

