

In Reply Refer to: FWS/IR05/IR07

United States Department of the Interior

FISH AND WILDLIFE SERVICE 681 Salyer Road Upham, North Dakota 58789



Grazing Application

January 20, 2023

J Clark Salyer Wetland Management District Upham, North Dakota





Applications Due: March 3, 2023

Mail To: US Fish and Wildlife Service J Clark Salyer WMD 681 Salyer Road Upham, ND 58789

Points of Contact: John Takala - WMD Manager john_takala@fws.gov 1-701-768-2548 x114



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Dear Applicant,

In 2022, the U.S. Fish and Wildlife Service established a new policy for awarding Cooperative Agricultural Agreements (CAAs). The new policy requires an open and competitive process for awarding CAAs.

In you are interested in applying for a CAA (grazing permit), you must return application(s) to J Clark Salyer NWR/WMD office by March 3, 2023. A separate application is required for each unit. Cooperators will be selected based on answers provided within the application. Applicants who receive the highest score for a particular unit will be awarded a Special Use Permit (SUP). Please be advised, falsifying information on the ranking application will result in forfeiture of the application.

SUPs will be valid for a period of up to 5 years without competition. Grazing rates and timing will be determined annually, although there may not be grazing allowed every year. Grazing rates and deductions will be determined similar to previous years, i.e. deductions are given for temporary fencing, fence repair, spraying noxious weeds, etc.

All applications must be returned to J Clark Salyer NWR/WMD by 3:30 pm on March 3, 2023 to be considered. Mail applications to 681 Salyer Rd., Upham, ND 58789 or email them to john_takala@fws.gov. Cooperators will be selected and notified by March 17, 2023.

Applications, units available and more information can be found at https://www.fws.gov/refuge/j-clark-salyer-wetland-management-district.

John Takala District Manager john_takala@fws.gov Office: 701-768-2548, ext. 114



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2023 WPA Grazing Permit Conditions

Grazing on National Wildlife Refuge and Waterfowl Production Areas (WPA) provide unique opportunities for a cooperative effort between ranchers and the US Fish and Wildlife Service for the betterment of wildlife and their habitats while providing pasture for ranching operations. The cooperative agreements benefit both parties, but are only successful with strong partnerships, frequent communication, and quality documentation. This letter details expectations for grazing cooperators on the respective WPAs listed in this memo. These expectations for maintenance of fences and/or rotation and stocking rates are not all inclusive. Successful applicants are encouraged to communicate regularly with staff at J. Clark Salyer NWR to reach mutual goals and needs, and to alleviate any possible confusion.

Page 2 of this memo details which WPA's are open for applications for grazing from 2023-2027. Conditions of the permit vary by each WPA; however, selection criteria will remain uniform for all applicants regardless of their choice of WPA. Each applicant will be considered only for the WPA of their choice. If multiple locations are desired, a separate application will be required for each WPA. Only one applicant will be selected for each WPA. Selection criteria will be based on the following considerations:

- 1. Operational capacity and qualifications.
- 2. Proximity of operations
- 3. Experience with USFWS grazing operations on National Wildlife Refuges or Waterfowl Production areas, or other public conservation lands.
- 4. Understanding of grazing management practices focused on conservation.
- 5. Past Performance under USFWS cooperative agreements.



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J Clark Salyer WMD Waterfowl Production Areas Units with available Grazing Permits 2023-2027

County	WPA (Unit) Name	Township Location	Legal Description	Approximate Grazeable Acres 127	
Bottineau	Boreson	Peabody	T162 R77 Section 23		
McHenry	Freelander	Wagar	T157 R77 Section 31	103	
McHenry	Mikes Peak	Granville	T155 R79 Sections 26, 27, & 28	491	
McHenry	Heer WPA	Anamoose	T151 R75 Section 29	91	
Pierce	Bullrush	Rosedale	T153 R73 Section 25	112	
Pierce	Christenson Lake	Christenson	T156 R73 Section 7, 8, 17 & 18	184	
Pierce	Herd Lake	Spring Lake	T158 R72 Section 15, 21, & 22	233	
Rolette	Armstrong	Leonard	T160 R71 Section 23 & 24	160	
Rolette	Elbow Lake	Rice	T159 R71 Section 33	133	

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Rolette	Ghost Valley	Finnegan	T159 R72 Section 34, 35 & 36	605
Rolette	Beaver	Wolf Creek	T160 R72 Section 22	36

** See attached Maps and Permit Conditions for each Unit

General Expectations:

All grazing operations, regardless of WPA, are expected to provide general upkeep of the WPA grounds, to include fence and gate maintenance, cleanliness, and adequate containment of animals to prevent escape. This may require construction of new barbed wire fence and/or installation of temporary electric wire. Any materials required will be provided by FWS or may be reimbursed through deductions from the grazing bill. For larger fencing projects, deductions can be spread out over the 5 year permit period. Prior coordination with the Refuge Manager is required. Labor and chemical materials used for control of noxious and troublesome weeds may also be deducted from the grazing bills. Successful applicants are also expected to abide by the prescribed grazing rotation and number of animal units as prescribed annually.

Specific site expectations:

Boreson WPA:

The grazing pastures for Boreson WPA are located in west central Bottineau County; approximately 7 miles west of Bottineau and 1.5 miles north of Hwy 5. It contains approximately 127 acres of pasture. Stocking rate will be approximately 60 Animal Units (AU) for 51 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. The west fence sits rather low and requires maintenance to raise the wire enough to keep cattle inside the WPA. Temporary electric wire may be used until the fence can be repaired.

Freelander WPA:

Freelander is located approximately 11.5 miles west of Towner in central McHenry County. It contains approximately 103 acres of pasture. Stocking rate will be approximately 45 AU for 78 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. Access is very limited from the north, utilizing a section line prairie trail and is subject to seasonal flooding.



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Mikes Peak WPA:

Mikes Peak is located approximately 3 miles south of Granville (1 mile south of Hwy 2) in central McHenry County. It contains approximately 491 acres of pasture. Stocking rate will be approximately 120 AU for 117 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. This WPA has seen an increase in the presence of Absinth wormwood. Cooperator assistance with weed control is desired.

Heer WPA:

Located approximately 3 miles west of Anamoose in southern McHenry County. It has approximately 91 grazable acres. Maintenance/repair of existing barb-wire fence is required. New construction of approximately 4,300 feet of fence line along east and north boundary also required. Use of temporary electric wire may be used until fence is complete. Stocking rates will be approximately 42 AU for 60 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing.

Bullrush WPA:

Bullrush is located in southern Pierce County, approximately 2 miles west of County Road 3 and 1 mile north of County Road 19. Approximately 112 acres of pasture are available for grazing. Stocking rate will be approximately 36 AU for 86 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing.

Christenson Lake WPA:

Located 3 miles west of Rugby and 1 mile south of Hwy 2. 184 acres of pasture are available for grazing. Stocking rate will be approximately 52 AU for 98 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. This WPA has no fencing except on the east side along the road. Construction of approximately 1.5 miles of barbed wire fence is desired; materials to be provided by USFWS and labor deducted from grazing bill. Leafy spurge is prevalent and cooperator assistance with weed control would be desired. Mowing of roadsides along entire WPA would be allowed and a deduction would be given annually.

Herd Lake WPA:

Located on County road 17 and 4 miles east of Hwy 3 (9 miles north of Rugby), there is approximately 233 grazable acres on this WPA. Stocking rate will be approximately 60 AU for 90 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing.

Armstrong WPA:

Located 3 miles east of Rolette, Armstrong is situated nicely along County Road 66, and houses



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approximately 160 acres of pasture. Stocking rate will be approximately 51 AU for 81 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing.

Elbow Lake WPA:

Elbow lake is located 8 miles south of Rolette and contains approximately 133 acres of pasture. Stocking rate will be approximately 51 AU for 73 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. This WPA has no permanent fencing, construction of up to approximately 1.8 miles of barbed wire fence could be completed by cooperator; materials to be provided by USFWS and labor deducted from grazing bill. The use of electric fence would be allowed if new barbed wire fence is not feasible.

Ghost Valley WPA:

Located 7 miles east of County Road 3 and 1 mile north of County Road 17, Ghost valley contains approximately 605 acres of pasture. Stocking rate will be approximately 117 AU for 113 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. The west portion of the WPA is separated from the rest of the WPA but is accessible by a section line.

Beaver WPA:

Located approximately 5 miles west of Rolette on County Road 66, this WPA houses only 36 acres of pasture. Stocking rate will be approximately 25 AU for 36 days, subject to condition of vegetation and typically will use a twice-over rotation between applicable pastures designated for grazing. Fences are in fair condition except where they pass through cattails. The east side has no fence and will require new construction of approximately 0.25 miles of barbed wire fence; materials to be provided by USFWS and labor deducted from grazing bill.

For additional information or questions please contact John Takala, Wetland District Manager, at john_takala@fws.gov or by phone at 701-768-2548 ext. 114.



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Fees

Fees for grazing will be adjusted annually, based on the average grazing fee rates published in the U.S. Department of Agriculture (USDA) National Agricultural Statistics Service (NASS) annual publication of Agricultural Prices. If the district unit is below the base rate for grazing, we will increase the yearly fee by \$1.00/Animal Unit Month (AUM) per year until the base rate is reached. Once the USDA base rate is reached, the rate will then be based on the USDA's annual rate reported. If the base rate goes below the current rate, the reduced rate will be matched.

J. Clark Salyer WMD has adopted the definition of an AU and AUM referenced in the "Study of Fees for Grazing Livestock on Federal lands, A Report from The Secretary of the Interior and The Secretary of Agriculture, dated October 21, 1977." An AU, as defined by the Society for Range Management, is "…one cow of about 1,000 pounds. Thus, one cow on the range for 1 month is an AUM. If livestock other than cattle are used for grazing, or different aged calves or bulls are grazed, the following conversion factors will be used to calculate grazing fees.

Class of animal	Factor
Yearling (9-18 months)	0.70
Weaner Calf	0.50
Cow	1.00
Cow/Calf Pair	1.20
Bull	1.50
Mature Sheep or goat	0.20
Ewe w/lamb or nanny w/kid	0.30
Horse or mule	1.20
Bison	1.00

Cost-sharing and deductions

Materials for habitat improvement (such as fence maintenance/construction or herbicides may be provided by J. Clark Salyer WMD. Alternatively, the cost of materials may be reimbursed to the cooperator through deductions in grazing fees. Receipts must be provided at years end to request deductions for materials. Materials provided by USFWS is the preferred method for improvements on refuge lands.

Approved standard deductions are as follows:

Barbed Wire Fence		
*Barbed Wire Fence Maintenance	\$0.03/FT X	Feet
**New Construction (3 Strand)	\$0.70/FT X	Feet



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**New Construction (4 Strand)	\$0.80/FT	Х	Feet
***Old Barbed Wire Fence Removal	\$0.20/FT	Х	Feet

*Barbed Wire fencing materials will be supplied by the WMD for fence construction and repairs (Barbed Wire, Wire Clips, Steel T Posts and Wood Posts).

**New Fence Construction prices vary dependent on terrain. The prices will be higher on rough and/or rolling topography.

***Old Fence Removal prices vary dependent on terrain and old fence condition.

Electric Fence	
Install & Remove (District Materials)	\$0.05/FT X Feet
Install & Remove (Cooperator Materials)	\$0.07/FT X Feet
Water Gap Fencing	\$0.30/FT X Feet
Water Hauling	\$15/Day # of Days Water Hauled
Livestock Moves	\$25/Move # of Livestock Moves

Other deductions may be approved by the District Manager dependent on unit work needs.

Other Considerations

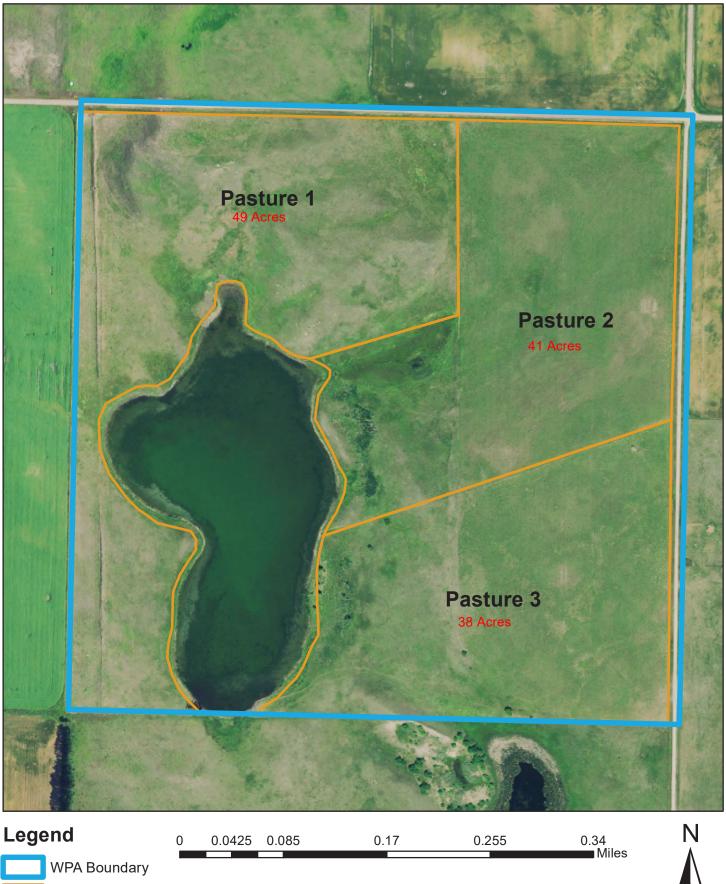
Occasionally there are conditions which may impact timelines and/or operations. These may include, but are not limited to drought, prescribed fire, wildfire, habitat conditions (such as flooding or poor vegetation production), other habitat management actions, or unforeseeable emergencies which may require modifications to stocking rates, grazing rotations, or timelines for starting and/or removing cattle. These considerations should be communicated between both parties wherever possible and in the most expedient manner possible.

Selection criteria

The Selection Committee will evaluate proposals based on a competitive ranking using the following criteria (listed in no specific order):

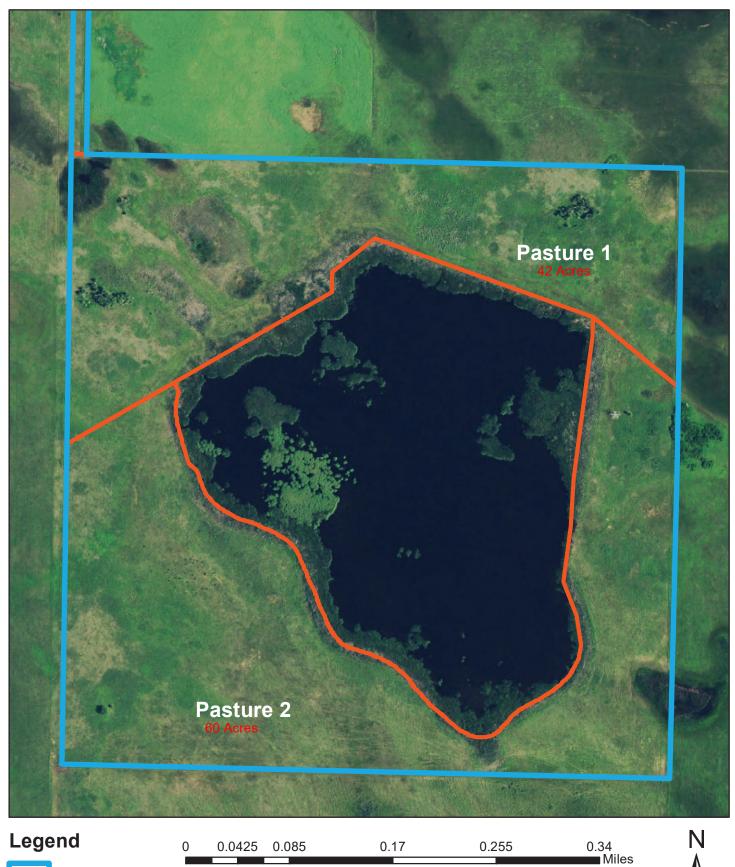
- 1. Operational capacity and qualifications.
- 2. Proximity of operations
- 3. Experience with USFWS grazing operations on National Wildlife Refuges or Waterfowl Production areas, or other public conservation lands.
- 4. Understanding of grazing management practices focused on conservation.
- 5. Past Performance under USFWS cooperative agreements.

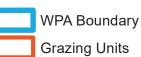
2023 Boreson WPA Grazing Units Bottineau County



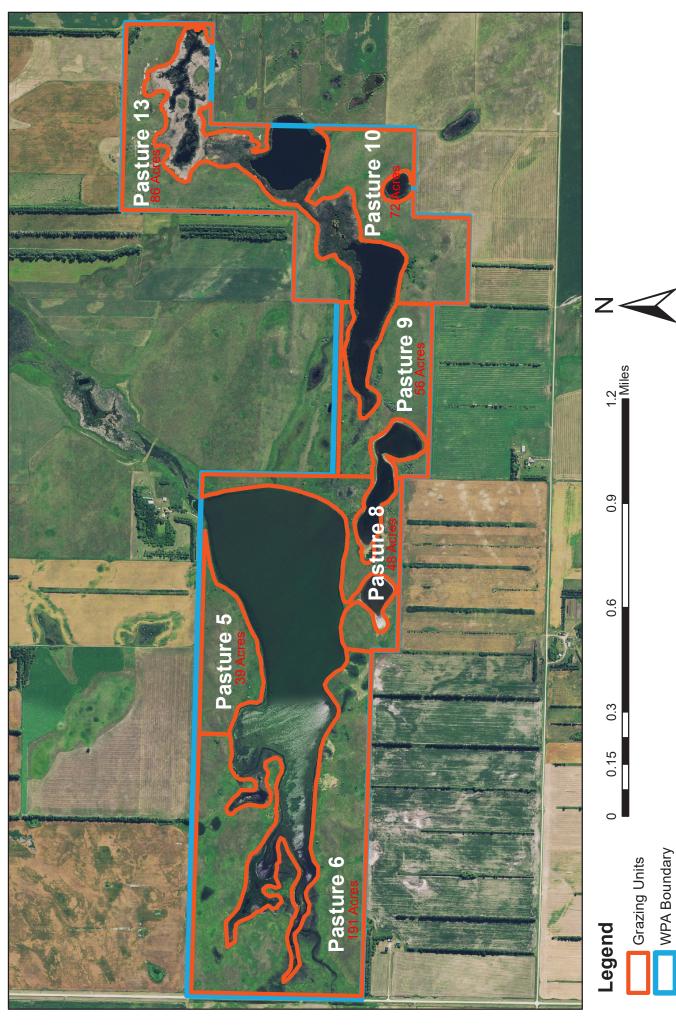
Grazing Units

2023 Freelander WPA Grazing Units McHenry County

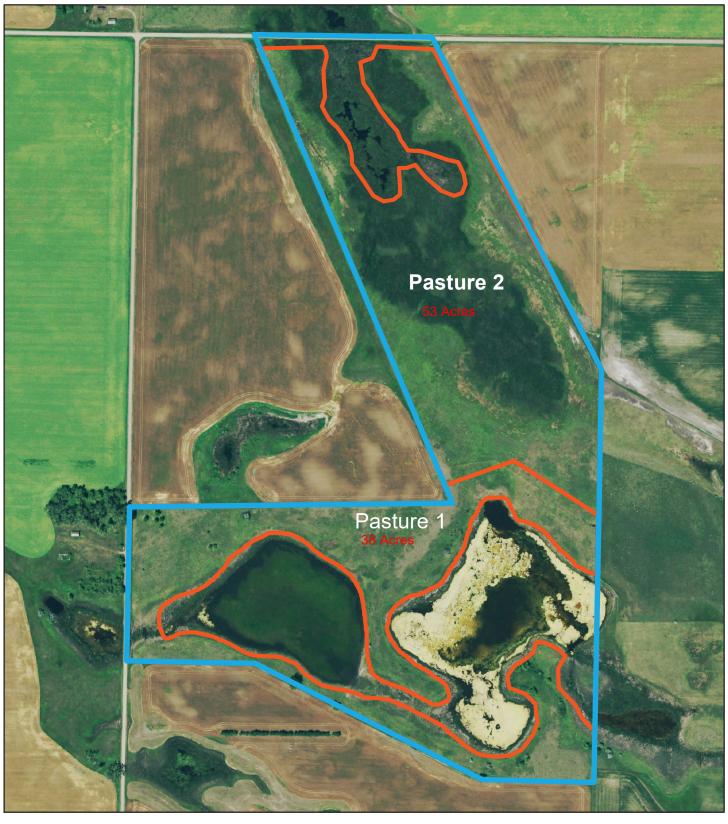








2023 Heer WPA Grazing Units McHenry County

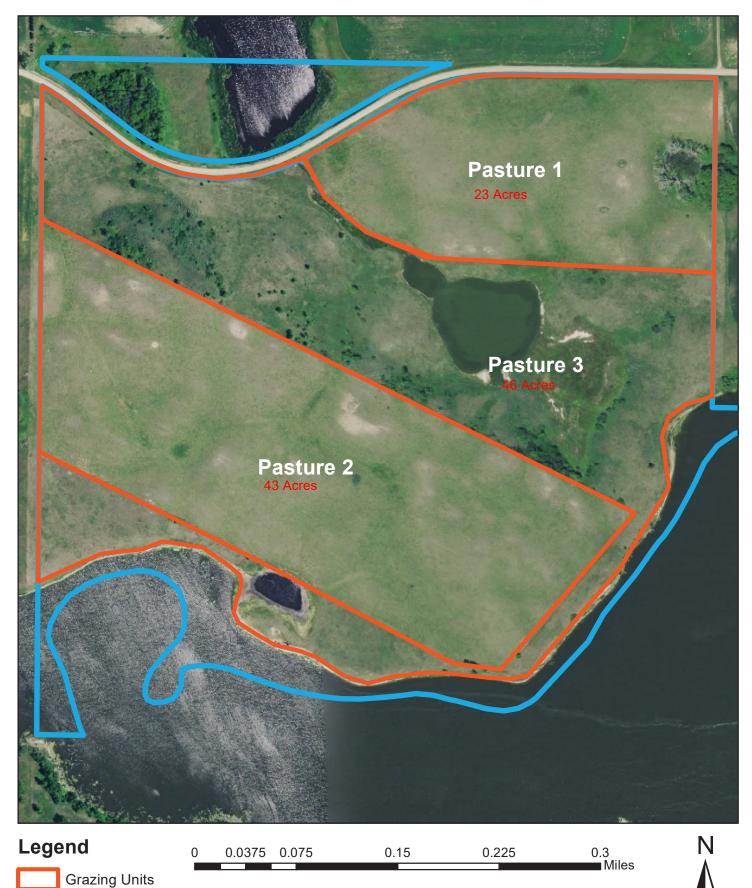




Grazing Units



2023 Bullrush WPA Grazing Units Pierce County



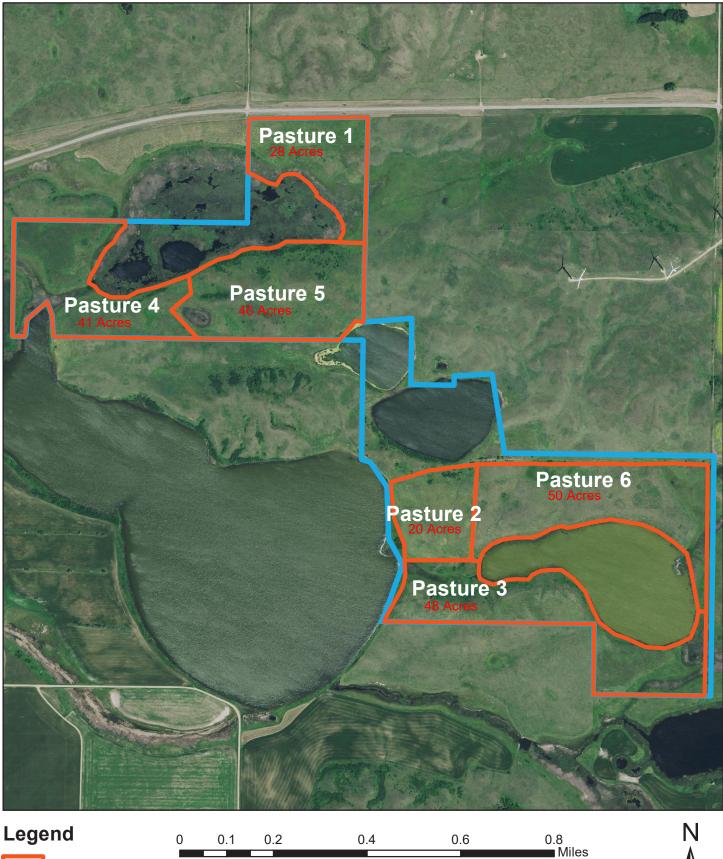
WPA Boundary

2023 Christenson Lake WPA Grazing Units Pierce County





2023 Herd Lake WPA Grazing Units Pierce County



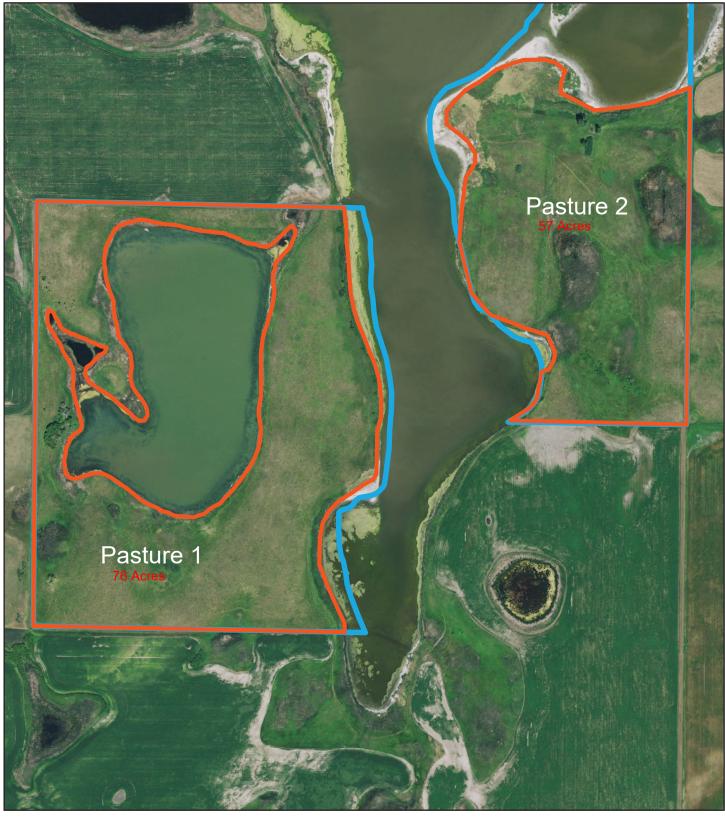


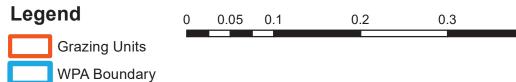
2023 Armstrong WPA Grazing Units Rolette County





2023 Elbow Lake WPA Grazing Units Rolette County

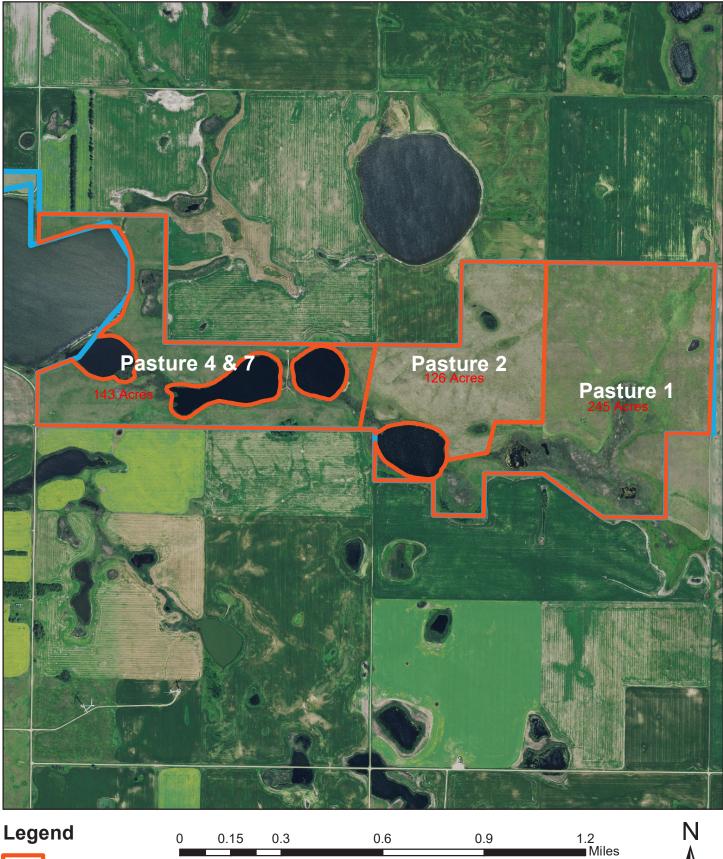






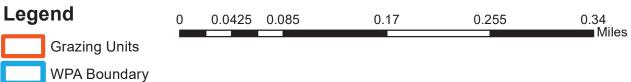
0.4 Miles

2023 Ghost Valley WPA Grazing Units **Rolette County**



2023 West Ghost Valley WPA Grazing Unit Rolette County







2023 Beaver WPA Grazing Unit Rolette County



WPA Boundary

J Clark Salyer Wetland Management District Cooperative Grazing Application

In order for you application to be considered, you must truthfully answer the following questions. You may be required to provide supporting documentation for your answers. Providing false information will invalidate your application and result in ineligibility to apply for future opportunities.

Name of unit f	or which you are	e applying:					
1a. Do you hav past?	ve experience wi	th cooperative gr	razing or infra	astructure	maintenanc	e on this WP	A in the
		Yes	Ν	0			
1b. If no, do	you have experi	ience grazing on (other U.S. Fis	h and Wil	dlife Service	Refuges or W	/PA's?
		Yes	No				
If yes,	which Refuge or	r Wetland Manag	gement Distri	ct?			
Year(s)) grazed						
	rently own or le h USFWS land?	ase private or pu	blic pasture i	n the loca	l area that yo	ou are willing	to graze
		Yes	No				
	se check the cho rotation with th	pice that best des nis USFWS unit:	scribes the ne	earest paro	cel under you	ur control tha	it you
	Adjacent (shar	res a boundary) _		_			
	Within 5 miles	of the unit		-			
	Between 5 and	d 10 miles from t	he unit				
	More than 10	miles from the u	nit				
Please provide	e the legal descr	iption of this nea	rest parcel (t	o the quai	rter section):		

3. Can you provide the necess stocking rate and desired dura		• ·	rescribed grazing plan for th	าย
	Yes	No	# available to graze this ur	nit
4. Are you able to follow a gra out of unit, maintenance reco objectives are being met?			-	
	Yes	No		
5. Are you willing to install (ei agreement?	ther yourself, or hire out)	and maintain a	all fence necessary to execu	ite this
	Yes	No		
6. Are you (or your designee) during grazing, including esca	-			
	Yes	No		
7. Are you willing to treat no apply herbicides in compliance				and
	Yes	No		
8. If necessary, are you willir regulations?	ng to complete road side r	nowing in com	pliance with County or Tov	vnship
	Yes	No		
I certify that all information pr all qualifying standards for this		accurate to the	e best of my knowledge and	l I meet
Print Name:				
Mailing address:				
Contact Phone:				
Applicant Signature:			Date:	