CHAPTER 4. GENERAL ECOLOGY AND SURVEY PROTOCOL FOR DETERMINING PRESENCE/ABSENCE AND ABUNDANCE FOR THE DESERT TORTOISE - MOJAVE POPULATION

4.1 General Information on the Ecology of the Desert Tortoise
Most habitat for the Mojave population of the desert tortoise is below 4,500 feet (1372 meters) elevation in the creosote bush-bursage series of the Mojave desert scrub biome; dominant plants are creosote bush (Larrea tridentata) and white bursage (Ambrosia dumosa). Desert tortoise habitat may also include various cacti species (Opuntia spp.), saltbush (Atriplex spp.) scrub, and Joshua tree (Yucca brevifolia) woodlands at elevations up to approximately 5,000 feet (1524 meters).

The desert tortoise is a large, herbivorous reptile. Mojave desert tortoises are typically active during the day and when annual plants are most abundant during spring and early summer. However, they can also be active following rain events and unseasonably warm periods during fall and winter. If rain events occur at night, tortoises may emerge from their burrows to drink. Female desert tortoises construct nests during the late afternoon and evening, and any desert tortoise may emerge from its burrows at night during extreme heat (see section 7.3). Desert tortoises usually spend the remainder of the year in sheltersites, escaping the extreme weather conditions of the Mojave Desert. Location and type of sheltersites vary greatly in different geographic locations (see section 4.2 below). For detailed information on the ecology of the Mojave desert tortoise, please see http://www.fws.gov/nevada/desert_tortoise.

4.2. Desert Tortoise Burrows
Desert tortoises use a variety of sheltersites including soil burrows, caliche caves, lava tubes, pallets, rock caves, rodent or other animal’s burrows, and shrubs or man-made structures, such as vehicles and equipment. For this Manual, the term “burrow” means any structure that could be used by a desert tortoise for shelter.

4.2.1. Determining if a Desert Tortoise is Present in a Burrow

If sufficient sunlight is available, use a mirror to direct light into the opening of the burrow to locate desert tortoise sign including a desert tortoise. Alternatives to a mirror are the use of a LED flashlight, fiber-optic scope, or miniature camera. The use of a fiber-optic scope or miniature camera may require authorization from the USFWS through a biological opinion or permit. Please refer to section 7.6 for disinfecting procedures for equipment. If the terminus of the burrow or any side chambers cannot be observed, or if the light is insufficient, use a fiber-optic scope or miniature camera to inspect all areas of the burrow.

4.2.2. Describing Burrows
Desert tortoises typically excavate soil burrows that are flat on the bottom and domed on top to match the profile of the desert tortoise shell (half-moon shape). The condition class of a burrow (see below) does not necessarily exclude use or occupation by a desert tortoise. When
aestivating in a burrow, desert tortoises may backfill the burrow giving the appearance of a false terminus or back wall. Spider webs, litter, and other debris may accumulate in burrow openings overnight, and openings may collapse during winter rains. Do not assume that a burrow is inactive or not occupied if it looks unused or collapsed. Desert tortoises may use canid or mustelid excavations, and may be found in burrows of other animals, particularly kit foxes. Burrowing owls may use desert tortoise burrows, and both animals may use the burrow at the same time. Juvenile desert tortoises create their own burrows, which may resemble rodent burrows, or use rodent burrows. Therefore, consider all burrows to be occupied by desert tortoises until determined otherwise.

Record basic information on the data sheet for each burrow including its class, if occupied by a desert tortoise or other animals, other sign present, GPS location, and other distinguishing information (see below). We recommend photographing burrows and submitting the photographs to the USFWS with the data sheets. Record the information electronically or use permanent black ink and high rag content, acid-free paper when recording all data.

**Condition Class:**

1. currently active, with desert tortoise or recent desert tortoise sign
2. good condition, definitely desert tortoise; no evidence of recent use
3. deteriorated condition; this includes collapsed burrows; definitely desert tortoise (please describe)
4. good condition; possibly desert tortoise (please describe)
5. deteriorated condition; this includes collapsed burrows; possibly desert tortoise (please describe)

4.2.3. Mapping Burrows

Map desert tortoise burrows using a GPS unit with sufficient accuracy to easily navigate back to the location. Indicate the condition class of the burrow and whether you can see a desert tortoise inside. There are several important reasons for mapping it: a) resource agencies can determine how many desert tortoises were encountered on the project compared with the number of burrows excavated, b) the information will be available for future projects in the same area, c) burrow locations may be important for organizing desert tortoise removals and determining desert tortoise hot spots versus areas where few, if any, desert tortoises are found, and d) the number and location of burrows found during initial desert tortoise surveys can be compared with the number and location of burrows found during monitoring or subsequent surveys; (i.e., the data may provide information to determine appropriate take limits based on the findings of initial surveys). Typically, the USFWS requires a report that includes the number of desert tortoises observed during the project. Some projects require that all desert tortoise sign be mapped. If an artificial burrow is used, map it accurately. If the burrow is blocked or temporarily penned (see section 7.10.3, Penning Desert Tortoises), map and mark it in the field to easily find it later.

4.2.4. Map Types
For reporting purposes, display burrow locations on maps of appropriate scale, preferably on aerial photography maps. If monitoring a linear right-of-way, number the burrows sequentially within a given portion (e.g., "B-23-2," for burrow #23 on reach 2). Project maps at a scale of 1" = 100' or 1" = 200' are particularly useful when burrows are common and better resolution is necessary. The assigned numbers may be cross-referenced with data sheets, field notes, and photographs.

4.3. Presence/absence and abundance desert tortoise survey protocol for 2009

This protocol provides recommendations for survey methodology to determine presence/absence and abundance of desert tortoises for projects occurring within the species’ range on Federal and non-Federal lands, and to provide a standard method for reporting survey results. Information gathered from these procedures will: 1) help determine the appropriate level of consultation with USFWS and the appropriate State wildlife agency, 2) help determine the incidental take of desert tortoises resulting from proposed projects as defined by the ESA and the California Endangered Species Act (CESA), and 3) help minimize and avoid take.

This guidance includes:
- Site Assessment
- Pre-project Field Survey Protocol for Potential Desert Tortoise Habitats
- USFWS 2009 Desert Tortoise Pre-project Survey Data Sheet

This guidance is subject to revision as new information becomes available. Before initiating the protocols described below, please check with your local USFWS office and appropriate State wildlife agency to verify that you are implementing the most up-to-date methods. To ensure quality and reduce the likelihood of USFWS nonconcurrence with survey results, we recommend that the names and qualifications of the surveyors be provided to USFWS and appropriate State wildlife agency for review prior to initiating surveys (see section 3.2).

In Nevada:
- U.S. Fish and Wildlife Service
  Nevada Fish and Wildlife Office
  4701 North Torrey Pines Drive
  Las Vegas, Nevada 89130
  (702) 515-5230

In California:
- Inyo, Kern, Los Angeles, and San Bernardino Counties:
  U.S. Fish and Wildlife Service
  Ventura Fish and Wildlife Office
  2493 Portola Road, Suite B
  Ventura, California 93003
  (805) 644-1766

- Imperial and Riverside Counties, and Joshua Tree National Park and the San Bernardino National Forest in San Bernardino Co:
  U.S. Fish and Wildlife Service
  Carlsbad Fish and Wildlife Office
  6010 Hidden Valley Road
  Carlsbad, California 92009
  (760) 431-9440

In Utah:

December 2009
U.S. Fish and Wildlife Service
Utah Ecological Services Field
Office
2369 West Orton Circle
West Valley City, Utah 84119
(801) 975-3330

In Arizona:
U.S. Fish and Wildlife Service
Arizona Fish and Wildlife
Conservation Office -Flagstaff
323 North Leroux Street, Suite 201
Flagstaff, Arizona 86001
(928) 226-0614

State Wildlife Agencies

Nevada: Department of Wildlife:
Southern Region
4747 Vegas Drive
Las Vegas, Nevada 89108
(702) 486-5127

California Department of Fish and Game (CDFG)
For Fresno, Kern, Kings, Madera, Mariposa, Merced, Monterey, San Benito, San Luis Obispo, Stanislaus, Tulare and Tuolumne Counties:
Central Region Headquarters Office
1234 E. Shaw Avenue
Fresno, California 93710
(559) 243-4005 ext. 151

For Imperial, Inyo, Mono, Riverside and San Bernardino Counties:
Inland Deserts Regional Office
3602 Inland Empire Boulevard, Suite C-220
Ontario, California 91764
(909) 484-0167

For Los Angeles, Orange, San Diego, Santa Barbara and Ventura Counties:
South Coast Regional Office
4949 Viewridge Avenue
San Diego, California 92123
(858) 467-4201

Utah Division of Wildlife Resources:
Southern Region
1470 N Airport Rd
Cedar City, Utah 84720
(435) 865-6100

Washington County Field Office
344 East Sunland Drive, Suite #8
St. George, Utah 84790
(435) 688-1426

December 2009
Site Assessment

Use the key below to assess if desert tortoises may be present within or near the action area and determine survey and consultation requirements. The action area is defined by regulation as all areas to be affected directly or indirectly and not merely the immediate area involved in the action (50 CFR §402.02). The extent of the action area is not limited to the footprint of the action nor is it limited by the authority of the Federal, State, or local agency or any other entity proposing the project. The environmental baseline, the analysis of the effects of the action, and the amount or extent of incidental take are based upon the action area. If you cannot access the entire action area during your surveys for some reason (e.g., access to private property is unavailable), please note that in your survey report.

1 If determined that the proposed project is not likely to adversely affect the desert tortoise and a tortoise or tortoise sign (shells, bones, scutes, limbs, burrows, pallets, scats, egg shell fragments, tracks, courtship rings, drinking sites, mineral licks, etc.) is found in the action area during implementation of the proposed project, the proposed action should immediately stop and then it must be determined whether further or formal consultation is necessary to comply with the ESA or CESA in California. It is recommended that the USFWS and CDFG in California be notified in writing within three days of the discovery. This short notification period will help ensure a prompt response by USFWS and CDFG to facilitate ESA and CESA compliance.
Figure 1: Known Range of the Desert Tortoise (Mojave Population)
Pre-project Field Survey Protocol for Potential Desert Tortoise Habitats

Objectives of survey

- Determine presence or absence of desert tortoises within the action area
- Estimate the number of desert tortoises (abundance) within the action area
- Assess the distribution of desert tortoises within the action area to inform take avoidance and minimization

The action area is defined by regulation as all areas to be affected directly or indirectly and not merely the immediate area involved in the action (50 CFR §402.02). The action area is not limited to the "footprint" of the action or jurisdiction. Rather, it is a biological determination of the reach of the proposed action on listed species.

Field Methods

This protocol takes into account the fact that not all desert tortoises within the action area are seen by the surveyor. Provided is an equation which accounts for tortoises that are below ground at the time of surveys and for above-ground desert tortoises that are cryptic and may be missed.

\[
\text{Estimated number of tortoises within action area} = \frac{\text{Number of tortoises observed aboveground}}{\text{Probability that a tortoise is aboveground (Pa)}} \times \frac{\text{Probability of detecting a tortoise, if aboveground (Pa)}}{\text{Action area surveyed}}
\]

Surveys of 100% coverage, or probabilistic sampling where appropriate, should utilize this equation to estimate the number of desert tortoises within the action area (see below; Table 1, Pa and Pd).

- Information to determine presence/absence and estimate number of desert tortoises within the action area is collected during the same survey effort. Surveyed objects include all desert tortoises that are above ground (both out of burrows and within burrows but still visible), as well as all desert tortoise sign (burrows, scats, carcasses, etc.). Record all locations of desert tortoises and sign encountered during the survey effort using the USFWS 2009 Desert Tortoise Pre-Project Survey Data Sheet (attached). Please submit a copy of the original datasheets with results of the survey to your local USFWS office.

- Surveys should be conducted during the desert tortoise’s most active periods (April through May or September through October) (Nussear and Tracy 2007; Inman 2008; USFWS 2009). Surveys outside these time periods may be approved by USFWS, and CDFG in California (e.g., warm weather in March or rainfall in August stimulating increased desert tortoise activity).

- Desert tortoises utilize burrows to avoid daily and annual thermal extremes (Woodbury and Hardy 1948). Therefore, surveys should take place when air temperatures are below 40 degrees C (104 degrees F) (Zimmerman et al. 1994; Walde et al. 2003; Inman 2008). Air temperature is measured ~5-cm from the soil surface in an area of full sun, but in the shade of the observer.
Ten-meter (~30-ft) wide belt transects should be used during surveys. For all projects, surveys which cover the entire project area with the 10-m belt transects (100 percent coverage) are always an acceptable option. For very large action areas, probabilistic sampling may also be an option, such that the appropriate proportion of the action area is surveyed (Table 2). If probabilistic sampling is an option for the project site, each transect should be chosen either systematically or randomly ensuring that the entire action area has an equal probability of being included in the sample. Transects should be completed in a random order, oriented in a logistically convenient pattern (e.g., lines, squares, or triangles). Any sampling design other than simple systematic or random sampling must be approved by USFWS (e.g. stratification). See Frequently Asked Questions section for a discussion of 100 percent coverage and probabilistic sampling.

USFWS considers the results of a pre-project survey to be valid for no more than one year. If survey results are older than one year, please contact the local USFWS office.

Presence or absence of desert tortoises within the project vicinity

Occurrence of either live desert tortoises or desert tortoise sign (burrows, scats, and carcasses) in the action area indicates desert tortoise presence and therefore requires formal consultation with USFWS.

If neither desert tortoises nor sign are encountered during the action area surveys and the project, or any portion of project, is ≤ (less than or equal to) 0.8 km² (200 acres) or linear, three additional 10-m (~30-ft) belt transects at 200-m (~655-ft) intervals parallel to and/or encircling the project area perimeter (200-m, 400-m, and 600-m from the perimeter of the project site) should be surveyed. These transects are employed only as part of the presence/absence determination; they are not included in the estimation of desert tortoise abundance. See Frequently Asked Questions section below for an explanation of why additional surveys are needed.

If neither desert tortoises nor sign are encountered during the action area surveys, as well as project perimeter surveys where appropriate, please contact your local USFWS office. Informal consultation with the USFWS may be required even though no desert tortoises or sign are found during surveys.

Number of desert tortoises within the action area

The attached Table 4.3 spreadsheet will estimate the number of adult desert tortoises (> (greater than) 160 mm MCL) within the action area using the “Number of desert tortoises within the action area” equation from above.

Enter the requested information into the Table 4.3 spreadsheet, as follows:

1. Enter the total project area.

2. Enter the appropriate value from Table 1 for the term “probability that a desert tortoise is above ground” (Pₐ).
3. Enter the number of adult desert tortoises (>160-mm midline carapace length) found during the survey of the action area for the term “number of desert tortoises observed above ground” (n).

Table 4.1. Probability that a desert tortoise is above ground (P_a) relative to the previous winter’s rainfall (October through March)

<table>
<thead>
<tr>
<th>Previous Winter Rain</th>
<th>Probability (P_a)</th>
<th>Variance(P_a)</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;40 mm (~1.5 inches)</td>
<td>0.64</td>
<td>0.08</td>
</tr>
<tr>
<td>≥40 mm (~1.5 inches)</td>
<td>0.80</td>
<td>0.05</td>
</tr>
</tbody>
</table>

Use amount of rainfall from the winter preceding the pre-project survey to determine which value of P_a is appropriate for the project.

To find this amount of rainfall, go to the Western Regional Climate Center site: http://www.wrcc.dri.edu/summary/Climsmsca.html; click on your location and scroll down to “monthly totals”.

The estimate for the term “probability of detecting a desert tortoise if above ground (P_d)” is already included in spreadsheet Table 3 (P_d = 0.63; variance = 0.011). See Frequently Asked Questions section below for how P_a and P_d and their associated variances were estimated.

See Appendix 1 for a detailed description of the method used to estimate desert tortoise abundance.
100% Coverage or Probabilistic Sampling?

100% coverage surveys are always an acceptable option, regardless of the size of the action area. For very large action areas, probabilistic sampling may be an additional option, such that the appropriate proportion of the action area is surveyed as detailed below.

For the 2009 field season, probabilistic sampling is not an option for desert tortoise pre-project surveys in California due to the requirement of CESA to avoid, minimize, and fully mitigate (CDFG code section 2081). In addition, probabilistic sampling is not an option for desert tortoise pre-project surveys in the Upper Virgin River Recovery Unit due to its small size and its need to be intensively managed (USFWS 1994).

<table>
<thead>
<tr>
<th>Recovery Unit</th>
<th>Threshold Action Area to Allow Sampling</th>
</tr>
</thead>
<tbody>
<tr>
<td>Western Mojave</td>
<td>7.2 km² (1777 acres)</td>
</tr>
<tr>
<td>Eastern Mojave</td>
<td>10.8 km² (2676 acres)</td>
</tr>
<tr>
<td>Colorado Desert</td>
<td>6.4 km² (1573 acres)</td>
</tr>
<tr>
<td>Northeastern Mojave</td>
<td>23.3 km² (5764 acres)</td>
</tr>
</tbody>
</table>

If yes: 100% coverage surveys of your action area must be completed.

If no, total transect lengths that must be surveyed are given below. 100% coverage surveys are also an option, regardless of the size of the project.

<table>
<thead>
<tr>
<th>Recovery Unit</th>
<th>Total Transect Length (km) to Sample</th>
</tr>
</thead>
<tbody>
<tr>
<td>Western Mojave</td>
<td>719</td>
</tr>
<tr>
<td>Eastern Mojave</td>
<td>1083</td>
</tr>
<tr>
<td>Colorado Desert</td>
<td>637</td>
</tr>
<tr>
<td>Northeastern Mojave</td>
<td>2333</td>
</tr>
</tbody>
</table>
Decision Tree for Pre-project Field Survey Protocol for Potential Desert Tortoise Habitats

Is the survey proposed for the desert tortoise’s most active periods (April through May or September through October)?

Yes

Is your action area linear or smaller than the area given in Table 2 for the recovery unit in which the project occurs?

Yes or Unknown

100% coverage surveys of your action area should be completed, using 10-m belt transects.

Record occurrence of live tortoises and tortoise sign (burrows, scats, and carcasses etc.) on the data sheet

No

100% coverage surveys or probabilistic sampling (outside of California) of the action area should be completed. If probabilistic sampling is utilized, 10-m belt transects should be arranged such that the appropriate proportion of the action area is surveyed as defined in Table 2.

Record occurrence of live tortoises and tortoise sign (burrows, scats, and carcasses etc) on the data sheet provided.

Please confer with your local USFWS and appropriate state agency office.

Were live tortoises or tortoise sign (burrows, scats, and carcasses etc) encountered within the action area during the survey effort?

Yes

Were any live tortoises over 160-mm MCL encountered within the action area during the survey effort?

Yes

Desert tortoise presence can be determined.

To estimate the number of adult tortoises within the action area (>160 mm MCL), enter the requested information into the Table 3 spreadsheet.

No

Desert tortoise presence can be determined.

No

Is the project smaller than 0.8 km² (200 acres) or linear?

Yes

Conduct three 10-m (~30-ft) belt transects at 200-m (~655-ft) intervals parallel to and/or encircling the project area perimeter.

Were live tortoises or tortoise sign encountered during these transects?

Yes

Desert tortoise presence can be determined.

No

Please contact your local USFWS and appropriate state agency office.

No

Please confer with your local USFWS and appropriate state agency office.
Frequently Asked Questions: Desert Tortoise Pre-project Field Survey Protocol

Why did USFWS revise the 1992 USFWS Desert Tortoise Pre-project Survey Protocol?

Desert tortoises occur at low densities across most of the Mojave Desert (USFWS 2006). They are cryptic and spend much of their time underground in burrows (Burge 1977; Nagy and Medica 1986; Bulova 1994) and therefore not all animals within an area will be seen by even the best trained surveyors. Tortoises underground in burrows, as well as individuals hidden above ground, need to be included in estimates.

The 1992 USFWS Desert Tortoise Pre-project Survey protocol was based on a BLM protocol from the mid-1970s, which utilized the best available information at the time, but did not take into account that some tortoises will be underground and missed during the survey effort. The data collected during the extensive USFWS range-wide monitoring program (currently <7,000-km of transects each year; USFWS 2006) have allowed us to improve pre-project survey methods. Data about the proportion of tortoises underground in burrows, as well as the probability that an above-ground tortoise will be observed by the surveyor are included in the estimate of the number of tortoises within the action area ($P_a$ and $P_d$).

This protocol also addresses the potential for using probabilistic sampling when the action area is above the size limits given in Table 2. One hundred percent coverage surveys are always an acceptable option, regardless of the size of the action area. For very large action areas, sampling may be an additional option, such that the abundance estimates can be calculated when an appropriate proportion of the action area is surveyed. Estimates of tortoise densities within recovery units from the range-wide monitoring program have been used to calculate how many km$^2$ of a project site must be surveyed to produce a statistically robust abundance estimate (Table 4.2).

What happened to the zone of influence transects recommended in the 1992 protocol?

This revised protocol requires that the entire action area, rather than just the project footprint, be included in the survey effort. The action area is defined by regulation as “all areas to be affected directly or indirectly by the Federal action and not merely the immediate area involved in the action” (50 CFR §402.02). The action area is therefore not limited to the footprint of the project nor is it limited by the Federal agency’s authority. Rather, the action area is a biological determination of the reach of the proposed action on listed species, which must, by definition, encompass the zone of influence of the project.

How did USFWS determine the values for the “probability that a tortoise is above ground”?

The USFWS range-wide monitoring program estimated the proportion of the desert tortoise population that is visible using telemetered animals from focal areas in spring 2001-2005 (USFWS 2006). This probability is related to the previous winter’s rainfall, as illustrated in
Table 4.1. The range of fall above-ground activity is similar to spring numbers, but the variability is much higher (Nussear and Tracy 2007; Inman 2008). Until more robust estimates of fall above-ground activity are available, spring estimates based on the previous winter’s rainfall (October through March) are used for surveys conducted in either active period.

How did USFWS establish the value for the “probability of detecting a tortoise, if above ground”?

For the past 5 years, surveyors in the USFWS range-wide monitoring program have undergone training on established transects with artificial tortoises. Trained surveyors detected an average of ~63% of model tortoises that were within 5-m of either side of the transect center-line (USFWS unpublished).

Why are only tortoises over 160-mm MCL used to estimate the number of tortoises within the action area?

The values of $P_a$ and $P_d$ used in the equation to estimate the number of tortoises within the action area are based on USFWS range-wide monitoring data collected for tortoises ≥160-mm MCL.

What is the purpose of 100% coverage surveys versus probabilistic sampling?

The purpose of surveying is to determine presence/absence and estimate the abundance of desert tortoises within the action area. For 100% coverage surveys, transects are placed across the entire action area; thus, the entire area for which abundance is estimated is surveyed. A probabilistic sampling approach, on the other hand, uses data from randomly or systematically placed transects to draw inferences about locations where surveys are not conducted. All locations for which abundance will be estimated must have an equal probability of being included in the sample.

How were the threshold project sizes calculated for determining whether 100% coverage or probabilistic sampling is appropriate?

The validity of probabilistic sampling requires that all locations for which abundance will be estimated have an equal probability of being included in the sample, as well as the expected sample size. Estimating the number of tortoises within the project area using probabilistic sampling is limited by the number of tortoises encountered during the survey effort. Therefore, whether or not the project area must be surveyed using 100% coverage or can be probabilistically sampled is based on the area expected to yield a survey count of 20 tortoises (Krzysik 2002). Table 4.2 uses tortoise densities and detection probabilities estimated from 2001-2005 range-wide line-distance sampling efforts for each tortoise Recovery Unit (USFWS 2006) to calculate that area of a project site that must be surveyed to produce a statistically robust estimate. If the project area is large enough to allow the option of probabilistic sampling, Table 4.2 provides the minimum transect kilometers (10-m wide) that must be surveyed.
What if the minimum length of 10-m wide transect kilometers are completed but 20 tortoises were not found in the action area?

If probabilistic sampling is used and < 20 tortoises are found after surveying the total transect length prescribed by Table 4.2, number of tortoises within the action area may be estimated using number found.

Do I keep surveying if 20 tortoises are found before the minimum transect kilometers that must be surveyed are completed?

If probabilistic sampling was used and the transects have been completed in a random order, project area surveys may be considered complete when 20 tortoises have been found or the specified number of kilometers have been sampled, whichever happens first. It is okay if more that 20 tortoises are found, this will decrease the width of the 95% confidence interval for the abundance estimate.

Why do small and linear projects where no tortoises were found have to do additional surveys at 150-m (~500-ft) intervals parallel to the project area perimeter?

Even though neither tortoises nor tortoise sign were found within the action area at the time of the survey, the area may be part of an animal’s home range. The home range of a female desert tortoise averages around 0.15 to 0.16 km² (35 to 40 acres), about one third the size of male home ranges, which are variable and can be > 2 km² (O’Conner et al. 1994; Duda et al. 1999; Harless et al. in press). Therefore, projects that are ≤ 0.8 km² (200 acres) or linear may overlap only part of a tortoise’s home range and the possibility that a resident tortoise was outside the project area at the time surveys were conducted must be addressed. In these cases, USFWS recommends three additional 10-m (~30-ft) belt transects at 200-m (~655-ft) intervals parallel to and/or encircling the project area perimeter (200-m (~655-ft), 400-m (~1312-ft), and 600-m (~1969-ft) from the perimeter of the project site). Record any tortoises or sign encountered during these surveys. These transects are employed only as part of the presence/absence determination; they are not included in the estimation of tortoise abundance within the project area.

What does the 95 percent confidence interval for the number of tortoises within the action area mean?

Confidence intervals are used to indicate the reliability of an estimate. The interval gives an estimated range of values, calculated from a set of sample data, which is likely to include an unknown population parameter (in this case, the true number of tortoises within the action area). A wider confidence interval indicates that less certainty is associated with the estimate (see Appendix 2). The Table 4.3 spreadsheet calculates the abundance and associated 95 percent confidence interval for the estimated number of tortoises within the project area (Buckland et al. 2001).
Acknowledgments

The USFWS Desert Tortoise Recovery Office is grateful to the many individuals and agencies that were instrumental in development and review of this revised protocol. Specifically, we thank Jim Nichols (USGS) and Tony Krzysik (Prescott Audubon Society) for assistance with concept design; Alice Karl (independent tortoise biologist) and Andrew Thompson (USFWS) for development discussion, and Kirk Waln (USFWS) for GIS support.

This protocol has undergone extensive review. We would like to thank the 2008/2009 USFWS desert tortoise coordination group (Ashleigh Blackford, Ray Bransfield, Michael Burroughs, Renee Chi, Brian Croft, Tannika Engelhard, Tyler Grant, Michael Glenn, Judy Hohman, Leilani Takano, and Brian Wooldridge) for invaluable thoughts and suggestions. We would also like to thank Bob Steidl (University of Arizona), Kathy Ralls (Smithsonian National Zoo), Alice Karl (independent tortoise biologist), Andrew Thompson (USFWS), Bill Boarman (Conservation Science Research & Consulting), Phil Medica (USGS), Paulette Conrad (NDOW), Steve Ferrand (Nevada Biological Consulting), and the California Department of Fish and Game (including Kim Nicol, Julie Vance, Scott Flint, and Becky Jones) for insightful comments on the document.
Literature Cited


Appendix 1. Detailed description of desert tortoise abundance and CI estimation

The estimated abundance of adult desert tortoises within the action area is given by:

\[
\left( \frac{\text{Estimated number of tortoises within action area}}{\text{Probability that a tortoise is observed above ground}} \right) = \left( \frac{\text{Number of tortoises observed above ground}}{\text{Probability of detecting a tortoise, if above ground}} \right) \left( \frac{\text{Action area}}{\text{Area surveyed}} \right),
\]

which is equivalent to:

\[
\hat{N} = \left( \frac{\langle n \rangle}{(Table 2)(0.63)} \right) \left( \frac{\langle A \rangle}{\langle a \rangle} \right),
\]

where \( \hat{N} \) = estimated abundance within entire action area, \( n \) = number of tortoises observed above ground, \( A \) = total action area, and \( a \) = actual area surveyed (= total # km surveyed * 0.01). For 100% coverage surveys, \( A/a = 1 \).

Table 3 uses the following equations to calculate the 95% confidence interval for the estimate of tortoise abundance within the action area (Buckland et al. 2001), assuming all replicate transect lines are the same length, 10-km.

\[
\text{var}(n) = L \sum_{i=1}^{k} \left( \frac{n_i}{l_i} - \frac{n_i}{L} \right)^2 / (k - 1)
\]

where \( \text{var}(n) \) = the spatial variation in the number of tortoises detected through the total transect length \( L \), \( n_i \) = the number of tortoises seen on transect \( i \), \( l_i \) = the length of individual transect \( i \), and \( k \) = total number of transects walked.

Putting the sources of variability together, the variance of density is:

\[
\text{var} \hat{D} = \hat{D}^2 \left[ \frac{\text{var}(n)}{n^2} + \frac{\text{var} \hat{P}_d}{(\hat{P}_d)^2} + \frac{\text{var} \hat{P}_d}{(\hat{P}_d)^2} \right]
\]

Because the tortoise density sampling distribution is positively skewed, the confidence interval is calculated using a log-distribution for density and built with division and multiplication, rather than addition and subtraction from the mean as with a symmetrical interval (Buckland et al. 2001).

Thus, the 95% confidence interval for \( \hat{N} \) is:
\[ \left( \hat{N} / C_N, \hat{N} : C_N \right), \]

where \( C_N = \exp \left[ z_a \sqrt{\text{var}(\log \hat{D})} \right] \) and \( \text{var}(\log \hat{D}) = \log e \left[ 1 + \frac{\text{var}(\hat{D})}{\hat{D}^2} \right] \).

Given the simplifying assumptions in this protocol, the 95% confidence interval around the estimated number of tortoises within the action area will be wide (e.g., the estimate of the number of tortoises will be imprecise). While this level of imprecision would not be appropriate for recovery planning and decision making at large scales, this protocol provides estimates at local scales that most efficiently utilize the best information that is available to provide statistically defensible results.
Appendix 2. Example

Project location = near Beatty, NV (within the Eastern Mojave RU)

Action area = 12 km² (3,000 acres)

According to this protocol’s Site Assessment key, the proposed action is within the known range of the desert tortoise. The local USFWS and appropriate State wildlife agency offices were contacted and a species list, which includes the desert tortoise, was obtained for the action area. Therefore, pre-project survey and consultation are necessary.

The project footprint is only 10 km², but since the project will include blasting, the reach of the proposed action on listed species extends to 12 km². Thus, the action area (and therefore the area which needs to be surveyed for desert tortoises) is 12 km² (which is more inclusive than the 10 km² project footprint).

According to Table 2 of the pre-project survey protocol, the project size of 12 km² is above the threshold project area to allow probabilistic sampling in the Western Mojave RU (10.8 km² threshold). Therefore, at a minimum, 1,083 km of transects must be walked. For this example, 108 10-km transects (10-m wide) were placed systematically across the project site and were completed in a random order. Surveys of 100% coverage in which 10-m wide transects were placed across the entire 12 km² action area would also have been acceptable.

Transects totaling 1,083 km were conducted and 19 adult tortoises (> 160 mm carapace length) were found (as well as tortoise sign, both of which were catalogued using the USFWS 2009 DT pre-project survey protocol data sheet). If 20 adult tortoises had been encountered before the 1,083 km of transects were completed, and transects were conducted in a random order, then surveys could have been considered complete after the 20th tortoise was catalogued.

Data collected from the 108 transects (live animals encountered <160-mm MCL)

<table>
<thead>
<tr>
<th>Number of tortoises (n_i)</th>
<th>Number of transects on which n_i tortoises were seen</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>93</td>
</tr>
<tr>
<td>1</td>
<td>11</td>
</tr>
<tr>
<td>2</td>
<td>4</td>
</tr>
</tbody>
</table>

Using the Western Regional Climate Center website, it was determined that the Beatty area had received 97-mm (3.8 inches) of rain in the October through March preceding the survey effort, which is above the 40-mm (1.5 inches) in Table 1. Therefore, $P_a$ of 0.80 will be used in this estimation.
Thus, from
\[
\hat{N} = \left[ \frac{(n)}{(T a b l e 2)(0.63)} \right] (A) \left[ \frac{(19)}{(0.80)(0.63)} \right] \left[ \frac{(12 \text{ km}^2)}{(10.8 \text{ km}^2)} \right], \text{ we get } \hat{N} = \left[ \frac{(0.80)(0.63)}{(10.8 \text{ km}^2)} \right], \text{ or } \hat{N} = 42 \text{ tortoises}
\]

Density = \left( \frac{\hat{N}}{A} \right), \text{ we get } \hat{D} = \frac{(42)}{(12 \text{ km}^2)}, \text{ or } \hat{D} = 3.5 \text{ tortoises/km}^2

To calculate the 95% confidence interval for our abundance estimate, we use:

\[
\text{var}(\hat{n}) = L \sum_{i=1}^{k} \left( \frac{n_i - \hat{n}}{L} \right)^2, \text{ or } \text{var}(\hat{P}) = \frac{222}{222} \text{ var}(\hat{D}) = \frac{222}{222} \text{ var}(\hat{D})
\]

And for,

\[
\text{var}(\hat{D}) = \hat{D} \left[ \frac{\text{var}(n)}{n^2} + \frac{\text{var}(\hat{P}_a)}{\hat{P}_a^2} + \frac{\text{var}(\hat{P}_d)}{(\hat{P}_d)^2} \right], \text{ we get } \text{var}(\hat{D}) = 3.5 \left[ \frac{23.88}{19^2} + \frac{0.05}{0.80^2} + \frac{0.011}{0.63^2} \right], \text{ or } \text{var}(\hat{D}) = 2.107
\]

Using our log-transformation because the tortoise density sampling distribution is positively skewed,

\[
\text{var}(\log_e \hat{D}) = \log_e \left( 1 + \frac{\text{var}(\hat{D})}{\hat{D}^2} \right), \text{ we get } \text{var}(\log_e \hat{D}) = \log_e \left( 1 + \frac{2.107}{3.5^2} \right), \text{ or } \text{var}(\log_e \hat{D}) = 0.15
\]

Then,

\[
C_N = \exp \left[ z_\alpha \sqrt{\text{var}(\log_e \hat{D})} \right], \text{ we get } C_N = \exp \left[ (1.96)\sqrt{0.15} \right], \text{ or } C_N = 2.18
\]

And,

\[
\left( \hat{N} / C_N, \hat{N} \cdot C_N \right), \text{ we get } ((42 / 2.18), (42 \cdot 2.18)), \text{ or } ~ (19.92).
\]
Summary

Using the Site Assessment key, it was determined that survey and consultation were necessary for the proposed action. Thus, the pre-project field survey protocol was implemented. In this case, probabilistic sampling with equal length transects (10-km long) was used and 19 adult tortoises and tortoise sign were found during the sampling of the action area, indicating presence. Using the equations and data presented in Appendix 1 of this protocol, Table 3 estimated the actual number of tortoises within the project was estimated to be ~42, with a 95% confidence interval of ~(19, 92).
**USFWS DESERT TORTOISE PRE-PROJECT SURVEY DATA SHEET**

Date of survey: ___________________ Survey biologist(s): ___________________
(month, day, year)

Site description: ____________________________ (project name and size; general location)

County: ___________ Quad: ___________ Location: _______________________________
(UTM coordinates, lat-long, and/or TRS; map datum)

Transect #: ______ Transect length: ______ Type of survey: ______________________
(acres to be surveyed; 100% coverage/probabilistic sampling)

GPS Start-point: ___________________________ Start time: _____________am/pm
(easting, northing, elevation in meters)

GPS End-point: _____________________________ End time: _______________am/pm
(easting, northing, elevation in meters)

Start Temp: _______ºC Weather: ____________________________ End Temp: _______ºC

---

**Live Tortoises**

<table>
<thead>
<tr>
<th>Detection number</th>
<th>GPS location</th>
<th>Time</th>
<th>Tortoise location (in burrow, all of tortoise beneath plane of burrow opening, or not in burrow)</th>
<th>Approx MCL &gt;160-mm? (Yes, No or Unknown)</th>
<th>Existing tag # and color, if present</th>
</tr>
</thead>
<tbody>
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</table>

**Tortoise Sign (burrows', scats, carcasses, etc)**

<table>
<thead>
<tr>
<th>Detection number</th>
<th>GPS location</th>
<th>Type of sign (burrows, scats, carcass, etc)</th>
<th>Description and comments</th>
</tr>
</thead>
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</tbody>
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1 See section 4.1.2 for information on burrow condition class and photographing burrows

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December 2009