



**U.S. Fish & Wildlife Service**

# Refuges and Wildlife - Region 6 Program & Budget Development

## CCS/CCI Accomplishment Report Fiscal Year 2004

### Challenge Cost Share

#### Highlights

Changes to the Challenge Cost Share (CCS) program implemented in FY 2003 have simplified the process for the field stations, ranking committee, and the CCS coordinator. The new one-page proposal form eliminated preparing the entire CCS Agreement before knowing if it would be funded. Also, the newly created website includes examples of past agreements, pitfalls to avoid, and guidelines/ tips: <http://mountain-prairie.fws.gov/challengecostshare>

#### Proposals

A variety of proposals were submitted for the FY 2004 CCS Program. They were received from more than 35 refuges, wetland management districts, wetland habitat offices, and partner programs across Region 6. Several offices submitted more than one proposal. They varied immensely in work to be completed, funding amount, and the number of partners involved. The one constant is that they all needed to have at least a one-to-one match of non-Federal dollars from the cooperator(s).

All proposals were submitted to the Challenge Cost Share Coordinator by October 31, 2003. A total of 105 proposals were received to compete for the \$400,000 available. Four proposals were disqualified due to the inclusion of a construction component. Of the remaining, 44 were funded with CCS funds.

#### The Process / Ranking Committee

After all the proposals were received, the seven member Ranking Committee reviewed each proposal. Each member ranked the proposals individually using specific criteria. Some of the factors used in the criteria were:

- 1) Greater than 1:1 money match
- 2) Number of cooperators
- 3) Ecosystem versus local level scope of effect
- 4) Multiple Program involvement
- 5) Solving resource issues
- 6) Identifying Fulfilling the Promise recommendations

The FY 2004 Ranking Committee consisted of two field representatives and five Regional Office representatives:

- Bernie Petersen, Deputy Refuge Manager, Fort Niobrara NWR, NE
- Darla Leslie, Administrative Assistant, Upper Souris NWR, ND
- Rhoda Lewis, Regional Archaeologist
- Sheri Fetherman, Branch Chief, Educational and Visitor Services
- John Esperance, Branch Chief, Land Protection Planning
- Tina Dobrinsky, Branch Chief, RMIS/RONS
- Barbara Shupe, Region 6 CCS/CCI Coordinator

#### Benefits of CCS

Region 6 benefited greatly from the CCS program. General categories of the projects accomplished include:

- Invasive Weed Control
- Grassland Restoration
- Environmental Education
- Disease testing of deer/elk
- Wetland Restoration/Creation
- Seed Harvest
- Inventories, surveys, and studies
- Archaeology

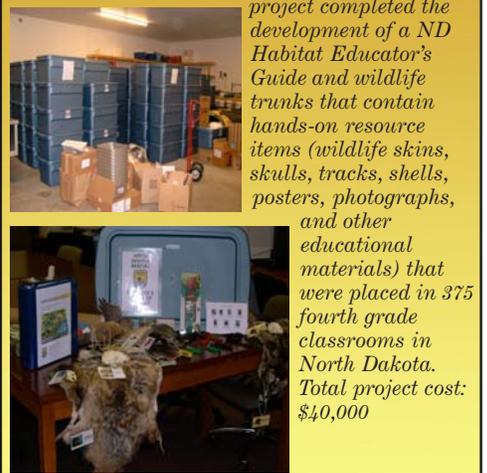
#### CCS History

P.L. 95-224, Federal Grant and Cooperative Agreement Act of 1977, was signed on February 3, 1978. This Act distinguishes between Federal grant and cooperative agreement relationships and Federal procurement relationships.

The Challenge Grant program was introduced in 1985, as a U.S. Forest Service initiative, and was expanded in 1988 by Congress to other agencies, including the Service. The Service named its initiative Challenge Cost Share (CCS). Cooperators must provide at least 50 percent of the total project cost. Funds may be used for projects on or off federal lands. When a project is off federal lands, the project must benefit Service lands.

Region 6 has participated in the CCS program for several years. The table on page 3 shows the field stations that received funding the past three years. FY 2003 funded projects included 19 which were centennial-related or Jr. Duck Stamp projects and were funded with other available monies. FY 2004 also shows a small amount being funded from other available funds.

*Below: FY 2003 CCS "Education Outreach in North Dakota Schools" between Audubon NWR (ND) and Prairie Pothole Partners. This*



*project completed the development of a ND Habitat Educator's Guide and wildlife trunks that contain hands-on resource items (wildlife skins, skulls, tracks, shells, posters, photographs, and other educational materials) that were placed in 375 fourth grade classrooms in North Dakota. Total project cost: \$40,000*

**FY 2004 Challenge Cost Share Agreements (CCS)  
Region 6, Mountain-Prairie Region**

<b>State</b>	<b>Refuge</b>	<b>Project</b>	<b>Federal</b>	<b>Matching</b>	<b>Total</b>	<b>Partners</b>
<i>Colorado</i>	Alamosa/Monte Vista NWRs	Noxious Weed Monitoring	\$2,400	\$3,400	\$5,800	1
		Flycatcher Survey	\$11,000	\$15,500	\$26,500	1
		Mapping Noxious Weeds	\$11,000	\$14,000	\$25,000	5
		Upland Habitat Restoration	\$5,055	\$6,153	\$11,208	4
	Browns Park NWR Two Ponds NWR	Invasives	\$6,000	\$6,900	\$12,900	2
		Restore Native Forbs	\$2,784	\$12,800	\$15,584	3
<i>Kansas</i>	Flint Hills NWR Kansas PFW	Riparian Hardwood Restoration	\$2,500	\$2,500	\$5,000	1
		Salt Cedar Control	\$25,000	\$47,500	\$72,500	1
<i>Montana</i>	Benton Lake NWR	Montana Envirothon	\$10,000	\$20,000	\$30,000	7
		Rocky Mnt Front Weed Control	\$10,000	\$21,815	\$31,815	15
	Bowdoin NWR CMR NWR	Drip Irrigation/Trees	\$6,600	\$8,200	\$14,800	1
		Sage Grouse-Plants	\$16,311	\$16,311	\$32,622	1
	Lost Trail NWR	Bat Survey	\$3,763	\$6,288	\$10,051	1
		Tansy Ragwort Control	\$10,000	\$50,000	\$60,000	8
		Spotted Knapweed Control	\$7,500	\$7,500	\$15,000	2
	Montana PFW	Jacobsen Ranch	\$8,448	\$15,972	\$24,420	1
<i>Nebraska</i>	Crescent Lake NWR Rainwater Basin WMD	Fish Screen Rehab	\$15,000	\$15,140	\$30,140	1
		Landscape Evaluation for Invasives	\$23,000	\$23,000	\$46,000	1
	Valentine NWR	Seed Harvest	\$7,200	\$7,200	\$14,400	1
		Grassland Habitat Restoration	\$7,840	\$8,128	\$15,968	1
<i>North Dakota</i>	Arrowwood NWR Audubon NWR	Canada Thistle Bio-Control	\$3,000	\$4,000	\$7,000	2
		Purple Loosestrife	\$2,000	\$4,000	\$6,000	1
		Riparian Habitat Restoration	\$3,046	\$3,450	\$6,496	1
		Wildlife Viewing/Habitat Rest.	\$5,732	\$7,740	\$13,472	1
		Invasives	\$25,000	\$32,100	\$57,100	5
	Bismarck WHO Chase Lake NWR	Canada Thistle Control	\$12,500	\$19,000	\$31,500	2
		Invasives Species Control	\$18,000	\$22,349	\$40,349	4
	Devils Lake WMD	Purple Loosestrife	\$2,000	\$2,325	\$4,325	1
	J.Clark Salyer NWR	Wildlife Books for Kids	\$5,000	\$5,000	\$10,000	10
	Kulm WMD	Salt Cedar Control	\$18,480	\$27,640	\$46,120	7
	Lake Ilo NWR Tewaukon NWR	Girl Scouts and Habitat	\$8,000	\$9,200	\$17,200	2
		Tallgrass Prairie Invasive Plant Removal	\$15,000	\$19,500	\$34,500	3
	Upper Souris NWR	Urban Wildlife Outreach	\$10,000	\$13,150	\$23,150	4
		Frog Monitoring/Amphibian Survey	\$3,123	\$3,131	\$6,254	1
		Mouse River Loop Envirothon	\$2,100	\$5,600	\$7,700	1
		Yellow Toadflax Control	\$1,500	\$1,500	\$3,000	2
<i>South Dakota</i>	Huron WMD	Wetland Rest. & Enhancement	\$10,000	\$10,000	\$20,000	1
		Native Grass Restoration Ingle WPA	\$700	\$700	\$1,400	2
	Waubay NWR	Salt Cedar Control	\$15,000	\$16,935	\$31,935	1
		Shorebird Workshop	\$2,668	\$2,750	\$5,418	1
<i>Utah</i>	Bear River NWR Utah PFW	Shorebird Research	\$5,152	\$5,152	\$10,304	1
		Invasives	\$22,000	\$24,119	\$46,119	2
<i>Wyoming</i>	Seedskadee NWR National Elk Refuge	Weed Project	\$7,000	\$8,012	\$15,012	1
		Archaeology Ecology Bison	\$16,000	\$22,196	\$38,196	2
<b>TOTALS</b>		<i>* CCS Funding \$399,350; O&amp;M Funding \$5,052</i>	<b>\$404,402*</b>	<b>\$577,856</b>	<b>\$982,378</b>	<b>116</b>

*NWR = National Wildlife Refuge; WMD = Wetland Management District;  
PFW = Partners for Fish & Wildlife; WHO = Wetland Habitat Office*

CCS History FY 2002 through FY 2004						
Station	FY 2002 CCS Funded Projects		FY 2003 CCS Funded Projects		FY 2004 CCS Funded Projects	
	CCS Projects	Total Fed. Funding	CCS Projects	Total Fed. Funding	CCS Projects	Total Fed. Funding
Alamosa/MTV, CO	3	\$36,071	6	\$42,000	4	\$29,455
Arapaho, CO	1	\$10,000	-	---	-	---
Arrowwood, ND	-	---	1	\$20,000	1	\$3,000
Audubon, ND	3	\$21,200	2	\$31,000	3	\$10,778
Bear River, UT	-	---	2	\$13,000	1	\$5,152
Benton Lake, MT	-	---	-	---	1	\$10,000
Blackfoot Valley, MT	-	---	-	---	1	\$10,000
Bowdoin, MT	1	\$8,154	1	\$25,000	1	\$6,600
Boyer Chute, NE	1	\$20,000	2	\$8,883	-	---
Browns Park, CO	1	\$10,000	2	\$11,500	1	\$6,000
Chase Lake, ND	-	---	1	\$2,000	1	\$12,500
CMR, MT	2	\$30,670	2	\$37,600	2	\$20,074
Cokeville Meadows, WY	-	---	-	---	1	\$7,000
Crescent Lake, NE	-	---	-	---	1	\$15,000
Des Lacs, ND	2	\$33,348	1	\$5,000	-	---
Devils Lake, ND	3	\$29,000	3	\$17,000	1	\$18,000
Fish Springs, UT	-	---	1	\$3,000	-	---
Flint Hills, KS	1	\$10,000	-	---	1	\$2,500
Huron, SD	1	\$500	6	\$10,800	2	\$10,700
J. Clark Salyer, ND	1	\$4,000	-	---	1	\$2,000
Kirwin, KS	1	\$20,000	-	---	-	---
Kulm, ND	-	---	-	---	1	\$5,000
Lake Ilo, ND	-	---	-	---	1	\$18,480
Lee Metcalf, MT	2	\$14,000	1	\$3,000	-	---
Long Lake, ND	1	\$1,000	4	\$19,550	-	---
Lost Trail, MT	1	\$12,342	1	\$13,233	2	\$17,500
Lostwood, ND	-	---	4	\$32,072	-	---
Madison, SD	-	---	1	\$11,500	-	---
Marais des Cygnes, KS	1	\$1,500	-	---	-	---
Medicine Lake, MT	1	\$7,000	1	\$14,500	-	---
National Elk, WY	-	---	3	\$34,000	1	\$16,000
Partners-KS	-	---	-	---	1	\$25,000
Partners-MT	-	---	-	---	1	\$8,448
Partners-UT	-	---	-	---	1	\$22,000
Rainwater Basin, NE	-	---	-	---	2	\$30,200
Sand Lake, SD	-	---	3	\$18,000	-	---
Sullys Hill, ND	1	\$5,000	2	\$16,370	-	---
Tewaukon, ND	8	\$57,500	8	\$98,000	3	\$33,000
Two Ponds, CO	-	---	-	---	1	\$2,784
Upper Souris, ND	1	\$3,500	1	\$500	2	\$5,223
Valentine, NE	3	\$39,135	-	---	1	\$7,840
Valley City, ND	4	\$24,000	2	\$12,500	1	\$1,500
Waubay, SD	1	\$1,900	5	\$18,310	2	\$17,668
WHO-Bismarck, ND	1	\$14,500	1	\$3,000	1	\$25,000
<b>Totals</b>	<b>46</b>	<b>\$414,320</b>	<b>67</b>	<b>\$521,318</b>	<b>44</b>	<b>\$404,402</b>
CCS Funding		\$414,320		\$416,095		\$399,350
Other Fed. Monies		0		\$105,223		\$5,052

**Current  
Allocation  
Methodology:**

Regional allocations, less rescissions, have not changed since 1999. In effect, each region has received \$455,000 and Region 9 is allocated \$100,000. The remaining \$600,000, which was appropriated for aquatic resources projects, is allocated proportional to the amount of recreational fishing visits on refuges in FY 1998. Allocations are reflected in the table below.

Regions select the projects to meet national and regional priorities. Funds are allocated to field offices based on field office proposals. Regions strategically target stations with needs and partnering opportunities. Funds are project-specific and limited to projects on or with direct benefit to the Refuge.

**National CCS Allocations**

	Total	Region 1	Region 2	Region 3	Region 4	Region 5	Region 6	Region 7	Region 9
FY 2003	\$3,851,255	\$480,787	\$498,631	\$599,745	\$688,963	\$522,423	\$474,839	\$486,736	\$99,131
FY 2004	\$3,828,688	\$477,970	\$495,709	\$596,231	\$684,926	\$519,362	\$472,057	\$483,883	\$95,550
FY 2005	Not Yet Allocated								

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September 2004



Station	FY 2003 CCI Funded Projects		FY 2004 CCI Funded Projects	
	CCI Projects	Total Fed. Funding	CCI Projects	Total Fed. Funding
Alamosa, CO	--	--	1	\$133,070
Audubon, ND	1	\$9,000	--	--
Boyer Chute, NE	1	\$10,802	--	--
Browns Park, CO	1	\$2,500	--	--
CMR, MT	--	--	3	\$198,720
Devils Lake, ND	--	--	1	\$18,500
Lake Ilo, ND	1	\$10,000	--	--
Long Lake, ND	--	--	1	\$12,000
Lost Trail, MT	--	--	1	\$9,170
Madison WMD, SD	1	\$25,000	1	\$4,000
Marais des Cygnes, KS	1	\$1,000	1	\$13,000
Partners-KS	1	\$75,000	2	\$237,500
Partners-MT	1	\$10,000	1	\$319,500
Partners-NE	1	\$25,000	--	--
Partners-SD	3	\$200,000	--	--
Tewaukon, ND	1	\$3,000	1	\$60,000
Two Ponds, CO	--	--	1	\$68,000
Valentine, NE	--	--	1	\$24,544
Waubay, SD	1	\$25,000	--	--
WHO-Bismarck, ND	1	\$50,000	2	\$50,000
CCS Funding	15	\$446,302	17	\$1,148,004
Non-federal Match		\$515,290		\$1,629,086

### Cooperative Conservation Initiative

For the second year in a row, the Cooperative Conservation Initiative (CCI) was an additional source of funding. These projects were approved at the Department level in Washington. Region 6 submitted 31 proposals to the Department; 17 projects were approved totaling \$1,148,004.

- Some criteria established for the CCI proposals were:
- 1) Cost-shared, results-oriented conservation projects using innovative means or practices that embody Secretary Norton's Four C's of cooperation, communication, and consultation, all in the service of conservation.
  - 2) Seek to achieve the actual restoration of natural resources and/or the establishment or expansion of habitat for wildlife.
  - 3) Results needed to be durable and lasting, with tangible on-the-ground benefits.
  - 4) Partners are required; coalitions of partners was encouraged.
  - 5) A minimum 1:1 match through cash and/or in-kind goods and services.
  - 6) No commitment beyond one year; however, opportunities exist for renewal.



*FY 2003 Cooperative Conservation Initiative (CCI) project between Montana Partners for Fish & Wildlife and Ducks Unlimited to restore a 24-acre wetland on private land in Montana. Total project cost: \$25,000*

### CCI History

The CCI Program was initiated in FY 2003. Projects must relate to restoration of natural resources and/or the establishment or expansion of habitat for wildlife. Projects can include a planning or monitoring element; however, it cannot be the main focus of the project. Projects carried out on private lands are eligible for funding, as long as there is clear agency benefit and projects are either adjacent to, or in proximity to, DOI lands. They require a minimum of a 1:1 non-federal match. Quarterly summary narrative and financial status reports will be required. Before and after photos to show results of the project are welcomed and highly encouraged. These projects are submitted to and approved by the Department in Washington. The above table shows Region 6 field stations who received funding for the last two years.

### CCS Emphasis Areas for FY 2005

*The following factors are considered desirable and may increase chances for approval in FY 2005:*

- Projects with ecosystem implications are given a higher consideration than those with local implications.
- Projects with multiple program involvement are ranked higher than single program involvement.
- Projects that contribute to solving of resource issues may increase chances of funding.
- Projects with multiple cooperators will rank higher.
- Fulfilling the Promise - Identify the recommendation number from "Fulfilling the Promise" (i.e., WH9, P10, etc.) and place on proposal.
- Proposal cannot include any construction component (i.e., building a kiosk, wetland restoration that involves building a dike with water control structure.)