



Historical Happenings

Notes on Cultural Resource Management in the U.S. Fish and Wildlife Service

November

WONDERFUL THINGS

What's New at HQ?

African American Museum opened in Washington DC, Fish and Wildlife Service Artifacts featured in a key exhibit.

The new Smithsonian African American Museum opened on September 24th. One of the exhibits features materials recovered from Great Dismal Swamp National Wildlife Refuge. The materials are from recent archaeological investigations that focused on how escaped enslaved people eeked out a living in this inhospitable part of the country.

Check out this [link](#) for more information on the archaeological work done in the swamp.

Check this [link](#) for an online interactive tour of the new museum.

The NHPA is 50!!

It's here! October marks the 50th anniversary of the National Historic Preservation Act, signed into law by President Lyndon Johnson October 15, 1966.

Check out our new web page commemorating the events and legacy of this watershed event for historic preservation.

<http://www.fws.gov/historicpreservation/NHPA.html>

Around the Regions....

Region 1

Portland's Archaeology Roadshow Recognized for its Efforts to Instill a Sense of Stewardship in New and Diverse Audiences

Phi Beta Kappa, the nation's most prestigious academic honor society, has recognized Portland State University's Archaeology Roadshow as part of their efforts to celebrate Portland as the Society's second Arts & Sciences City of Distinction (figure 1).

During an October 2016 reception, PSU's Dr. Virginia Butler accepted the recognition, as well as a \$5000 donation from the Society, after the selection committee chose Archaeology Roadshow for "its cross-disciplinary efforts to nurture fascination with archaeology among new and diverse audiences in Portland by showcasing local history, paleontology, geology, and more." In the process, the committee noted, "Archaeology Roadshow fosters stronger connections and knowledge exchange among individuals and organizations across Oregon: universities, federal and state agencies, tribes, archaeology companies, and nonprofits. As a result, you introduce new audiences to the science of archaeology and instill a sense of stewardship for Portland's cultural resources."

In accepting the recognition, Dr. Butler shared details about the event.

"The Archaeology Roadshow is an annual day-long celebration of archaeology and heritage that our group has created and hosted the past 5 years. It's been a great opportunity for Portland State and Community college students, and professional and avocational archaeologists from tribes, federal and



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state agencies and private companies to share their knowledge and passion for archaeology with the public.

Our main goal is to encourage visitors to look beyond the superficial appeal of the artifact –the ancient things we can hold in our hand-- to appreciate what we can learn from these scraps of bone and stone tools-- and respect the people and cultures that left them behind. We create simple hands-on activities and exhibits, and use logic and ideas from science, math, and the humanities to explore questions like... How old is this artifact? How was it made? How did it function? Was it used every day, or was it part of ritual?"

Butler also outlined the many layers of benefits the Roadshow provides, from the public gains of giving visitors a deeper understanding about what we can learn from archaeology; to the student gains in learning how to engage the public in ways they will take with them into their careers; and finally to building the sense of community among the participating organizations and individuals. In 2017, Archaeology Roadshow is going to... take it on the road! Thanks to state grants and support from organizations and agencies like the FWS, a smaller satellite event is being planned for Burns, Oregon. In following years, the goal is to take the celebration to other corners of the state.

Region 1 Cultural Resources Team members participate in every aspect of this project, from sitting on the planning committee, to serving on the panel of experts and hosting hands-on activities during the event itself. We are proud to be a part of the effort! For more information about Archaeology Roadshow, go to <https://www.facebook.com/ArchaeologyRoadshowPDX/> Questions? Contact Virginia Parks, Virginia_parks@fws.gov.



Figure 1: Student volunteers and federal, state, tribal, and CRM-based historic preservation professionals all came together to put on the Archaeology Roadshow.

Region 5 (Northeast)

Lost Schooner Mayflower home again

Sometime between 1976 and 1999 the Department of the Interior, via the Fish and Wildlife Service, donated a scaled model of the [Schooner Mayflower](#) to the Provincetown Massachusetts Heritage Museum. When the museum closed in 1999, the schooner, along with the other artifacts, disappeared into various storage locations and out of the public's memory.

In 2009, the [Provincetown History Preservation Project](#) was conceived by Provincetown citizens concerned with the loss of their history after the closure of the Heritage museum. One of the founder, Doug Johnstone, the Provincetown town clerk, took it upon himself to begin peeking into the dark attics and basements where many of the Heritage museum's treasures had been stored. The goal was to re-display these items throughout buildings in the Town.

In 2012, after locating the Mayflower, its rigging and masts in shambles after almost 13 years in storage, Mr Johnstone undertook the task of restoring it, which he did. Today the Schooner Mayflower is part of an exhibit in the Provincetown Clerk's office. It rejoins the majority of materials from the old Heritage Museum and once again tells its unique story to a new generation.



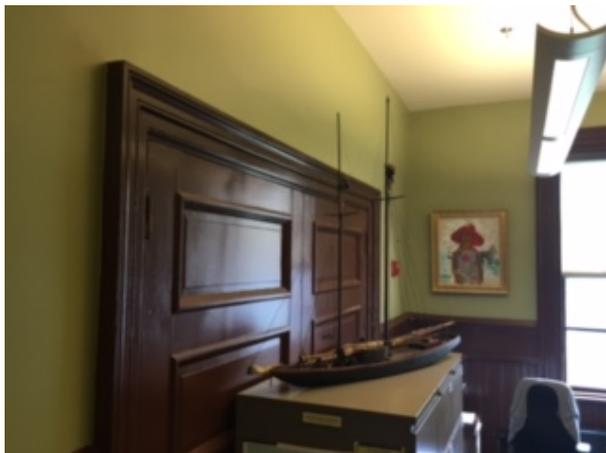


Figure 1. The Schooner Mayflower, on display again after 13 years in storage.

Note: We are still learning more about this model's history and connection to FWS. For more information, contact Eugene Marino (eugene_marino@fws.gov) or Amy Wood (amy_wood@fws.gov)

Region 6

Historic preservation work at the Miller House is wrapping up this month, with the Refuge's premier cultural resource now sporting new logs that will help maintain the structure's integrity (figure 2). The aging wooden buildings known as the Miller Ranch have been on site since the turn of the 20th century.

The Miller House and surrounding land was the first property purchased by the Federal government to become part of the National Elk Refuge, which was established in 1912. The Miller House is open during the summer season, allowing visitors to step back in time and listen to stories of homesteading, ranching, and conservation.

Read more [here](#) about this great example of historic preservation.



Figure 2: Fernando Escobedo hews the flat side of a log to fit against the backside of the wall's interior paneling.

Other Agency News

NPS—NEW THPO

Hoop Valley Tribe

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DOI--Secretary Announces Order Encouraging Tribal Land Management Role

Interior Secretary Sally Jewell announced a secretarial order encouraging cooperative management opportunities between DOI land and water managers and federally-recognized tribes. The Order sets out a framework to ensure that Native communities have opportunities for meaningful and substantive roles in managing public lands that have geographical, historical and cultural connections to the tribes. The Order facilitates partnerships and the integration of tribal ecological knowledge, practices and concerns into the management of federal lands where there is a connection to tribal communities.

As outlined, Order 3342 guides Interior's land management agencies to identify opportunities, consult with tribes, and implement cooperative management agreements or other collaborative partnerships as appropriate that relate to:

- Management of fish and wildlife resources;
- Identification, protection, preservation and management of cultural sites;
- Management of plant resources, including collection of plant material;
- Delivery of specific programs and services;
- Management and implementation of agency-related maintenance activities; and
- Managing public information related to tribal, cultural and/or educational materials related to an agency.

The Order does not address 'co-management,' which are situations where there is a specific legal basis that requires co-management of natural resources or that makes co-management otherwise necessary. In some instances, such as management of the salmon harvest in the Pacific Northwest, co-management has been established by law.

To read Order 3342, go to https://www.doi.gov/sites/doi.gov/files/uploads/so3342_partnerships.pdf

Thanks to Karen Mudar at NPS for this information.



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TRAINING, UPCOMING EVENTS, EDUCATION, AND NEWS

Advisory Council Offers Training

The Advisory Council on Historic Preservation (ACHP) Office of Federal Agency Programs has opened registration for Fall 2016 Section 106 Webinar Series. Training includes the beginning level "Defining the Area of Potential Effects," the new intermediate level program on "Preservation Compliance and Property Disposal," and the advanced level "Overview of Program Alternatives."

A small group format of 25 participants allows for student interaction with colleagues and the instructor. Intermediate level programs assume basic familiarity with the Section 106 review process, while advanced topics are designed for experienced users of the regulations. ACHP staff instructors lead these hour-long learning experiences.

A complete list of course dates, program descriptions, and registration instructions are posted on www.achp.gov/sec106webinar.html.

Upcoming FWS Events

The Pacific Region is gearing up for the 75th Commemoration of the Battle of Midway in June 2017. An interactive website, social media campaign and an event are being planned to commemorate the Battle of Midway and to honor those who served at this critical turning point of the War in the Pacific during WWII. The ceremony and associated outreach will be focused on the history and importance of the Battle of Midway, what it means today, as well as for the future.

If you or anyone you know has any resources (memorabilia, images, etc) associated with the BOM, or know of a BOM veteran who might be willing to be interviewed, or if you have any suggestions regarding the type of information you'd like to see in a website that is designed to promote understanding of the human experience at BOM and generate interest in the June 4, 2017 event, please contact virginia_parks@fws.gov.

LEGISLATIVE NEWS

H.R. 581-National Heritage Areas Act of 2015

Sponsor: Rep. Dent (R-PA)

Status: Pending before the House Natural Resources Committee

Under the legislation, a formal National Heritage Area System would be created within the National Park Service to "conserve, enhance, and interpret natural, historic, scenic, and cultural resources that together tell nationally significant stories..." The Department of Interior could provide technical and financial assistance to local coordinating entities to support the establishment of new NHAs, as well as leverage private, state, local, and tribal funding. Existing NHAs would also be included in the new system.

HR1077

H.R. 1077-Casa Grande Ruins National Monument Boundary Modification Act

Sponsor: Rep. Kirkpatrick (D-AZ)

Status: Pending before House Natural Resources Committee

This bill would expand the Casa Grande Ruins National Monument by transferring two parcels of federally-owned land containing important Hohokam cultural resources to the National Park Service, to be managed as part of the existing Casa Grande Ruins Monument. It would also authorize NPS to acquire, from willing donors or sellers, several tracts of private land near the Monument that also hold substantial Hohokam archaeological materials. SAA supported similar bills in previous Congresses, and will work to support this version, as well.

HR1493

H.R. 1493-Protect and Preserve International Cultural Property Act

Sponsor: Rep. Engel (D-NY)

Status: Signed into law 5/9/2016

On April 26 the House approved the Senate's changes to an earlier version of the legislation, and sent the final measure to the White House. This important bill, which SAA and other preservation groups strongly support, gives the President the authority to impose emergency restrictions on the importation of Syrian cultural materials. It also expresses the sense of Congress that the President should an interagency committee to coordinate the government's efforts to protect international cultural property.

HR1541

H.R. 1541-PRISM Act

Sponsor: Rep. Grijalva (D-AZ)

Status: Pending before the Senate Energy and Natural Resources Committee

The Preservation Research at Institutions Serving Minorities (PRISM) Act would amend the NHPA to give colleges and universities with large numbers of Hispanic students the ability to tap into a grant program that provides students with the opportunity to participate in historic and cultural resources preservation projects. The new grants would be for Hispanic Serving Institutions, where Hispanic students make up 25% or more of the school's full-time undergraduate enrollment. H.R. 1541 passed the House on November 30. A Senate companion bill (S. 805) is pending before that chamber's Energy and Natural Resources Committee.

HR1806

H.R. 1806-America COMPETES Reauthorization Act of 2015

Sponsor: Rep. Lamar Smith (R-TX)

Status: Passed House 5/20/15; pending before the Senate Commerce Committee

In reauthorizing the National Science Foundation, H.R. 1806 would break with tradition and allocate funding on a directorate-by-directorate basis. In doing so, the bill would also make a 45% cut to the Directorate of Social, Behavioral, and Economic Sciences (SBE), which includes archaeological research. H.R. 1806 is opposed by the administration. Prior to debate in the



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House, SAA and groups representing nearly every scientific organization and research university in the country urged Members of Congress to vote "no." In the end, the measure passed 217-205. SAA will continue to vigorously oppose the bill in the Senate which is considering its own version (S. 3084).

HR2285

H.R. 2285-Prevent Trafficking in Cultural Property Act

Sponsor: Rep. Keating (D-MA)

Status: Pending pending before Senate Finance Committee

This measure, which passed the House unanimously on September 22, would coordinate the activities of Immigration and Customs Enforcement (ICE) and Customs and Border Protection (CBP) to prevent stolen and illicitly-excavated cultural objects from entering the United States, in part through increased training for ICE and CBP personnel. It would also support the investigation and prosecution of individuals involved in the trafficking of antiquities, in an effort to break the link between this activity and the funding of terrorist and criminal organizations.

HR2817

H.R. 2817-National Historic Preservation Amendments Act of 2015

Sponsor: Rep. Turner (R-OH)

Status: Pending before the full House

The bill would reauthorize the Historic Preservation Fund through 2025 at \$150 million per year. SAA and other preservation groups are working for the enactment of this important legislation. Importantly, a related bill, S. 2012, was approved by the Senate on April 20. That measure would permanently reauthorize the HPF (see below). Authorization for the HPF expired on September 30, 2015. A hearing was held in the House Natural Resources Committee on February 11. On March 22, 93 Members of Congress sent a letter to House appropriators requesting \$87.4 million for the HPF, the same amount contained in President Obama's budget for FY2017.

HR3114

H.R. 3114- Army Corps of Engineers Veterans Curation Training Act

Sponsor: Rep. Napolitano (D-CA)

Status: Signed into law July 6 (PL 114-189)

This bill would reauthorize the Army Corps of Engineers veterans' curation program. Under this initiative, the Corps trains active duty and veteran armed forces personnel in curation and historic preservation techniques, in part through cataloguing the Corps' enormous number of archaeological materials. The bill would authorize a total of \$35 million for the program through 2020. The ACOEMandatory Center of Expertise for the Curation and Management of Archaeological Collections received SAA's 2016 Award for Excellence in Curation, Collections Management, and Collections-based Research and Education.

HR4680

H.R. 4680-National Park Centennial Act

Sponsor: Rep. Bishop (R-UT)

Status: Pending before the House Education Committee

This bill, which was approved by the House Resources Committee on March

20, would create the "National Park Centennial Challenge Fund" to "finance signature projects and programs to enhance the National Park System (NPS)" as it reaches its centennial in 2016. It would also amend the Public Lands Corps Act of 1993 to increase the age limit (to 30) for participants in the Public Lands Corps. A related bill, S. 2257, is pending before the Senate Energy and Natural Resources Committee.

HR4909

H.R. 4909-National Defense Authorization Act of 2016

Sponsor: Rep. Thornberry (R-TX)

Status: Pending before the full Senate

This legislation would establish the framework for defense operations in 2017. In addition to being included in the House Interior Appropriations bill, the House Armed Services Committee added the Military LAND language to the 2017 NDAA. The language would amend the National Historic Preservation Act to: 1) require the Secretary of the Interior to notify certain congressional committees if federal property is being considered for the National Register of Historic Places, or for designation as a National Historic Landmark, or for inclusion on the World Heritage List; 2) allow managers of federal lands containing historic resources to object to their inclusion in the National Register or designation as National Historic Landmarks on national security grounds; and 3) create a process by which federal lands managers could de-list properties from the Register. The Senate version, S. 2943, which passed that body on June 14, does not contain this provision. As in previous years, SAA, along with the National Trust, the American Cultural Resources Association, NCSHPO and SHA, will work to ensure that the Military LANDS provision is excluded from the final NDAA law.

S1979

S. 1979-the Bring the Ancient One Home Act of 2015

Sponsor: Sen. Murray (D-WA)

Status: Added to S. 2848; passed by the full Senate

The measure was added as an amendment to the Senate's Water Resources Development Act of 2016 (S. 2848) during the Environment and Public Works Committee's consideration of the latter bill. It would direct the Army Corps of Engineers, within 90 days of enactment, to transfer the remains known as the Kennewick Man to the Washington State Department of Archeology and Historic Preservation for the purposes of repatriating the remains to claimant tribes. The legislation would waive all other provisions of law, including NAGPRA. A similar provision is also included in the House version of the Water Resources bill (H.R. 5303). A final water bill must still be negotiated by the two chambers.

S2012

S. 2012-the Energy Policy Modernization Act of 2015

Sponsor: Sen. Murkowski (R-AK)

Status: Passed by the Senate April 20

This bill would provide for a permanent reauthorization of the Historic Preservation Fund (HPF), and the Land and Water Conservation Fund. Authorization for the HPF expired at the end of September 2015. Permanent authorization of the HPF is a leading goal of SAA and other preservation groups, and all will work to ensure that this measure is included in a final energy policy bill, which must now be negotiated between the two chambers.



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S. 2242-Save Oak Flat Act of 2015

Sponsor: Sen. Sanders (D-VT)

Status: Pending before Energy and Natural Resources Committee

This measure would repeal the portion of the 2015 Defense Authorization Act requiring the exchange of land in Arizona between the Department of Agriculture and Resolution Copper Mining (RC). Under the terms of the exchange, the Secretary of Agriculture must convey the previously protected land known as Oak Flat to RC for mining operations no later than 60 days after the publication of the final Environmental Impact Statement. Thus, the swap will take place regardless of the findings of the review process, even if the mine would have drastic adverse impacts on environmental and cultural resources. SAA, local tribes, and numerous other groups strongly opposed the land exchange at the time, and will support S. 2242.

S3084

S. 3084-American Innovation and Competitiveness Act

Sponsor: Sen. Gardner (R-CO)

Status: Pending before the full Senate

This legislation would reauthorize the National Science Foundation for two years. Unlike the COMPETES Act, S. 3084 remains free of any language assigning specific funding amounts to individual directorates, or any provision adversely impacting SBE. The Senate Commerce, Science and Transportation Committee approved the bill on June 29. SAA and a coalition of numerous other organizations strongly support this approach to NSF policy.

S3127

S. 3127-Safeguard Tribal Objects of Cultural Patrimony Act

Sponsor: Sen. Heinrich (D-NM)

Status: Pending before the Senate Indian Affairs Committee

Designed as a response to the numerous auctions of Native American cultural items that have taken place recently in France-auctions that SAA and other groups have spoken out against-the legislation would specifically ban the export of any Native American cultural object procured in violation of ARPA, NAGPRA, and the Antiquities Act. It would also increase the maximum penalties for violations of ARPA and NAGPRA from 5 to 10 years. Another provision in the bill would grant immunity from prosecution to anyone who returns covered items within two years of enactment of the bill. The GAO would also be required to produce a report on 1) the scale of the illegal foreign and domestic market for Native American cultural items, 2) steps the government has taken to reduce such trafficking, and 3) possible actions to take to improve enforcement against such trafficking. SAA is discussing this legislation with other groups as well as legislative offices on Capitol Hill to determine the potentially far-reaching ramifications of the measure.

Thanks to Terry Childs (DOI) and Karen Mudar (NPS) for news stories and other contributions for this issue of HH.

VOLUNTEERS AND FRIENDS NEWS

Check for more news soon!



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