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# United States Department of the Interior

#### FISH AND WILDLIFE SERVICE

1875 Century Boulevard Atlanta, Georgia 30345

In Reply Refer To: FWS/R4/DH NRDAR

Memorandum

March 23, 2017

To:

Field Supervisor, Jackson Ecological Services Field Office, Mississippi

From:

Deputy Deepwater Horizon Natural Resource Damage Assessment and

Restoration (NRDAR), Department of the Interior Case Manager

Subject:

Informal Consultation Request for the Proposed Grand Bay Land Acquisition and

Habitat Management Project in Jackson County, Mississippi

# Overview

The Grand Bay Land Acquisition and Habitat Management Project is currently being evaluated as a potential restoration project to restore natural resources in Mississippi that were injured as a result of the *Deepwater Horizon (DWH)* oil spill. We have reviewed this project in accordance with Section 7 of the ESA and request your concurrence.

# Background

After the *DWH* oil spill, federal and state natural resource trustee agencies (Trustees) came together to assess the effects of the spill and plan for the restoration of injured natural resources. As part of the legal settlement reached with BP in 2016, the Trustees prepared a Final Programmatic Damage Assessment and Restoration Plan and Final Programmatic Environmental Impact Statement (Final PDARP/PEIS), to provide the framework for *DWH* oil spill restoration across the Gulf.

The Final PDARP/PEIS established Trustee Implementation Groups (TIGs) that develop plans for, choose, and implement specific restoration actions under the Final PDARP/PEIS. The Mississippi Trustee Implementation Group (MS TIG) is made up of the following agencies: Mississippi Department of Environmental Quality (MDEQ); U.S. Department of the Interior, as represented by the National Park Service, U.S. Fish and Wildlife Service (FWS), and Bureau of Land Management; National Oceanic and Atmospheric Administration, on behalf of the U.S. Department of Commerce; U.S. Department of Agriculture; and U.S. Environmental Protection Agency.

The MS TIG is currently evaluating the subject project as a potential restoration project under the MS TIG Draft 2016-2017 Restoration Plan/Environmental Assessment (Draft RP/EA), which was released for public review and comment on December 27, 2016. If the MS TIG selects the subject project, the MDEQ and the FWS would implement the project. This project would include acquisition of up to 8,000 acres of land and habitat management activities on up to 17,500 acres in public ownership and in newly acquired parcels within the boundaries of the Grand Bay NWR, the Grand Bay NERR and Grand Bay Savanna Coastal Preserve.

These facts lead us to the conclusion that consultation under Section 7 of the Endangered Species Act of 1973 (ESA), as amended (16 U.S.S 1531 et seq.), is required for the proposed project and we wish to engage in such consultation. We have reviewed the project for potential impacts to listed, candidate, and proposed species, and designated and proposed critical habitats in accordance with Section 7 of the ESA. Potential effects, conservation measures, and justifications for our determinations are presented in the attached Biological Evaluation (BE) form.

Within the BE form, we have also reviewed the proposed project for impacts to bald eagles and migratory birds in accordance with the Bald and Golden Eagle Protection Act (BGEPA) of 1940 (16 U.S.C. 668-668c) and the Migratory Bird Treaty Act (MBTA) of 1918 (16 U.S.C. 703-712), respectively and we determined take would be avoided. The attached BE form will also be used to document No Effect determinations for species under the National Marine Fisheries Service jurisdiction (five species of sea turtles (loggerhead, green, Kemp's ridley, leatherback, and hawksbill) using in-water habitats, Gulf sturgeon, Gulf sturgeon critical habitat), and in regards to Marine Mammal Protection Act (MMPA) of 1972, as amended (16 U.S.C. 1461 et seq.).

We have determined that the Grand Bay Land Acquisition and Habitat Management Project, may affect, but is not likely to adversely affect piping plover, red knot, black pine snake, wood stork, gopher tortoise, Louisiana quillwort, Mississippi sandhill crane, Alabama red-belly turtle, and red-cockaded woodpecker, will have no effect on West Indian manatee, and will not result in destruction or adverse modification to piping plover critical habitat. This letter requests your concurrence.

When specific locations and management activities are identified, Implementing Trustees will revisit this consultation to determine if any protected species and/or designated critical habitat occur in those areas. If occurrence is known or likely, Implementing Trustees will identify potential impacts as well as measures to avoid or minimize impacts such that when implemented, impacts are insignificant or discountable. If a determination of "may affect, not likely to adversely affect" cannot be made, Implementing Trustees will re-initiate this consultation. Re-initiation will also be required if the project description changes, or new information reveals that the effects of the proposed action may affect listed species in a manner or to an extent not considered, or a new species or critical habitat is designated that may be affected by the proposed action.

To facilitate your response, should you concur with our determinations, we have attached a template response letter. If you have questions or concerns regarding this request for informal consultation, please contact Ashley Mills, Fish and Wildlife Biologist, at 812-756-2712 or ashley\_mills@fws.gov.

#### Attachments (2)

- Biological Evaluation (BE) form with 5 attachments:
  - o Project Map
  - o Habitat Map
  - o Effects of the Proposed Project
  - o Best Practices Summary Table
  - o USFWS. 2008. Grand Bay Final CCP
  - o MDMR. 1998. Grand Bay NERR Final EIS and Reserve Management Plan
- Template response letter

# **Biological Evaluation Form**

# **Deepwater Horizon Oil Spill Restoration**

# U.S. Fish and Wildlife Service & National Marine Fisheries Service

This form will be filled out by the Implementing Trustee and used by the regulatory agencies. The form will provide information to initiate informal Section 7 consultations under the Endangered Species Act (ESA) and may be used to document a No Effect determination or to initiate pre-consultation technical assistance.

It is recommended that this form also be completed to inform and evaluate additional needs for compliance with the following authorities: Migratory Bird Treaty Act (MBTA), Marine Mammal Protect Act (MMPA), Coastal Barrier Resources Act (CBRA), Bald and Golden Eagle Protection Act (BGEPA) and Section 106 of the National Historic Preservation Act (NHPA).

Further information may be required beyond what is captured on this form. Note: if you need additional space for writing, please attach pages as needed.

# A. Project Identification

	Federal Action Agency			
	Agency Contact(s) USFWS: Ashley Mills at 812-756-2712 and Ashley_Mills@fv NMFS: Christy Fellas at 727-551-5714 and Christina.Fellas@			
1.	Implementing Trustee			
11.	Contact Person	111.	Phone	Email
IV.	Project Name and ID# (Official name of project and ID number as	signe	d by Trustees in DIVER)	
V.	NMFS Office (Choose appropriate office based on project location	n)	USFWS Office (Choose	or write in appropriate office based on project location)
VI.	Project Type #1			
VII.	Project Type #2, if helpful			

# **B.** Project Location

I.	Physical Address of action area (If applicable)
11.	State & County/Parish of action area
<i>III.</i>	Latitude & Longitude for action area (Decimal degrees and datum [e.g., 27.71622°N, 80.25174°W NAD83] [online conversion: https://www.fcc.gov/encyclopedia/degrees-minutes-seconds-tofrom-decimal-degrees])
IV.	Township, range and section of the action area

C.	Description of Action Area
	1. Attach a separate map delineating where the action will occur. 2. Describe ALL areas that may be affected directly or indirectly by the action and not merely the immediate action area involved in the action, or just where species or critical habitat may be present. Provide a description of the existing environmental conditions and characteristics (e.g., topography, vegetation type, soil type, substrate type, water quality, water depth, tidal/riverine/estuarine, hydrology and drainage patterns, current flow and direction), and land uses (e.g., public, residential, commercial, industrial, agricultural). 3. If habitat for species is present in the action area, provide a general description of the current state of the habitat.  4. Identify any management or other activities already occurring in the area. 5. Provide or attach a detailed map of the area of potential effect for ground disturbing activities if the area is different from the action area.

a.	Waterbody (If applicable. Name the body of water, including wetlands (freshwater or estuarine), on which the project is located. If the location is in a river or estuary, please approximate the navigable distance from the project location to the marine environment.)
b.	Existing Structures (If applicable. Describe the current and historical structures found in the action area (e.g., buildings, parking lots, docks, seawalls, groynes, jetties, marina.)). If known, please provide the years of construction.
с.	Seagrasses & Other Marine Vegetation (If applicable. Describe seagrasses found in action area. If a benthic survey was done, provide the date it was completed and a copy of the report. Estimate the species area of coverage and density. Attach a separate map showing the location of the seagrasses in the action area.)
d.	Mangroves (If applicable. Describe the mangroves found in action area. Indicate the species found (red, black, white), the species area of coverage in square footage and linear footage along project shoreline. Attach a separate map showing the location of the mangroves in the action area.)
е.	Corals (If applicable. Describe the corals found in action area. If a benthic survey was done, provide the date it was completed and a copy of the report. Estimate the species area of coverage and density. Attach a separate map showing the location of the corals in the action area.)
f.	Uplands (If applicable. Describe the current terrestrial habitat in which the project is located (e.g. pasture, forest, meadows, beach and dune habitats, etc.).
g.	Marine Mammals (If applicable. Indicate and describe the species found in the action area. Use NMFS' Stock Assessment Reports (SARs) for more information, see http://www.nmfs.noaa.gov/pr/sars/region.htm)

D.	Project Description
I.	Construction Schedule (What is the anticipated schedule for major phases of work? Include duration of in-water work.)
II.	Describe the Proposed Action: 1. What is the purpose and need of the proposed action? 2. How do you plan to accomplish it? Describe in detail the construction equipment and methods*** needed; permanent vs. temporary impacts; duration of temporary impacts; dust, erosion, and sedimentation controls; restoration areas; if the project is growth-inducing or facilitates growth; whether the project is part of a larger project or plan; and what permits will need to be obtained. 3. Attach a separate map showing project footprint, avoidance areas, construction accesses, staging/ largowan areas. ****It construction involves overwater structures, pillings and sheetpiles, boat silps, boat ramps, shoreline armoring, dredging, blasting, artificial reefs or fishery activities, list the method here, but complete the next section(s) in detail.

<i>l</i> .		Specific In-Water and/or Terrestrial Construction Methods (Provide a detailed account of construction methods. It is important to include step-by-step descriptions of how demolition or removal of structures is conducted and if any debris will be moved and how. Describe how construction will be implemented, what type and size of materials will be used and if machines will be used, manual labor, or both. Indicate if work will be done from upland, barge, or both.)
7.		Overwater Structures (Place your answers to the following questions in the box below.)
	i.	Is the proposed use of this structure for a docking facility or an observation platform?
	ii.	If no, is this a fishing pier? Public or Private? How many people are expected to fish per day? How do you plan to address hook and line captures?
	iii.	Use of "Dock Construction Guidelines"? <a href="http://sero.nmfs.noaa.gov/protected_resources/section_7/guidance_docs/documents/dockkey2002.pdf">http://sero.nmfs.noaa.gov/protected_resources/section_7/guidance_docs/documents/dockkey2002.pdf</a>
	iv.	Type of decking: Grated – 43% open space; Wooden planks or composite planks – proposed spacing?
	٧.	Height above Mean High Water (MHW) elevation?
	vi.	Directional orientation of main axis of dock?
	vii.	Overwater area (sqft)?
).		gs & Sheetpiles (What type of material is the piling or sheetpiles? What size and how many will be used? Method used to install: impact
	nam	mer, vibratory hammer, jetting, etc.?)
С.		inas and Boat Slips (Describe the number and size of slips and if the number of new slips changes from what is currently available at the project. Indicate
	now	many are wet slips and how many are dry slips. Estimate the shadow effect of the boats - the area (sqft) beneath the boats that will be shaded.)
d.		Ramp (Describe the number and size of boat ramps, the number of vessels that can be moored at the site (e.g., staging area) and if this is a
	ривн	ic or private ramp. Indicate the boat trailer parking lot capacity, and if this number changes from what is currently available at the project.)

e.	Shoreline Armoring (This includes all manner of shoreline armoring (e.g., riprap, seawalls, jetties, groins, breakwaters, etc.). Provide specific information on material and construction methodology used to install the shoreline armoring materials. Include linear footage and square footage. Attach a separate map showing the location of the shoreline armoring in the action area.
f.	Dredging or digging (Provide details about dredge type (hopper, cutterhead, clamshell, etc.), maximum depth of dredging, area (ft²) to be dredged, volume of material (yd³) to be produced, grain size of material, sediment testing for contamination, spoil disposition plans, and hydrodynamic description (average current speed/direction)). If digging in the terrestrial environment, please describe fully with details about possible water jetting, vibration methods to install pilings for dune walk-over structure, or other methods. If using devices/methods/turtle relocation dredging to relocate sea turtles then describe the methods here.
g.	Blasting (Projects that use blasting might not qualify as "minor projects," and a Biological Assessment (BA) may need to be prepared for the project. Arrange a technical consultation meeting with NMFS Protected Resources Division to determine if a BA is necessary. Please include explosive weights and blasting plan.)
h.	Artificial Reefs (Provide a detailed account of the artificial reef site selection and reef establishment decisions (i.e., management and siting considerations, stakeholder considerations, environmental considerations), deployment schedule, materials used, deployment methods, as well as final depth profile and overhead clearance for vessel traffic. For additional information and detailed guidance on artificial reefs, please refer to the artificial reef program websites for the particular state the project will occur in.
	Fishery Activities (Describe any use of gear that could entangle or capture protected species. This includes activities that may enhance fishing opportunities (e.g. fishing piers) or be fishery/gear research related (e.g. involve trawl gear, gillnets, hook and line gear, crab pots etc)).

# E. NOAA Species & Critical Habitat and Effects Determination Requested

- 1. List all species, critical habitat, proposed species and proposed critical habitat that may be found in the action area.
- 2. Attach a separate map identifying species/critical habitat locations within the action area.

For information on species and critical habitat under under NMFS jurisdiction, visit: <a href="http://sero.nmfs.noaa.gov/protected">http://sero.nmfs.noaa.gov/protected</a> resources/section 7/ <a href="https://sero.nmfs.noaa.gov/protected">https://sero.nmfs.noaa.gov/protected</a> resources/section 7/ <a href="htt

Identify if Gulf sturgeon are in marine or in freshwater in your Species and/or Critical Habitat list to determine which federal agency will perform the analysis (e.g. Gulf sturgeon CH - marine). Identify if sea turtles are in water or on land in your Species and/or Critical Habitat list to determine which federal agency will perform the analysis (e.g. Loggerhead sea turtle CH - terrestrial).

SPECIES and/or CH UNIT LOCATION DETERMINATION (if applicable) (sea turtles and Gulf sturgeon only) (see definitions below)

#### **Determination Definitions**

**NE** = **no effect.** This determination is appropriate when the proposed action will not directly, indirectly, or cumulatively impact, either positively or negatively, any listed, proposed, candidate species or designated/proposed critical habitat.

**NLAA = not likely to adversely affect.** This determination is appropriate when the proposed action is not likely to adversely impact any listed, proposed, candidate species or designated/proposed critical habitat or there may be beneficial effects to these resources.

Response requested is concurrence with the not likely to affect determination. This conclusion is appropriate when effects to the species or critical habitat will be wholly beneficial, discountable, or insignificant. Beneficial effects are contemporaneous positive effects without any adverse effects to the species or habitat. Insignificant effects relate to the size of the impact, while discountable effects are those that are extremely unlikely to occur. Based on best judgment, a person would not: (1) be able to meaningfully measure, detect, or evaluate insignificant effects; or (2) expect discountable effects to occur. If the Services concur in writing with the Action Agency's determination of "is not likely to adversely affect" listed species or critical habitat, the section 7 consultation process is completed.

LAA = likely to adversely affect. This determination is appropriate when the proposed action is likely to adversely impact any listed, proposed, candidate species or designated/proposed critical habitat.

Response requested for listed species is formal consultation for action with a likely to adversely affect determination, with a biological opinion as the concluding document. Response requested for proposed and candidate species is "Conference." This conclusion is reached if any adverse effect to listed species or critical habitat may occur as a direct or indirect result of the proposed action or its interrelated or interdependent actions, and the effect is not discountable or insignificant. In the event the overall effect of the proposed action is beneficial to the listed species or critical habitat, but may also cause some adverse effect on individuals of the listed species or segments of the critical habitat, then the determination is "likely to adversely affect." Any LAA determination requires formal section 7 consultation and will require additional information.

# F. USFWS Species & Critical Habitat and Effects Determination Requested

- 1. List all species, critical habitat, proposed species and proposed critical habitat that may be found in the action area.
- 2. Attach a separate map identifying species/critical habitat locations within the action area.

For information on species and critical habitat under USFWS jurisdiction, visit http://www.fws.gov/endangered/species/.

Identify if Gulf sturgeon are in marine or in freshwater in your Species and/or Critical Habitat list to determine which federal agency will perform the analysis (e.g. Gulf sturgeon CH - marine). Identify if sea turtles are in water or on land in your Species and/or Critical Habitat list to determine which federal agency will perform the analysis (e.g. Loggerhead sea turtle CH - terrestrial).

SPECIES and/or CRITICAL HABITAT	<b>CH UNIT</b> (if applicable)	<b>LOCATION</b> (sea turtles and Gulf sturgeon only)	<b>DETERMINATION</b> (see definitions below)

# Determination Definitions

**NE = no effect.** This determination is appropriate when the proposed action will not directly, indirectly, or cumulatively impact, either positively or negatively, any listed, proposed, candidate species or designated/proposed critical habitat.

**NLAA = not likely to adversely affect.** This determination is appropriate when the proposed action is not likely to adversely impact any listed, proposed, candidate species or designated/proposed critical habitat or there may be beneficial effects to these resources.

Response requested is concurrence with the not likely to affect determination. This conclusion is appropriate when effects to the species or critical habitat will be wholly beneficial, discountable, or insignificant. Beneficial effects are contemporaneous positive effects without any adverse effects to the species or habitat. Insignificant effects relate to the size of the impact, while discountable effects are those that are extremely unlikely to occur. Based on best judgment, a person would not: (1) be able to meaningfully measure, detect, or evaluate insignificant effects; or (2) expect discountable effects to occur. If the Services concur in writing with the Action Agency's determination of "is not likely to adversely affect" listed species or critical habitat, the section 7 consultation process is completed.

LAA = likely to adversely affect. This determination is appropriate when the proposed action is likely to adversely impact any listed, proposed, candidate species or designated/proposed critical habitat.

Response requested for listed species is formal consultation for action with a likely to adversely affect determination, with a biological opinion as the concluding document. Response requested for proposed and candidate species is "Conference." This conclusion is reached if any adverse effect to listed species or critical habitat may occur as a direct or indirect result of the proposed action or its interrelated or interdependent actions, and the effect is not discountable or insignificant. In the event the overall effect of the proposed action is beneficial to the listed species or critical habitat, but may also cause some adverse effect on individuals of the listed species or segments of the critical habitat, then the determination is "likely to adversely affect." Any LAA determination requires formal section 7 consultation and will require additional information.

# G. Effects of the Proposed Project

I.	Explain the potential beneficial and adverse effects to each species listed above (Describe what, when, and how the species will be impacted and the likely response to the impact. Be sure to include direct, indirect, interrelated, connected actions, and cumulative impacts. Where possible, quantify effects. If species are present for potentially present) and will not be adversely offected describe your rationale. If species are unlikely to be present in the general area or action area, explain why. This justification provides documentation for your administrative record, avoids the need for additional correspondence regarding the species, and helps expedite review.)	
II.	Explain the potential beneficial and adverse effects to critical hobital listed above (Describe what, when, and how the critical hobital will be impact. Be aure to include direct, indirect, interdependent, interrelated, connected actions, and cumulative impacts. Where possible, quantify effects (e.g. acres of habitat, miles of habitat). Describe your rationale if designated or proposed critical habitats are present and will not be adversely affected.	

# H. Actions to Reduce Adverse Effects

I.	Explain the actions to reduce adverse effects to each species listed above (For each species for which impacts were identified, describe any conservation measures (e.g. BMPs) that will be implemented to avoid or minimize the impacts. Conservation measures are designed to avoid or minimize effects to listed species and critical habitats or further the recovery of the species under review. Conservation measures are considered part of the proposed action and their implementation is required. Any changes to, modifications of, or failure to implement these conservation measures may result in a need to reinitiate this consultation.)
II.	Explain the actions to reduce adverse effects to critical habitat listed above (For critical habitat for which impacts were identified, describe any conservation measures (e.g. BMPs) that will be implemented to avoid or minimize the impacts. Conservation measures are designed to avoid or minimize effects to listed species and critical habitats or further the recovery of the species under review. Conservation measures are considered part of the proposed action and their implementation is required. Any changes to, modifications of, or failure to implement these conservation measures may result in a need to reinitiate this consultation.)

# I. Marine Mammals

I.	(e.g.,whales, dolpunintentional bu	mmal Protection Act prohibits the taking (including disruption of behavior, entrapment, injury, or death) of all marine mammals phins, manatees). However, the MMPA allows limited exceptions to the take prohibition if authorized, such as the incidental (i.e., at not unexpected) take of marine mammals. The following questions are designed to allow the Agencies to quickly determine if the potential to take marine mammals. If the information provided indicates that incidental take is possible, further discussion with required.
	Is your activity o	ccurring in or on marine or estuarine waters, or could it impact the quality (e.g., salinity, temperature) of marine or estuarine waters?
	NO	YES
11.	Does your activ	vity involve any of the following:
	NO YES	
		a) Use of active acoustic equipment (e.g., echosounder) producing sound below 200 kHz
		b) In-water construction or demolition
		c) Temporary or fixed use of active or passive sampling gear (e.g., nets, lines, traps; turtle relocation trawls)
		d) In-water Explosive detonation
		e) Building or enhancing areas for water-related recreational use or fishing opportunities (e.g. fishing piers, bridges, boat ramps, marinas)
		f) Aquaculture
		g) Dredging or in-water construction activities to change hydrologic conditions or connectivity, create breakwaters and living shorelines, etc.
		h) Restoration of barrier islands, levee construction or similar projects
		i) Fresh-water river diversions
111		"Yes" to any of the activities immediately above or whether the activity could impact the quality of marine or estuarine waters, the nature of the activities in more detail or indicate which section of the form already includes these descriptions:
IV.	Are any measu provide text in	ares planned to mitigate potential impacts to marine mammals? If yes, NO YES box below.

# J. Bald Eagles

Are bald eagles present in the action area?

NO

YES

If YES, the following conservation measures should be implemented:

- 1. If bald eagle breeding or nesting behaviors are observed or a nest is discovered or known, all activities (e.g., walking, camping, clean-up, use of a UTV, ATV, or boat) should avoid the nest by a minimum of 660 feet. If the nest is protected by a vegetated buffer where there is *no* line of sight to the nest, then the minimum avoidance distance is 330 feet. This avoidance distance shall be maintained from the onset of breeding/courtship behaviors until any eggs have hatched and eaglets have fledged (approximately 6 months).
- 2. If a similar activity (e.g., driving on a roadway) is closer than 660 feet to a nest, then you may maintain a distance buffer as close to the nest as the existing tolerated activity.
- 3. If a vegetated buffer is present and there is no line of sight to the nest and a similar activity is closer than 330 feet to a nest, then you may maintain a distance buffer as close to the nest as the existing tolerated activity.
- 4. In some instances, activities conducted at a distance greater than 660 feet of a nest may result in disturbance. If an activity appears to cause initial disturbance, the activity shall stop and all individuals and equipment will be moved away until the eagles are no longer displaying disturbance behaviors.

Will you implement the above measures?

NO

YES

If these measures cannot be implemented, then you must contact the Service's Migratory Bird Permit Office.

Texas - (505) 248-7882 or by email: permitsR2MB@fws.gov

Louisiana, Mississippi, Alabama, Florida – (404) 679-7070 or by email: permitsR4MB@fws.gov

# K. Migratory Birds

Identify the species anticipated in the action area and behaviors (breeding, roosting, foraging) anticipated during project implementation. You may list
similar species on a single line and categorize by type (e.g., Wading birds - great blue heron, snowy egret, reddish egret). If species or habitat impacts
could occur, identify avoidance and minimization measures to prevent incidental take. Incidental take of Migratory Birds cannot be authorized. Use
additional tables on the next page if needed.

Species/Species Group

Behavior

Species/Habitat Impacts and Conservation Measures to Minimize Impacts

# **Migratory Birds**

Continuation page if needed.

//. SPECIES/SPECIES GROUP

**BEHAVIOR** 

SPECIES/HABITAT IMPACTS and CONSERVATION MEASURES TO MINIMIZE IMPACTS

June 2016

#### **NEPA Documents**

Is the NEPA analysis for this project complete or in progress?

Yes

No

Does this project fall under a programmatic NEPA document different from the PDARP/PEIS?

Yes

No

(e.g. US Army Corps of Engineers, BOEM or other agency)

Fish and Wildlife Coordination Act (FWCA) consultation initiated or completed, if applicable? Yes No

If yes to any question above, please provide details in the text box (i.e. link to the document, or name of the document, year, lead federal agency, USFWS Field Office involved, etc.). If you do not have a link, attach documents to this BE form. Any documentation or information provided will be very helpful in moving your project forward.

#### NMFS ESA § 7 Consultation

We request that all ESA §7 consultation requests/packages be submitted electronically to: **Christina.Fellas@noaa.gov** 

Questions about consultation status may be directed to the email address above or

by phone: Christy Fellas: 727-551-5714

#### **USFWS ESA § 7 Consultation**

We request that all consultation requests/packages to USFWS be submitted electronically to: **Ashley Mills@fws.gov**.

You will be notified when we receive your Biological Evaluation. Upon receipt, we will conduct a preliminary review and provide any comments and feedback, including any requests for modifications or additional information. If modifications or additional information is necessary, we will work with you until the Biological Evaluation form is considered complete. Once complete, we will send your Biological Evaluation to the appropriate Field Office to conduct consultation.

Questions about consultation status may be directed to the email address above or by phone: Ashley Mills: 812-756-2712

Name of Person Completing this Form:

Name of Project Lead:

Date Form Completed:

Date Form Updated:

# **Endangered Species Act Programmatic Biological Opinion Deepwater Horizon Oil Spill Restoration**

# **National Marine Fisheries Service**

Complete this section <u>only</u> if your project qualifies for streamlined ESA consultation under the ESA Framework Programmatic Biological Opinion completed by NMFS on February 10, 2016. To be eligible for streamlined ESA consultation with NMFS, you must implement all Project Design Criteria (PDCs) applicable to your project. By <u>checking all boxes below</u> that apply to this project you are confirming that PDCs are incorporated into the project design and construction. The entire Biological Evaluation Form must be completed and include any information necessary to verify that all applicable PDCs are incorporated into the project. If the project incorporates more than one type of restoration, check boxes in all appropriate categories.

You must receive NMFS approval before proceeding with your project. Note that this PDC checklist does not apply to ESA consultation with USFWS.

Full text of the PDCs can be reviewed at:

http://sero.nmfs.noaa.gov/protected\_resources/section\_7/freq\_biop/documents/DWH\_bo/appendix\_a.pdf

Oyster Reef Creation and Enhancement Yes No

Marine Debris Removal Yes

No

**Construction of Living Shorelines** 

Yes

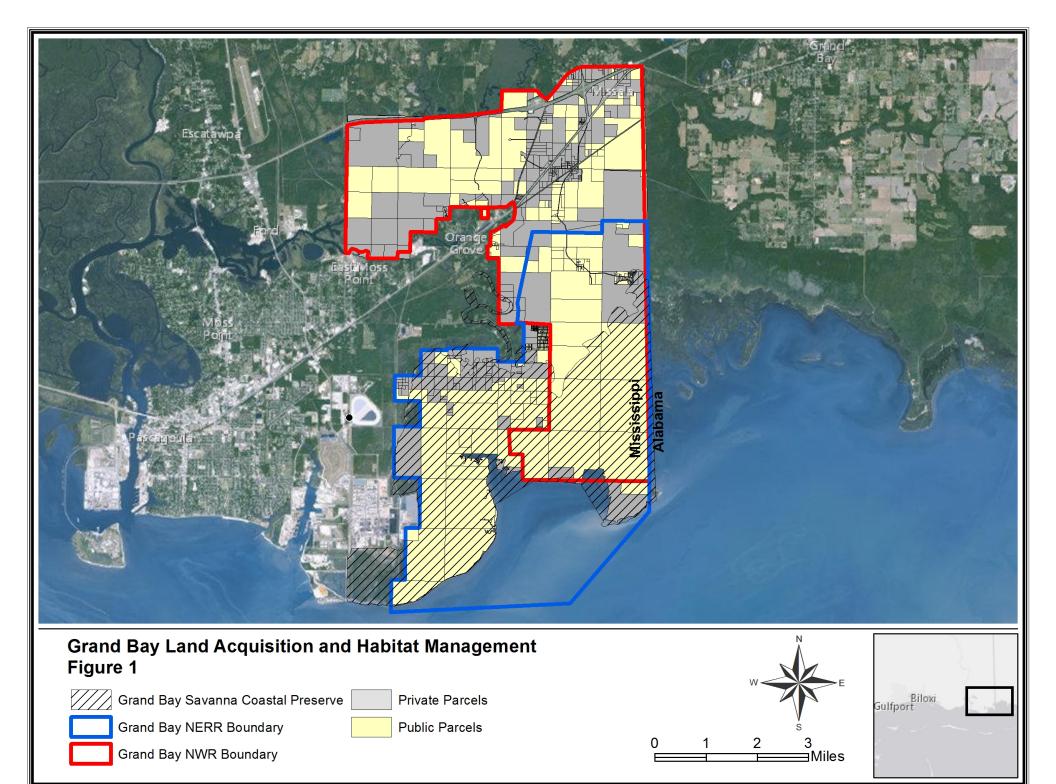
No

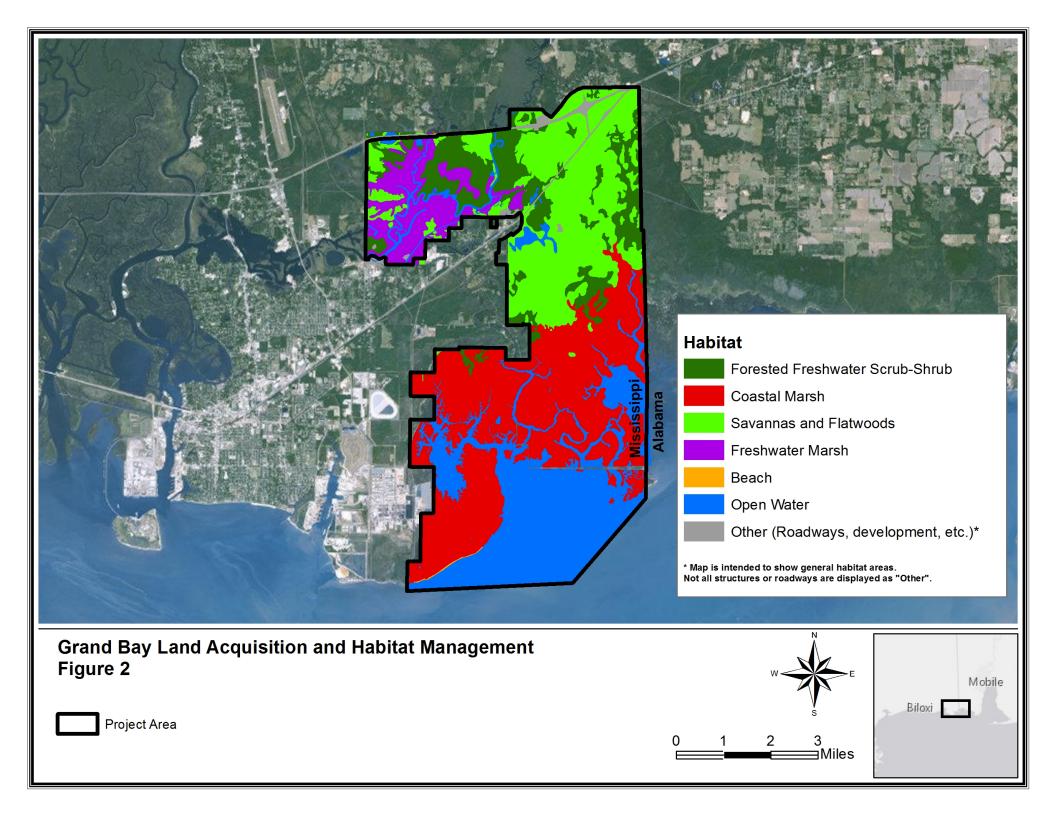
**Marsh Creation and Enhancement** 

Yes

No

Construction of	Non-Fishing Piers	Yes	No
Check the box to co	nfirm that all applicable requireme	nts are met a	nd a streamlined consultation with NMFS is requested:
Name of person co	ompleting this form:		
Date form comple	ted:		
	*You must receive NMFS ap	proval befo	ore proceeding with your project *





G. Effects of the Proposed Project Grand Bay Land Acquisition and Habitat Management Subsection G of the BE form

All of the restoration measures and management activities will be designed to have long term beneficial impacts to habitats and the native species that utilize the areas. Land acquisition will prevent development of the land and loss of habitat.

We anticipate this land acquisition will not affect any listed species or designated critical habitat. There may be beneficial and adverse effects to listed species from the restoration measures and management activities, as described below. Direct impacts to species and habitats could originate from vegetation damage from chemical treatment, mechanical treatment, and prescribed fire. The cumulative impacts of all the restoration measures over the length of the project will ultimately be beneficial with little to no long-term adverse effects. Actions to minimize the potential for adverse effects are provided in the Grand Bay Land Acquisition and Habitat Management Best Practices Summary Table (attached) and are discussed for each species below.

None of the restoration measures and management activities will be implemented in open water. To prevent sediment from affecting protected species or their habitats, an erosion control plan will be developed and implemented to minimize erosion during and after implementation and (for chemical treatment), a spill prevention plan will be developed and implemented. The erosion control plan could consist of the use of vegetative buffers (100 feet or greater), revegetatation with native species or annual grasses and any other measures needed to prevent sediment from reaching protected species or their habitat.

The following describes the species habitat and the effects determination:

Piping plover and red knot: Piping Plover populations winter on the Gulf and Atlantic coasts. In Mississippi piping plover are commonly observed on barrier islands and beaches and are generally present between August and May. Red knots may stop over on the Gulf coast during their winter and spring migrations, but are generally not a resident species. Acquisition and preservation are the only measures planned for beach habitat; however, restoration measures and management activities on adjacent habitats include chemical treatment and mechanical treatment. Best management practices such as erosion control and spill prevention plans will be implemented. Measures outlined in the Best Practices Summary Table attachment will be implemented to minimize any potential effect to the species. If disturbed, this species can temporarily leave the area during the implementation of restoration measures and management activities. This project is intended to have beneficial impacts to piping plover and red knot by preserving beach habitat. As such, the project may affect, but not likely adversely affect piping plover and red knot.

Alabama red-belly turtle: Habitat is fresh and brackish water with submerged and emergent vegetation and includes freshwater marsh and savannas and flatwoods. In the project area this species could utilize freshwater marsh and savanna and flatwoods. Restoration measures and management activities on Alabama red-belly turtle habitat include acquisition and preservation, which would benefit the species. Habitat management activities also include chemical treatment, mechanical treatment, and prescribed fire which could adversely impact this species. If there is potential habitat for the Alabama red-belly turtle, surveys will be conducted in

potential habitat. Survey results will be considered in the design of the restoration measures and management activities to either avoid or minimize impacts to the species. Actions to minimize potential adverse effects include, but are not limited to, those listed in the Best Practices Summary Table: erosion control and spill prevention plans. As such, the project may affect, but is not likely to adversely affect the Alabama red-belly turtle.

Black pinesnake: Suitable habitat includes open canopy longleaf pine forest with herbaceous ground cover and well-drained sandy soils and, less so, hardwood forests (USFWS 2010). In the project area this species could utilize savannas and flatwoods. Restoration measures on this habitat type include acquisition/preservation, which would benefit the species. Habitat management activities include chemical treatment, mechanical treatment, and prescribed fire which could adversely impact this species. It is not likely that black pine snake habitat exists in the project area because much of the habitat in the project area is characterized by dense canopy cover or existing disturbance; however, if potentially suitable habitat is identified, then surveys will be conducted. If suitable habitat is discovered, the results will be considered in the design of the restoration measures and management activities to avoid or minimize impacts to the species. The Implementing Trustee(s) will coordinate with the USFWS Jackson, MS field office if help is needed in identification of habitat, conducting surveys and/or the development of practices for site-specific restoration measures and management activities. As such, the project may affect, but is not likely to adversely affect the black pine snake.

Gopher tortoise: The gopher tortoise uses well-drained to excessively well-drained upland soils. Tortoises require soils that are sandy enough to permit construction of burrows and open canopies and sparse shrub cover which allows sunlight to reach the ground floor. In Mississippi, these areas often support a mixture of longleaf pine and scrub oaks. In the project area this species could utilize savannas and flatwoods. Restoration measures on this habitat type include acquisition/preservation which will benefit the species. Habitat management activities include chemical treatment, mechanical treatment, and prescribed fire which could adversely impact this species. Areas that are likely to contain the species will be surveyed; if burrows are identified, conservation measures detailed in the Best Practices Summary Table (attached) will be implemented. As such, the project may affect, but is not likely to adversely affect the gopher tortoise.

Louisiana quillwort: The Louisiana Quillwort has been observed in 10 counties in 174 streams within 17 watersheds (USFWS 2012) throughout the State of Mississippi with the largest colony found in the DeSoto National Forest (USFWS 2012). This species is found in all three coastal Mississippi counties (MDWFP 2001; USFWS 2012) although none have been found near the project area (MDWFP 2001). In coastal Mississippi, Louisiana Quillwort habitat includes perennial streams and banks in bottomland hardwood habitats likely with bald cypress and possibly the presence of stream macrophytes such as *Sparganium* spp. and *Orontium* spp. (USFWS 2012). Earlier sources indicate that suitable habitat for this species consists of sand or gravel bars located in intermittent streams and associated riparian areas (MDWFP 2001). Louisiana Quillworts are sensitive to changes in hydrology, sedimentation, and alterations to the surrounding overstory (USFWS 2012). In the project area this species could utilize savannas and flatwoods, and forested freshwater scrub-shrub habitat. Restoration measures on this habitat type include acquisition/preservation, which would benefit the species, as well as chemical treatment, mechanical treatment, and prescribed fire, which could adversely affect the species. If mechanical or chemical treatment, or prescribed fire will be conducted within 165 feet of

Louisiana quillwort suitable habitat (ephemeral, intermittent, 1st and 2nd order perennial freshwater streams), then a qualified biologist will conduct a survey for Louisiana quillwort. If the species is found, then protective measures outlined in the Best Practices Summary Table (which is attached) will be implemented. As such, the project may affect, but is not likely to adversely affect the Louisiana quillwort.

Mississippi sandhill crane: The Mississippi sandhill crane utilizes open wetland habitats surrounded by shrubs or trees. Critical Habitat has been designated on and adjacent to the Mississippi Sandhill Crane National Wildlife Refuge (USFWS 2013). The project area is not located within Critical Habitat or in the crane consultation zone. In the project area, this species could utilize savanna and flatwoods and forested freshwater scrub-shrub habitats, primarily for non-breeding season roosting and foraging. Restoration measures on this habitat type include acquisition/preservation, chemical treatment, mechanical treatment, and prescribed fire. If disturbed, this species can temporarily leave the area during the implementation of restoration measures and management activities. As such, the project may affect, but is not likely to adversely affect the Mississippi sandhill crane.

**Wood stork:** In Mississippi, wood storks have been observed most frequently along the western edge of the state in those counties bordering the Mississippi River and with increasing frequency in some counties along the eastern edge of the state, although they may occur almost anywhere there are sloughs or swamps to provide feeding habitat. The Wood Stork occurs primarily in freshwater wetlands, including ponds, bayheads, flooded pastures, oxbow lakes, and ditches. Nesting usually occurs in bald cypress trees in swamps, although breeding has also been observed in mangroves (MS Museum of Natural Science 2015). In the project area this species could utilize savannas and flatwoods and forested freshwater scrub-shrub habitats; restoration measures on this habitat type include acquisition/preservation, chemical treatment, mechanical treatment, and prescribed fire. This species uses habitat in the project area primarily for non-breeding season roosting and foraging and can leave the area during the implementation of restoration measures and management activities. As such, the project may affect, but is not likely to adversely affect the wood stork.

Red-cockaded woodpecker: In Mississippi, this species has been recorded primarily from the southern two-thirds of the state. The red-cockaded woodpecker is a species of southern pine forests. The preferred nesting habitat is open, park-like, mature pine woodlands with few or no hardwood trees present. Preferred feeding habitats are pine stands with trees 23 cm (9 in.) and greater in diameter. These may or may not include a significant hardwood component. The redcockaded woodpecker excavates nesting and roosting cavities in living pine trees, and is the only species known to do so exclusively. Cavities have been found in most species of southern pines, but longleaf pine (Pinus palustris) appears to be the preferred species. Older, mature trees are selected for cavity excavation (MS Museum of Natural Science 2014). In the project area this species could utilize savannas and flatwoods; restoration measures on this habitat type include acquisition/preservation, chemical treatment, mechanical treatment, and prescribed fire. If disturbed, this species can temporarily leave the area during the implementation of restoration measures and management activities. Areas that are likely to contain the species will be surveyed; if nesting is identified, conservation measures detailed in the Best Practices Summary Table (attached) will be implemented. As such, the project may affect, but is not likely to adversely affect the red-cockaded woodpecker.

#### **Grand Bay Land Acquisition and Habitat Management Best Practices Summary Table**

Species/Restorat ion Measure

**Best Practice** 

#### Best Practice for Protected Species That Could Occur in the Grand Bay Land Acquisition and Habitat Management Project Area

#### Alabama Red-Belly Turtle

Surveys will be conducted in potential habitat. Survey results will be considered in the design of the restoration measures and management activities to either avoid or minimize impacts to the species. Best management practices outlined in applicable erosion control plans and applicable spill prevention plans will be implemented to minimize the indirect impacts.

Exemptions under Section 4(d) of the Endangered Species Act allow the following management activities within habitats occupied by the black pinesnake: (1) Prescribed burning, including all fire break establishment and maintenance actions, as well as actions taken to control wildfires; (2) Herbicide application for invasive plant species control, site-preparation, and mid-story and understory woody vegetation control. All exempted herbicide applications must be conducted in a manner consistent with Federal law, including Environmental Protection Agency label restrictions; applicable State laws; and herbicide application guidelines as prescribed by herbicide manufacturers and; (3) All forest management activities that maintain lands in a forested condition, except for: (a) Conversion of longleaf-pine-dominated forests (>51 percent longleaf in the overstory) to other forest cover types or land uses; or (b) those activities causing significant subsurface disturbance, including, but not limited to, shearing, wind-rowing, stumping, disking (except during fire break creation or maintenance), root-raking, and bedding. Areas requiring mechanical treatment such as shearing, wind-rowing, stumping, disking, root raking and bedding are typically dominated by invasives woody shrub and tree species and are not suitable habitat (open canopy settings) for blackpine snake. An assessment of habitat would be completed. Surveys would be conducted of areas that have potential black pinesnake habitat. The results would be considered in the design of the management and or restoration measures to avoid or minimize impacts to the species. The Implementing Trustee would coordinate with the Jackson Field Offices if help is needed on habitat identification of habitat. conducting of surveys and/or the development of practices on a site-specific restoration plan.

#### Black pinesnake

A qualified biologist will conduct gopher tortoise surveys in areas that have suitable habitat and if burrows are identified, the following conservation measures will be implemented to avoid or minimize impacts:

1) Mechanical Treatment To the

# Gopher tortoise

extent practicable, vegetation clearing within 13 feet of a gopher tortoise burrow would be conducted but with hand tools (i.e., weed trimmer, push mower, chainsaws). In specific cases where the hand tool restriction imposes additional costs and time required to maintain mowed areas, the specific provisions for mowing operations with bush-hog or rotary cutters within 13 feet of active and inactive gopher tortoise burrows during the dormant season only (October through April) are as follows: the path of the tractor and mower will be directed so that tires do not cross directly over the burrow entrance, or plane of the underground burrow. However, tractors and mowers of sufficient width can be backed or pulled directly over the burrow apron, entrance, and its underground plane by straddling the wheels on either side of the burrow and apron. Whenever possible, mowing should be conducted in the winter to reduce the likelihood of gopher tortoises being active above ground. If practical, mowing should be planned for cloudy days when the temperatures are coolest. Heavy equipment will stay 14 M (13 ft) from know gopher tortoise burrows. Heavy equipment includes tractors, crawler loaders, crawler dozer, backhoe/loader, front end loader, scraper pan, monitor grader, skid steers, forklift, hydraulic excavator, specialty tracked equipment, gyrotracks with roller choppers, and other equipment. Do not place or operate logging decks within 186 feet of an active or inactive burrow, the area where tortoises normally forage from their burrows. Do not sheer, root-rake, disc, bed or create windrows in habitat occupied by tortoises, which is represented as a 2.5-acre area with a radius of 186 feet around any active burrow.

2) Chemical Treatment - All motorized equipment should be kept a minimum of 4 Meters (13 ft) from gopher tortoise burrows and herbicide applications should be conducted on foot. For foliar herbicide application to control shrubs and small hardwooods, use imazapyr, glyphosate, and/or triclopyr by directed ground spray if prescribed fire is not feasible or is ineffective due to inadequate fuel loads, unmanageable smoke hazards, prescribed fire permit bans and restrictions, or low expected mortality due to the size, density, and cover of shrubs and hardwoods. Do not aerially apply these or other herbicides. Revegetation - for artificial regeneration, do not plant more than 500 seedlings per acre. Design all practices in gopher tortoise habitat to minimize or avoid unintentional damage to non-target plants. This applies to all practices where vegetation is managed such as the use of herbicides or site prep/harvest equipment.

Louisiana quillwort	If the restoration measure or management activity (i.e. mechanical or chemical treatment, and prescribed fire) will be conducted within 165 feet of Louisiana quillwort suitable habitat (ephemeral, intermittent, 1st and 2nd order perennial freshwater streams), then a qualified biologist will conduct a survey for Louisiana quillwort. If Louisiana quillwort is found, then the following protective measures should be adopted: No herbicides will be mixed or applied within 100 feet of Louisiana quillwort plants/colonies. Minimize turbidity and siltation from upstream and upslope land clearing activities. No land clearing will occur within 165 feet of streams containing Louisiana quillwort. Heavy equipment will not be used within a 165 ft. buffer area of Louisiana quillwort plants/colonies.
Mississippi Sandhill Crane	Species use habitat primarily for non-breeding season roosting and foraging and can leave the area during construction.
Piping Plover and Red Knot	Provide all individuals working on a restoration activities associated with the project with information in support of general awareness of piping plover or red knot presence and means to avoid birds and their critical or otherwise important habitats.
	Minimize vegetation planting in preferred habitats and avoid removal of wrack year-round along the shoreline.
Red-Cockaded Woodpecker	Avoid working within active red-cockaded woodpecker clusters (the minimum convex polygon containing the aggregation of cavity trees used by a group of red-cockadec woodpeckers and a 200- foot-wide buffer surrounding the polygon).
	any individuals or presence can be assumed. If red-cockaded woodpeckers are present (or assumed to be), avoid cavity trees and use of mechanized equipment during the non-nesting season (approximately April 1 through July 31).
	If tree removal is necessary, survey pine trees approximately 60 or more years old for active cavities within one year of the proposed removal. Extend surveys from the project situation on less than one-half mile. Replace any cavities affected by the project by drilled cavity construction.
	If impacts to suitable foraging habitat (pines approximately 30 or more years old and within one-half mile of an active cavity tree) are proposed, conduct a foraging habitat analysis Foraging habitat may need to be replanted post-project.
	Design projects within red-cockaded woodpecker suitable habitat such that prescribed fire needs are not impeded.
Wood Stork	Species use habitat primarily for non-breeding season roosting and foraging and can leave the area during construction.

Migratory Birds	Pre-work nesting surveys for migratory birds and raptors will be conducted and if evidence of nesting is found, resource managers will coordinate with USFWS Jackson, MS field office to develop appropriate conservation measures. These species are mobile and would likely exit the area during implementation of restoration measures and management activities (no impacts to overall population). The following best practices will be implemented to the extent practicable in order to avoid or minimize impacts to migratory bird species including bald eagles: • Use care to avoid birds when operating machinery or vehicles near birds.  • Avoid working in migratory bird nesting habitats during breeding, nesting, and fledging (approximately mid-February through late August). If restoration measures or management activities must occur during this timeframe and breeding, nesting, or fledging birds are present, contact the state trust resource agency to obtain the most recent guidance to protect nesting birds or rookeries, and their recommendations will be implemented.  • Conservation areas may already be marked to protect bird nesting areas. Stay out of existing marked areas.  • If vegetation clearing is necessary, clear vegetation outside the migratory bird nesting season (approximately mid-February through late August) or have a qualified biologist inspect for active nests. If no active nests are found, vegetation may be removed. If active nests are found, vegetation may be removed after the nest successfully fledges.
Bald eagles	<ul> <li>If bald eagle breeding or nesting behaviors are observed or a nest is discovered or known, have all activities avoid the nest by a minimum of 660 feet. If the nest is protected by a vegetated buffer where there is no line of sight to the nest, then the minimum avoidance distance is 330 feet. Maintain this avoidance distance from the onset of breeding/courtship behaviors until any eggs have hatched and eaglets have fledged (approximately 6 months).</li> <li>If a similar activity (such as driving on a roadway) is closer than 660 feet to a nest, maintain a distance buffer as close to the nest as the existing tolerated activity. If a vegetated buffer is present and there is no line of sight to the nest and a similar activity is closer than 330 feet to a nest, then maintain a distance buffer as close to the nest as the existing tolerated activity.</li> <li>In some instances, activities conducted within 660 feet of a nest may result in disturbance. If an activity appears to cause initial disturbance, stop the activity and move all individuals and equipment away until the eagles are no longer displaying disturbance behaviors.</li> </ul>
	General Best Practices for Site-Specific Restoration Measures and Best Management Practices-Grand Bay Land Acquisition and Habitat Management Project
Chemical Treatment	For chemical treatment, personnel applying chemicals would follow all warning labels on chemical containers. Personnel will apply herbicide in accordance with the direction and guidance provided on the appropriate U.S. Environmental Protection Agency (EPA) labels and state statutes during land-based activities.
	Herbicides should not be applied within 60 feet of any endangered or threatened plant species (or plant species of concern), unless analysis indicates herbicide use is the best way to protect the species from invasive weeds or promote the species, and application methods are selective to the target plants being treated.
Prescribed Burn	Planning and implementation of prescribed burns should include measures to provide protection for known occurrences of threatened, endangered, sensitive, and locally rare species that are susceptible to damage or extirpation from fire injury.
All Restoration Measures	Erosion control measures should be applied in all ground-disturbing activities to reduce movement of bare soil and minimize direct delivery of sediment to streams or other water-bodies (including estuarine systems). Appropriate erosion control measures (installing water diversion, revegetation, mulch, silt fences, etc.) should be implemented as promptly as practical.  Planning and implementation of fire break construction, and other ground disturbing projects should include measures to provide protection for threatened, endangered, sensitive, and locally rare species that are susceptible to damage or extirpation from ground disturbance. These are referred to as "species sensitive to soil disturbance and species sensitive to recreational traffic."
	Provide all individuals working on restoration activities associated with the project with information in support of general awareness of and means to avoid impacts to protected species and their habitats present at the specific project site.

In Repl	ly Refer	То:
		Date
Memor	randum	
То:		Deputy Case Manager, <i>Deepwater Horizon</i> Department of the Interior Natural Resource Damage Assessment and Restoration (NRDAR)
From:		Field Supervisor, [Field Office Name]
Subject	t:	Informal Consultation and Conference for the Proposed [project name], [project location]
is in ac seq.) (E determent they be	ecordance ESA). Winations ecome list	lum acknowledges our receipt of your memorandum on [month day], 2015. This response with Section 7 of the Endangered Species Act of 1973, as amended (16 U.S.C. 1531 et Ve have reviewed your proposed project and concur with your [month day], 2015 for endangered and threatened species, their critical habitat, and at-risk species (should sted). We based our concurrence on the justification below. Where more than one is applicable, multiple boxes are checked and additional comments are added.
		s-specific surveys were conducted and there are no endangered, threatened, or at-risk or designated critical habitat on site. Comments:
		gered, threatened, and at-risk species are not known from and are not expected to occur the vicinity of the proposed project. Comments:
	descrip	priate avoidance and minimization measures have been included within the project tion to ensure that any effects to listed species (or at-risk species should they become are insignificant or discountable. Comments:
		habitat is not present on site and does not occur within the vicinity of the proposed.  Comments:
	descrip	oriate avoidance and minimization measures have been included within the project tion to ensure PCEs and/or critical habitat will not be adversely modified or destroyed.

	The proposed project is completely beneficial to the listed or at-risk species and/or critical habitat considered. Comments:
may af	the project description changes, or new information reveals that the effects of the proposed action fect listed species in a manner or to an extent not considered, or a new species or critical habitat is ated that may be affected by the proposed action, no further action pursuant to the ESA is ary.
If you l	nave questions, please contact [Field Office lead] at [###-###-###] or email [first_last@fws.gov].