

## National Wildlife Refuge Fund

### Appropriations Language

For expenses necessary to implement the Act of October 17, 1978 (16 U.S.C. 715s), \$14,414,000. (*Department of Interior and Related Agencies Appropriations Act, 2005*).

### Authorizing Statutes

**Refuge Revenue Sharing Act** (16 U.S.C. 715s), as amended. Authorizes payments to be made to offset tax losses to counties in which Service fee and withdrawn public domain lands are located.

**Alaska National Interest Lands Conservation Act (ANILCA)**, Section 1002 and Section 1008, 16 U.S.C. 3142 and 3148. These sections address the procedures for permitting oil and gas leases on the Arctic National Wildlife Refuge coastal plain (Section 1002) and other non-North Slope Federal lands in Alaska (Section 1008).

National Wildlife Refuge Fund	2004 Actual	2005 Estimate	Uncontrollable & Related Charges (+/-)	Program Changes (+/-)	2006 Budget Request	Change From 2005 (+/-)
Budget Authority Request \$(000)	14,236	14,214	-	-	14,414	+200
Receipt Collections \$(000)	6,632	6,400	-	-	6,500	+100
[Expenses for Sales]	[2,781]	[3,274]	-	-	[3,274]	-
[ANILCA Expenses]	[1]	[100]	-	-	[100]	-
[CAM] (see General Business Operations)	[366]	[253]	-	-	[260]	[7]
FTE	24	28	-	-	28	-
<b>Total, National Wildlife Refuge Fund \$(000)</b>	<b>20,868</b>	<b>20,614</b>	<b>-</b>	<b>-</b>	<b>20,914</b>	<b>+300</b>
FTE	24	28			28	-

### Program Overview

The *Refuge Revenue Sharing Act*, as amended, authorizes revenues and direct appropriations to be deposited into a special fund, the National Wildlife Refuge Fund (NWRF), and used for payments to counties in which lands are acquired in fee (fee land) or reserved from the public domain (reserved land) and managed by the Service. These revenues are derived from the sale or disposition of (1) products (e.g., timber and gravel); (2) other privileges (e.g., right-of-way and grazing permits); and/or (3) leases for public accommodations or facilities (e.g., oil and gas exploration and development) incidental to, and not in conflict with, refuge purposes.

The Act authorizes payments for Service-managed fee lands based on a formula contained in the Act that entitles counties to whatever is the highest of the following amounts: (1) 25 percent of the net receipts; (2) 3/4 of 1 percent of the fair market value; or (3) 75 cents per acre. Appraisals are updated every 5 years to determine the fair market value. The most recent appraisal cycle began in FY 2004 with about 175 appraisals conducted annually.

Standard Form 300

DEPARTMENT OF THE INTERIOR  
FISH AND WILDLIFE SERVICE  
NATIONAL WILDLIFE REFUGE FUND

Object Classification (in thousands of dollars)

Identification code 14-5091-0-2-806	2004 Actual	2005 Estimate	2006 Estimate
<b>Direct Obligations</b>			
Personnel compensation:			
11.1 Full-time permanent	1,501	1,539	1,554
11.3 Other than full-time permanent	12	12	12
11.5 Other personnel compensation	21	22	22
11.9 Total personnel compensation	1,534	1,573	1,588
11.21 Civilian personnel benefits	397	405	409
21.0 Travel and transportation of persons	71	71	71
23.1 Rental payments	513	513	513
23.3 Communications, utilities, and misc. charges	62	62	60
24.0 Printing and reproduction	3	3	3
25.2 Other services	481	300	300
25.3 Purchase of goods and services from Gov't accounts	297	200	186
25.4 Operation and maintenance of facilities	28	28	28
25.6 Medical care	1	1	1
25.7 Operation and maintenance of equipment	23	23	23
26.0 Supplies and materials	162	153	150
31.0 Equipment	2	2	2
32.0 Land and structures	40	40	40
14.10 Grants, subsidies, and contributions	17,966	17,698	17,187
99.99 Total obligations	21,580	21,072	20,561

Personnel Summary

Identification code 14-5091-0-2-806	2004 Actual	2005 Estimate	2006 Estimate
<b>Direct</b>			
Total compensable workyears:			
Full-time equivalent employment	28	28	28
Average salary per FTE	54,786	56,177	56,719

The refuge revenue sharing payments that are made on lands reserved from the public domain and administered by the Service for fish and wildlife purposes are always 25 percent of the net receipts collected from the reserved land in the county. If no receipts are collected, no revenue sharing payment is made. However, the Bureau of Land Management (BLM) makes Payments in Lieu of Taxes (PILT) (31 U.S.C. 6901-6907) on all public domain lands, including Service-reserved land. The Service annually reports to the BLM all of our reserved land acres and the revenue sharing amount already paid on those acres. The BLM then calculates the PILT amount, subtracts the amount the Service has already paid, and makes the PILT payment to the community.

The *Refuge Revenue Sharing Act* also provides for the payment of certain expenses, for example, the field level expenses incurred in connection with revenue producing activities and the costs for appraisals that are conducted on installations every five years. Such expenses include:

- Salaries of foresters who cruise and mark timber for sale;
- Staff salaries and supplies associated with maintenance of fences in support of grazing;
- Costs associated with sale of surplus animals and collecting refuge share of furs and crops;
- Conducting land appraisals.

Sections 1008 and 1009 of the *Alaska National Interest Lands Conservation Act* (ANILCA), 16 U.S.C. 3148, address procedures for oil and gas leasing on non-North Slope Federal lands in Alaska. Title XI of the Act, 16 U.S.C. 3161, addresses the procedures for transportation and utility systems in and across the Alaska conservation system units. The cost to process an application or administer a permit relating to utility and transportation systems or seismic exploration is paid by the applicant and deposited in the NWRP for reimbursement to the Region.

According to current projections, payments to counties in FY 2006 will equal \$17,440,000, or 42 percent of the estimated full entitlement, based on appropriations of \$14,414,000 and \$3,026,000 of estimated receipts less expenses.

The National Wildlife Refuge Fund supports the draft DOI Strategic Plan through the Serving Communities Mission Goal, which is to protect lives, resources, and property. The program contributes to Intermediate Outcome Strategy 4: Promote Respect for Private Property/ Intermediate Outcome Measure: Payment in Lieu of Taxes (PILT).

### **2004 Program Performance Accomplishments**

In FY 2004, Payments to Counties from receipts totaled \$3,730,085. The field level expenses associated with revenue-producing activities and the Appraisal Services Directorate expenses in FY 2004 totaled \$2,781,000. In FY 2004, the expenses for processing and administering ANILCA applications and permits were \$1,000. This was the cost to complete environmental reviews and process applications for transportation and utility systems in Alaska in FY 2004. Because net revenues from the sale and disposition of products, privileges, and leases were insufficient to make the full payments counties were entitled to receive according to the formulas stipulated in the *Refuge Revenue Sharing Act*, the Service received \$14,236,000 in direct appropriations to supplement payments to counties.

**NATIONAL WILDLIFE REFUGE FUND**

The following table highlights revenues generated in FY 2004. These funds, less expenses, will be used for payments to counties in FY 2005.

<b>Revenue Producing Activity</b>	<b>FY 2004 Receipts</b>
Grazing	1,028,972
Hay	407,192
Forest Products	2,510,511
Mineral Resources - Oil and Gas	754,538
Mineral Resources - Sand and Gravel	8,721
Surplus Animal Disposal	291,525
Furbearers	22,839
Public Use Revenues (Concessions)	424,400
Public Use Revenues (User fees)	602,905
Other Special Use (Bee Hives, Raw Water)	569,568
ANILCA - Right of Way	10,531
<b>Subtotal</b>	<b>6,631,702</b>
FY 2004 Expenses for Sales	-2,781,000
FY 2004 ANILCA Expenses	-1,000
FY 2004 CAM	-366,000
<b>Total, FY 2004 Avail. for Payments to Counties</b>	<b>\$3,483,702</b>

**2005 Planned Program Performance**

In FY 2005 the Service will combine \$3,483,702 in net receipts from FY 2004 with \$14,214,000 in appropriations to direct \$17,698,000 toward payments to counties, or approximately 44 percent of full entitlement.

**2006 Planned Program Performance**

In FY 2006 the Service expects to combine \$2,773,000 in net receipts with \$14,414,000 in appropriated funds to provide \$17,187,000, or about 41 percent of the revenue sharing entitlement, to the counties.

Standard Form 300

DEPARTMENT OF THE INTERIOR  
FISH AND WILDLIFE SERVICE  
NATIONAL WILDLIFE REFUGE FUND

Program and Financing (in thousands of dollars)

Identification code 14-5091-0-2-806	2004 Actual	2005 Estimate	2006 Estimate
<b>Obligations by Program Activity:</b>			
00.01 Expenses for sales	3,613	3,274	3,274
00.02 Seismic exploration	1	100	100
00.03 Payments to counties	17,966	17,698	17,187
10.00 Total obligations	21,580	21,072	20,561

<b>Budgetary Resources Available for Obligation:</b>			
21.40 Unobligated balance available, start of year	4,185	3,484	3,026
22.00 New budget authority (gross)	20,867	20,614	20,914
22.10 Resources available from recoveries of prior year obligations	12	0	0
23.90 Total budgetary resources available for obligation	25,064	24,098	23,940
23.95 New obligations (-)	-21,580	-21,072	-20,561
24.40 Unobligated balance available, end of year	3,484	3,026	3,379

<b>New Budget Authority (gross), Detail:</b>			
Current:			
40.00 Appropriation (general fund)	14,236	14,214	14,414
43.00 Appropriation (total)	14,236	14,214	14,414
Permanent:			
60.20 Appropriation (special fund, indefinite)	6,632	6,400	6,500
70.00 Total new budget authority (gross)	20,868	20,614	20,914

<b>Change in Unpaid Obligations:</b>			
Unpaid obligations, start of year:			
72.40 Obligated balance, start of year	626	461	757
73.10 New obligations	21,580	21,072	20,561
73.20 Total outlays, gross (-)	-21,733	-20,776	-20,869
73.45 Recoveries of prior year obligations	-12	0	0
74.40 Obligated balance, end of year	461	757	449

<b>Outlays, (gross) Detail:</b>			
86.90 Outlays from new current authority	14,236	14,214	14,414
86.97 Outlays from new permanent authority	1,990	1,920	1,950
86.98 Outlays from permanent balances	5,507	4,642	4,505
87.00 Total, outlays (gross)	21,733	20,776	20,869

<b>Net Budget Authority and Outlays</b>			
89.00 Budget authority	20,867	20,614	20,914
90.00 Outlays	21,733	20,776	20,869

Fee land payments to the counties are typically based on the appraised value of each installation. However, for some counties 25 percent of the net receipts yields the highest entitlement amount and therefore, that amount is used for the revenue sharing payment. For example, 25 percent of timber sale receipts may be higher than the percentage of fair market value for some counties in California. If the net revenues are insufficient to make full payments for fee lands according to the formula contained in the Act, direct appropriations are authorized up to an amount equal to the difference between net receipts and full entitlement.

(Dollars in Thousands)

National Wildlife Refuge Fund	2004 Actual	2005 Estimate	2006 Estimate	Program Change (+/-)
<b>Receipts / Expenses</b>				
Receipts Collected	6,632	6,400	6,500	+100
Expenses for Sales	-2,781	-3,274	-3,274	-
ANILCA Expenses	-1	-100	-100	-
CAM	-366	-253	-260	-7
Net Receipts – available during the following year	3,484	2,773	2,866	+93
<b>Payments to Counties</b>				
Receipts Available - collected previous year		3,484	2,773	-711
Current Appropriation Request		**14,214	14,414	+200
Total Available for Payments to Counties		17,698	17,187	-193
Entitlement Level		40,000	42,000	+2,000
Percent Payment		44%	41%	-3%

\*\* Appropriation reflects both FY 2005 post-rescission amounts of .594% and .8%.