

## **CHAPTER 6. CLEARANCE SURVEY PROTOCOL FOR THE DESERT TORTOISE - MOJAVE POPULATION**

### **6.1. Objectives**

- Locate as many desert tortoises as possible within the project site.
- Remove all desert tortoises encountered from the project site.
- Safely excavate, collect, and rebury desert tortoise eggs.

### **6.2. Applicability of Clearance Surveys**

For projects located in occupied desert tortoise habitat, especially those projects with a permanent or linear disturbance (e.g., pipelines, roads, transmission lines), a clearance survey may be required as part of the Terms and Conditions of a biological opinion or incidental take permit. This survey is intended to reduce the likelihood that desert tortoises are killed or injured as a result of the proposed action. Clearance survey methods may include temporarily penning desert tortoises within the area surrounding its burrow, relocating desert tortoises from the impact area, or translocating desert tortoises to a designated area outside its home range in accordance with a USFWS-approved translocation plan (Section 7.10).

### **6.3. Methodology**

- Clearance surveys require 100 percent coverage of the project area, with a focus on locating all desert tortoises above and below ground within the project area. This survey would be conducted immediately prior to surface disturbance at each site within the project area or following construction of a desert tortoise-proof fence or similar barrier encompassing the project area to ensure that tortoises cannot enter the project area.
- Clearance surveys at the project site must consist of at least 2 consecutive surveys of the site. Surveys shall involve walking transects less than or equal to 15-feet (5-meter) wide under typical conditions. In areas of dense vegetation or when conditions limit the ability of the surveyor's to locate desert tortoises, transects should be reduced in width accordingly. Clearance surveys should be conducted when desert tortoises are most active (April through May or September through October). If desert tortoises are found during the second pass, the USFWS and appropriate State wildlife agency may require a third survey. If any desert tortoises need to be translocated follow the USFWS-approved translocation plan for that project.
- After the desert tortoise exclusion fence has been installed, the fencing should be checked several times a day to ensure a tortoise has not been trapped within the fence and may be exposed to lethal temperatures. Desert tortoises often pace along new fences attempting to gain access to the other side or return to areas from which they were removed.
- All methods used for handling desert tortoises during the clearance surveys must be in accordance with this Manual. Anyone that handles desert tortoises during clearance activities must have the appropriate authorizations from USFWS and the State.
- During the clearance surveys, desert tortoises in burrows may be removed through tapping (Section 6.4) or careful excavation. Multiple visits may be necessary if desert tortoises are inaccessible in deep caves or burrows.

- During all handling procedures, desert tortoises shall be treated in a manner to ensure that they do not overheat or exhibit signs of overheating (e.g., gaping, foaming at the mouth, etc.), or are placed in a situation where they cannot maintain surface and core temperatures necessary to their well-being. Desert tortoises shall be kept shaded at all times until it is safe to release them. Ambient air temperature shall be measured in the shade, protected from wind, at a height of 2 inches (5 centimeters) above the ground surface. All clearance activities (capture, transport, release, etc.) shall occur when ambient temperatures are below 95 degrees F (35 degrees C) and not anticipated to rise above 95 degrees F (35 degrees C) before handling and processing desert tortoises are completed. Refer to section 7.4 for handling desert tortoises during hot temperatures.
- If a desert tortoise is encountered aboveground and outside the temperature limits refer to Section 7.4 or 7.5.
- The area cleared and number of desert tortoises found within that area must be reported to the local USFWS and the appropriate State wildlife agency. The report should be made in writing, either by mail or email. Notification should be received within one week.
- If a desert tortoise is encountered after clearance surveys have been completed, process the tortoise according to the methods described above.

#### **6.4. Extracting Desert Tortoises from Burrows**

Before touching a desert tortoise or using any instrument that comes into contact with a desert tortoise, implement procedures described in Section 7.6. Examine the burrow for other occupants (e.g., snakes, spiders, scorpions, wasps, Gila monsters, etc.). Firmly pound the soil at the side of the “apron” or soil mound at the entrance of the burrow 5 to 6 times with an open hand then listen for desert tortoise movement; wait 30 seconds and repeat several times if needed. Avoid disturbing or pounding the center of the apron or entrance of the burrow where desert tortoises typically dig nests and lay their eggs. If the desert tortoise is visible deep in its burrow, the observer can gently tap the carapace 3 to 4 times with a stick (Medica et al. 1986). The observer should then remove the stick and move away from the burrow entrance. If tapping is successful, the desert tortoise will emerge, usually to the burrow entrance. If desert tortoise movements are not heard within a few minutes, discontinue tapping.

If the desert tortoise is within arm’s reach, firmly grasp the gular, plastron, or posterior edge of the carapace and gently pull the tortoise towards the burrow entrance. If the desert tortoise resists to the point where moderate pulling effort is unsuccessful, stop pulling while maintaining a grip on the tortoise; resume when the tortoise relaxes. **Never use a hook or other instrument to remove a desert tortoise from a burrow or otherwise compromise the integrity of a burrow if the desert tortoise will remain in the project area.**

If the area is to be cleared of all desert tortoises, excavate the burrow as described in Section 6.5. If the tortoise is in a deep caliche cave which cannot be excavated without potentially harming the desert tortoise, record the location and contact the USFWS for instruction.

## 6.5. Excavating Burrows

According to most agency documents, desert tortoise burrows are excavated only if they occur within a proposed disturbance area. If excavating a burrow to relocate a desert tortoise, and an artificial burrow is required, it should be constructed before beginning the excavation (Section 6.7.). Biological opinions and permits typically require that such areas be flagged and that project activities be confined to those areas. As an alternative to excavation in certain circumstances, the immediate area surrounding a burrow occupied by a desert tortoise may be temporarily penned, if authorized by the USFWS and the appropriate State wildlife agency (Section 6.9.).

When required, take measurements of the burrow before excavating it. Before excavation, feel for desert tortoise eggs by gently probing the soil in front of the burrow opening (i.e., the mound) with a blunt instrument (e.g., knitting needle) or similar instrument, and along the floor of the burrow as you excavate the burrow. The purpose of probing is to locate areas of excavated soil which are less compacted and may indicate a nest. Eggs have been found up to 6 feet (1.9 meters) in front of burrow openings and up to 6 feet (1.9 meters) within the entrance of a burrow; they may also occur in the mound at the burrow opening. To avoid crushing eggs, do not scrape the shovel across the bottom of the burrow, but continue to probe the area with your fingers as you proceed. Removal of the top 10 inches (25 centimeters) of soil (or until a hard layer of soil is encountered) will typically ensure that you find any desert tortoise eggs. Be particularly careful from late April to mid-October when eggs are most likely present. If found, follow the USFWS's egg handling protocol (Section 6.6.).

Excavators should wear leather or cloth gloves during burrow excavation to avoid being bitten or stung by venomous animals. Use blunt-nosed shovels or garden trowels. The preferred method involves two individuals, each with a shovel, to excavate a burrow. Place a shovel in the burrow entrance, or garden trowel for small burrows, and slice away the ceiling with the second shovel or trowel. Remove the soil with the first shovel or trowel as excavation proceeds and repeat. Excavate the burrow slowly and carefully and stop often to see if a desert tortoise is within reach. Do not collapse the burrow ahead of the shovel or trowel inside the burrow. You should feel the shovel contact the other shovel with each stroke to avoid striking a desert tortoise. It may take several minutes or several hours to excavate a desert tortoise burrow, depending on its length and other characteristics.

Always excavate the burrow to its absolute end(s), and then excavate an additional foot-or-so (0.3 meter) of harder soil beyond the suspected end to ensure that a desert tortoise is not behind a dirt plug or mound. Search all side tunnels within the burrow for desert tortoises, especially in kit fox dens. If a desert tortoise is found, do not assume that it is alone. After removing the first desert tortoise encountered, return to the burrow and continue to excavate it looking for additional desert tortoises. After excavating the burrow, leave it collapsed so that no desert tortoise may reuse it easily.

When excavating a burrow, stop digging when a desert tortoise is encountered. If during the desert tortoise less-active period (i.e., during July - August, and November - February; in Arizona the less-active period may begin in late May or June), relocate the desert tortoise to an artificial burrow. If it is during the most-active period (i.e., when desert tortoises are most likely

above ground; March - June, and September - October), place the desert tortoise in the shade of a shrub, or depending on conditions, in an artificial burrow (Section 6.7.).

## **6.6. Nest and Egg Handling Protocol**

Desert tortoises may lay eggs during the months of May through July and usually hatch July through October. Some eggs may not hatch, or hatchlings may not emerge until the following spring. Because desert tortoise eggs are also protected by the ESA, the Authorized Biologist shall search for nests and encouraged to search prior to clearance surveys. Desert tortoise eggs shall be moved to artificial nests either in the wild or at a USFWS-approved facility. If you encounter unemerged hatchlings, contact the USFWS and appropriate State wildlife agency for instructions. Authorized Biologists must receive special training in the procedures outlined below. If you discover a nest and have not been trained, the nest shall be carefully covered with soil so as not to move the eggs then contact the USFWS and appropriate State wildlife agency for instructions.

Any nest that is found shall be carefully excavated by hand at a time of day when the air temperature 6 inches (15 centimeters) above the ground is approximately equal to the soil temperature at egg level. Immediately upon finding a nest, discontinue using large tools. The Authorized Biologist shall excavate the nest using his or her hands. Disposable rubber or latex gloves must be worn when marking and handling eggs. Before disturbance of nest contents, each egg shall be gently marked with a small dot on the top using a felt-tipped pen to establish the egg's orientation in the nest. In handling nest contents, eggs must be maintained in this orientation at all times. Because egg shells become extremely fragile in the last few weeks before hatching, special care shall be taken with eggs found from August to mid-October. Because the egg is very fragile, it may break during handling; this will be lethal to the developing tortoise inside. Broken eggs shall be buried nearby and left in the field, or the contents preserved and made available for research projects. Report broken eggs to the USFWS and appropriate State wildlife agency as required for tortoise mortalities.

The Authorized Biologist shall measure and record the depth of the nest below the soil surface, the cardinal location of the nest in relation to any adjacent shrub (i.e., north, south, east, or west side of the shrub), the species of shrub and its approximate foliage volume, and the soil type. Place approximately 1 inch (2.5 centimeters) of soil from the nest area in a bucket and carefully transfer the eggs to the bucket, maintaining egg orientation. Gently cover the eggs with soil that is free of cobbles and pebbles, to a depth equivalent to that of the original nest.

If good desert tortoise habitat is available in the general area, the eggs shall be relocated between 150 to 1,000 feet (45.7 to 305 meters) from outer boundary of the project site, unless directed differently by USFWS. Eggs and tortoises shall only be placed on lands administered by a Federal agency or on lands when a written authorization to bury the eggs or relocate the tortoises has been obtained. A nest shall be prepared with the same depth, orientation, location in relation to a specific shrub species, and in the same soil type as the original nest. The eggs shall be transferred to the new nest, maintaining their original orientation. The eggs shall be replaced so that they touch one another. Gently cover with soil from which cobbles and pebbles have been removed so that all the air spaces around the eggs are filled. Relocated nests in the wild shall be monitored by an Authorized Biologist. The monitoring program shall be developed in

consultation with the USFWS and appropriate State wildlife agency. Care must be taken to remove any scent of tortoise eggs or human activity at the nest site to minimize nest predation.

If a suitable site for a nest is not available in the wild, the eggs shall be prepared for incubation in a suitable holding facility. A small amount of soil shall be placed in a bucket and the eggs transferred to the bucket using the technique specified above, making sure that the eggs are touching one another. The bucket shall be carefully filled to the depth of the original nest, but leave the top of the soil layer 3 inches (7.6 centimeters) below the rim of the bucket so that future hatchlings cannot escape. The bucket shall be buried in soil in a safe location at a holding facility approved by the USFWS and appropriate State wildlife agency.

The Authorized Biologist shall record in detail all the procedures used in moving eggs. Personnel caring for incubating eggs at a facility shall maintain a record of where the eggs were found, method of incubation, length of time and conditions under which the eggs were incubated, observations of eggs during the incubation period, information about hatchling health and behavior, and disposition of the hatchlings.

## **6.7. Constructing Artificial Burrows**

Constructing an artificial burrow will take from 30 minutes to several hours, depending on the substrate. An artificial burrow is intended to provide replacement shelter and protection to a desert tortoise when removed from its natural burrow. The USFWS requires experience and training in burrow construction prior to being authorized to construct an artificial burrow. The information provided below including Figures 6.1 and 6.2 is a general description of the methods for constructing artificial burrows taken from Tortoise Group's adoption and care pamphlet ([www.tortoisegroup.org](http://www.tortoisegroup.org)).

Create an artificial burrow that is the same orientation and size as the burrow from which the desert tortoise was taken. The burrow for a juvenile desert tortoise should be 3 to 4 feet (0.9 to 1.2 meters) long and an adult tortoise burrow should be 5 to 6 feet (1.5 to 1.8 meters) long. Burrow construction involves digging a three-sided shelf upon which plywood will be placed to serve as the roof of the burrow. A channel is dug below the level of the shelf which approximates the width of the tortoise and functions as the actual burrow (Figure 6.1).

Determine the width and length to dig the shelf, place the plywood on the ground. Use corner stakes and twine to delineate the perimeter. Dig the burrow in a downward slant of 15 to 20 degrees below the horizontal line of the ground (Figure 6.2). Place the plywood onto the shelf. Fit the plywood snugly and then remove it. Next, dig the channel and loosen the soil along the floor of the channel to a depth of 6 inches (15.2 centimeters) to allow a tortoise to dig its way out should the plywood sag and possibly trap or pin it in the burrow. Replace the plywood and shovel dirt on top. Place rocks along the eave of the burrow roof, above the opening (Figure 6.2). Mound the dirt so that rain water will not puddle on top of the finished burrow.

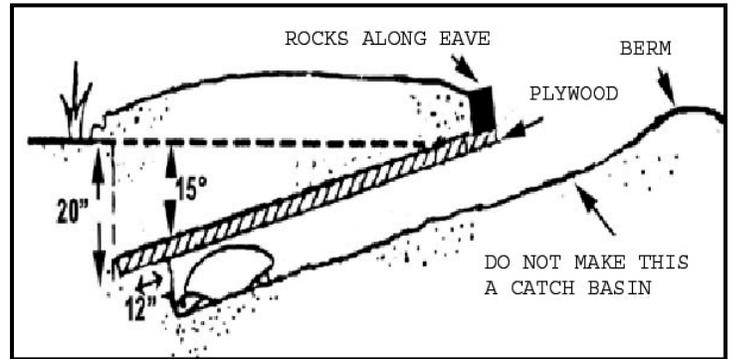
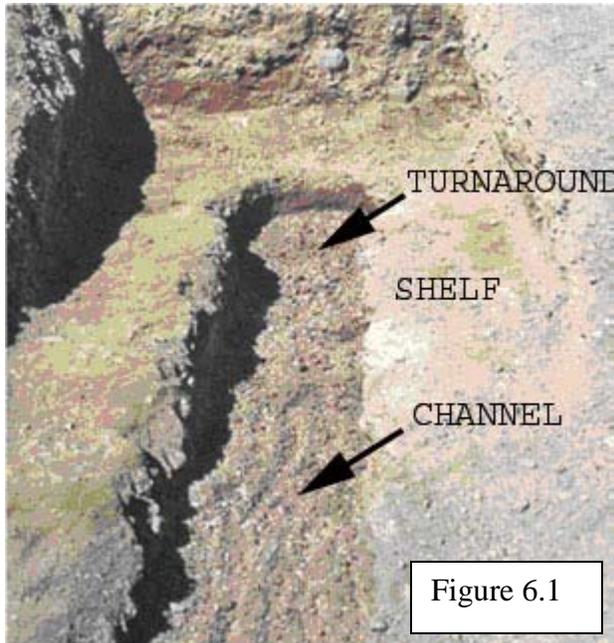


Figure 6.2

We recommend that you cover the opening of the artificial burrow with rocks or wood for 2 or 3 days to ensure that the tortoise remains within the burrow and out of harm's way, or that it resumes hibernation or aestivation.

Alternatively, the tortoise and its burrow may

be temporarily penned (Section 6.9). Providing an artificial burrow is particularly important if most of the burrows have been lost to disturbance and a desert tortoise would be unable to find an existing burrow in a reasonable amount of time. After several days, when project activities have ceased in the area (i.e., as on a pipeline or transmission line), or when you are reasonably sure that the tortoise is safely hibernating or aestivating, **it is absolutely essential that you remove the rocks from the opening of the blocked burrow or remove the pens around the tortoise and its burrow.**

## 6.8. Mapping and Finding Blocked Burrows

If you block a desert tortoise inside a burrow or temporarily pen the tortoise and its burrow according to instructions from the USFWS, you must return to that burrow and unblock it or remove the enclosure as soon as possible. Tortoises shall not be blocked in burrows during extreme high temperatures and construction activity shall be carefully monitored in the area around the blocked or penned tortoise. Accurately map the burrow with GPS so that you can find it again. Additionally, we recommend that you mark the area as a backup in case of GPS failure. For example, mark burrows with lath or ribbon placed a minimum of 100 feet (30.5 meters) from burrow. The marker should provide a cryptic message sufficient to locate the burrow (e.g., B23-2100FTS, to indicate that Burrow #23 on Reach 2 is 100 feet (30.5 meters) south of the lath (LaRue 1993)). The area must be discretely marked to avoid attracting people or ravens to the burrow.

## 6.9. Temporarily Confining Desert Tortoises

Desert tortoises found in the project area sheltering in a burrow during a period of reduced activity (e.g., winter), may be temporarily penned according to instructions from the USFWS. Tortoises shall not be penned in burrows during extreme high temperatures and construction activity shall be carefully monitored in the area around the penned tortoise. The methodology for penning desert tortoises (U.S. Department of Defense 2005) is adapted from a methodology developed by Gilbert Goodlett (EnviroPlus Consulting, Ridgecrest, California). Generally,

desert tortoises should not be penned in areas of moderate or heavy public use. Penning shall be accomplished by installing a circular fence, approximately 20 feet (6 meters) in diameter to enclose the tortoise/burrow. The pen should be constructed with durable materials (i.e., 16 gauge or heavier) suitable to resist desert environments. Fence material should consist of ½-inch hardware cloth or 1-inch horizontal by 2-inch (2.5 by 5.0 centimeters) vertical, galvanized welded wire. Pen material should be 24 inches (50 centimeters) in width. Steel T-posts or rebar (2 to 3 feet or 0.6 to 0.9 meter) should be placed every 5 to 6 feet (1.5 to 1.8 meters) to support the pen material. The pen material should extend 18 inches (45.7 centimeters) aboveground. The bottom of the enclosure shall be buried 6 to 12 inches (15 to 30 centimeters) or bent inward (towards the burrow), soil mounded along the base, and implement other measures to ensure zero ground clearance. Care shall be taken to minimize visibility of the pen by the public. An Authorized Biologist or Desert Tortoise Monitor shall check the pen at least daily and ensure that the desert tortoise is in the burrow or pen, the desert tortoise is okay, and the pen is intact. All instances of penning or issues associated with penning shall be reported to the USFWS within 3 days.

### **Literature Cited**

- LaRue, Jr., E.L. 1993. Monitoring guidelines for construction projects in desert tortoise habitat. Guidelines developed at Tierra Madre Consultants, Inc., Riverside, California.
- Medica, P.A., C.L. Lyons, and F.B. Turner. 1986. "Tapping:" A technique for capturing tortoises. *Herpetological Review* 17(1):15-16.
- U.S. Department of Defense. 2005. DARPA Grand Challenge 2005 after-action report. Defense Advanced Research Projects Agency (DARPA) Unpublished report prepared for the United States Fish and Wildlife Service, Southern Nevada Field Office. December 2005.